WIRELESS EMERGENCY TELEPHONE SYSTEM FUND

Raleigh, North Carolina

Financial Statement Audit Report

Year Ended June 30, 2005

Performed Under Contract With the North Carolina Office of the State Auditor

Leslie W. Merritt, Jr. CPA, CFP

State Auditor

Office of the State Auditor



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AUDITOR'S TRANSMITTAL

The Honorable Michael F. Easley, Governor The General Assembly of North Carolina Board of Directors, Wireless 911 Board

This report represents the results of the financial statement audit of the Wireless Emergency Telephone System Fund (the Wireless Fund) for the year ended June 30, 2005. Cherry, Bekaert & Holland, L.L.P. performed this audit under contract with the Office of the State Auditor and their report is submitted herewith.

The audit of the Wireless Fund was conducted in accordance with *North Carolina General Statute* 62A, Article 2 Wireless Telephone Service. That legislation created the Wireless Fund and the Wireless 911 Board. The State Auditor is required by *G.S.* 62A-28 to perform an audit at least every two years to ensure that funds in the Wireless Fund are being managed in accordance with the provisions of Article 2. *General Statute* 147-64.7 allows the State Auditor to obtain the services of independent public accountants to carry out its duties and functions.

North Carolina General Statutes require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

Leslie W. Merritt, Jr., CPA, CFP

Leslie W. Merritt, Jr.

State Auditor

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INDEPENDENT AUDITORS' REPORT

Board of Directors Wireless Emergency Telephone System Fund Raleigh, North Carolina

We have audited the accompanying Balance Sheet of the Wireless Emergency Telephone System Fund, "the Fund," a special revenue fund of the State of North Carolina as of June 30, 2005, and the related Statement of Revenues, Expenditures, and Changes in Fund Balance for the year then ended. These financial statements are the responsibility of the Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the financial statements present only the Fund and are not intended to present fairly the financial position of the State of North Carolina and the results of its operations in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2005, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2005, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results

INDEPENDENT AUDITORS' REPORT (CONCLUDED)

of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

L.L.S

CHERRY, BEKAERT & HOLLAND, L.L.P.

Raleigh, North Carolina

Cherry, Redent + 12 hours

November 18, 2005

Wireless Emergency Telephone System Fund Balance Sheet June 30, 2005

ASSETS

Total Liabilities

Total Fund Balance

Total Liabilities and Fund Balance

Reserved for Service Provider Payments

Fund Balance

Unreserved

Exhibit A

9,563,864

6,518,500 1,114,702

7,633,202

17,197,066

\$

Cash and Cash Equivalents (Note 2) Accounts Receivable, Net (Note 2) Interest Receivable State Treasurer's Security Lending Collateral (Note 2)	\$ 5,925,144 6,300,248 12,524 4,959,150
Total Assets	\$ 17,197,066
LIABILITIES AND FUND BALANCE	
Liabilities Accounts Payable (Note 2) Intergovernmental Payables (Note 2) Other Payables Obligations Under State Treasurer's Security Lending Agreements (Note 2)	\$ 11,599 4,590,831 2,284 4,959,150

The accompanying notes are an integral part of the financial statements.

Wireless Emergency Telephone System Fund Statement of Revenues, Expenditures, and Changes in Fund Balance Year Ended June 30, 2005

REVENUES Service Charge Revenues Interest on Investments Administration Fees		42,934,381 397,694 433,681
Total Revenues	-	43,765,756
EXPENDITURES Current Operating Statutory Distributions Salaries and Benefits Contracted Services Travel Printing Telephone Dues and Subscriptions Other Rent Registration Fees Postage and Freight Computer Capital Outlay		33,551,147 160,328 34,355 27,493 4,577 11,832 1,182 1,484 7,982 3,154 1,192 199 1,302
Total Expenditures		33,806,227
REVENUES OVER (UNDER) EXPENDITURES		9,959,529
OTHER FINANCING SOURCES (USES) Transfers Out		(25,034,416)
REVENUES AND OTHER FINANCING SOURCES (USES) OVER (UNDER) EXPENDITURES		(15,074,887)
FUND BALANCE Beginning of Year		22,708,089
End of Year	\$	7,633,202

Exhibit B

The accompanying notes are an integral part of the financial statements.

WIRELESS EMERGENCY TELEPHONE SYSTEM FUND NOTES TO FINANCIAL STATEMENTS Year Ended June 30, 2005

Note 1 - The Organization

The Wireless Emergency Telephone System Fund (the "Fund") was created on October 1, 1998, upon ratification of Senate Bill 1242 by the General Assembly of North Carolina (General Assembly). The Fund provides for an enhanced wireless 911 system for the use of personal cellular communication and other wireless telephone services. The intent of the Fund is to provide funding for major improvements in the quality and reliability of enhanced wireless 911 services available to the customers of wireless telecommunications service providers.

As required by *North Carolina General Statute 62A-22*, certain elected officials appoint the thirteen members of the Fund's Advisory Board. The State Chief Information Officer or the Chief Information Officer's designee serves as the chair. Two members are appointed by the Governor, five members are appointed by the General Assembly upon the recommendation of the Speaker of the House of Representatives, and five members are appointed by the General Assembly upon the recommendation of the President Pro Tempore of the Senate.

Of the 13 Board members, five members represent the Commercial Mobile Radio Service (CMRS) providers and two members represent the Public Safety Answering Points (PSAPs). During the year, CMRS providers remit monthly service charges to the fund and PSAPs receive statutory distributions from the fund.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation - **Fund Accounting** - The accounts of the Fund are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues and expenditures. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistently with legal and managerial requirements.

The Fund uses the Governmental Fund Type - Special Revenue Fund. The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The primary revenue source is wireless 911 service charge revenue.

Reporting Entity - As required by accounting principles generally accepted in the United States of America, these financial statements include all funds that are controlled by, or financially dependent on, the Fund. There are no separate organizations for which the Fund is financially accountable.

These financial statements present only the Wireless Emergency Telephone Fund of the State of North Carolina and are not intended to present fairly the financial position of the State of North Carolina, and the changes in its financial position in conformity with accounting principles generally accepted in the United States of America.

Measurement Focus - The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues) and decreases (i.e., expenditures) in spendable resources.

Basis of Accounting - The basis of accounting determines when revenues and expenditures and the related assets and liabilities are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

In accordance with North Carolina Accounting Policy, the funds of the Fund are maintained during the year using the cash basis of accounting. The fund type is presented in the financial statements on a modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized in the accounting period when they become susceptible to accrual (i.e., when they are "measurable" and "available") to pay the liabilities of the current period. For this purpose, the Fund considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. In addition, expenditures are recorded when the related fund liability is incurred, if measurable, except for certain compensated absences, claims, and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The Fund recognizes assets of nonexchange transactions in the period when the underlying transaction occurs, when an enforceable legal claim has arisen, or when all eligibility requirements are met. Revenues are recognized on the modified accrual basis of accounting when they are measurable and available. Nonexchange transactions occur when one government provides (or receives) value to (or from) another party without receiving (or giving) equal or nearly equal value in return.

Encumbrances - The Fund is not required to maintain encumbrance accounts.

Cash - The Fund deposits cash with the North Carolina State Treasurer. The funds on deposit with the State Treasurer are available on demand.

Accounts Receivable - This classification consists of service charges on CMRS connection. Accounts receivables are recorded net of estimated uncollectible amounts and are expected to be collected within one year. As of June 30, 2005, the Fund had an accounts receivable balance of \$6,300,248. This amount includes \$6,237,246 in service charge fee and \$63,002 in administration fees from the CMRS.

State Treasurer's Securities Lending Collateral - While the Fund does not directly engage in securities lending transactions, it deposits certain funds with the State Treasurer's Short-Term Investment Fund which participates in securities lending activities. Based on the State Treasurer's allocation of these transactions, the Fund recognizes its allocable share of the assets and liabilities related to these transactions on the accompanying financial statements as "State Treasurer's Securities Lending Collateral" and "Obligations Under State Treasurer's Securities Lending Agreements." The allocable share of the costs arising from these transactions is immaterial to the Fund and has been netted against investment income rather than reported as an expense.

Based on the authority provided in *G.S. 147-69.3*(e), the State Treasurer lends securities from its investment pools to broker-dealers and other entities (borrowers) for collateral that will be returned for the same securities in the future. The Treasurer's securities custodian manages the securities lending program. During the year, the custodian lent U.S. government securities, corporate bonds, notes, and common stock for collateral. The custodian is permitted to receive cash, U.S. government securities, or irrevocable letters of credit as collateral for the securities lent. The collateral is initially pledged at 102 percent of the market value of the securities lent, and additional collateral is required if its value falls to less than 100 percent of the market value of the securities lent. There are no restrictions on the amount of loans that can be made.

Substantially all security loans can be terminated on demand by either the State Treasurer or the borrower.

Additional details on the State Treasurer's securities lending program are included in the State of North Carolina's *Comprehensive Annual Financial Report*. An electronic version of this report is available by accessing the North Carolina Office of the State Controller's Internet home page http://www.osc.state.nc.us/ and clicking on "Financial Reports," or by calling the State Controller's Financial Reporting Section at (919) 981-5454.

Accounts Payable - Accounts payable represent amounts due to CMRS providers for actual costs incurred by the CMRS providers in complying with the wireless 911 requirements. These amounts are payable upon receipt of sworn invoices submitted to the Fund. At June 30, 2005, \$11,599 represents the amount due to vendors, CMRS providers and employees.

Intergovernmental Payables - Intergovernmental payables represent amounts due to eligible Public Safety Answering Points (PSAPs). Eligible PSAPs are those providers that have complied with the provisions of "*North Carolina General Statutes*, Chapter 62A, Article 2, Wireless Telephone Service." These amounts are calculated based on a percentage of the wireless enhanced 911 service charge and are distributed monthly. In addition, any amounts remaining in this fund on January 31 of each year will be equally distributed to each of the eligible PSAPs. At June 30, 2005, approximately \$3,237,501 represents amounts currently due the PSAPs. At June 30, 2005, the remaining \$1,353,330 represents residual amounts due on January 31.

Service Charge Fees - A monthly service charge is levied on each CMRS connection. The monthly service charge was initially set on October 1, 1998, and may be adjusted by the Fund every two years beginning July 1, 2000, to ensure full recovery of costs associated with developing and maintaining a wireless enhanced 911 system. The Fund receives a 1% administrative fee from the total service charges remitted by the CMRS providers.

Statutory Distributions - The Fund is required to use the wireless enhanced 911 service charge fees, less a 1 % administrative fee to cover the costs associated with developing and maintaining a wireless enhanced 911 system. Sixty percent of the remaining fees are to be used to reimburse CMRS for actual costs incurred in order to comply with the wireless 911 requirements established by the Federal Communications Commission (FCC) Order. Forty percent of the remaining fees are to be used to make monthly distributions to eligible PSAPs.

Transfers - Transfers represents cost allocated to the Fund from Information Technology Services (ITS) for costs such as facilities, administration, security, and customer support expenses. In addition amounts were transferred to the State's general fund to cover a budget shortfall at the State level. At June 30, 2005, amounts transferred to cover the State's budget shortfall and for ITS services amounts to \$25,000,000 and \$34,416 respectively.

Note 3 - Deposits

All of the Fund's deposits are insured or collateralized by the Pooling Method. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer of North Carolina. Since the State Treasurer is acting in a fiduciary capacity for the Fund, these deposits are considered to be held by the Fund's agent in the Fund's name. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the Fund or the escrow agent. Because of the inability to measure the exact amount of collateral pledged for the Fund under the Pooling Method, the potential exists for under collateralization and this risk may increase in periods of high cash flows. However, the State Treasurer enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method. At June 30, 2005, the Fund's deposits held by the State Treasurer had a carrying amount of \$5,925,144.

The financial statements and disclosures for the State Treasurer's Investment Pool are included in the State of North Carolina's *Comprehensive Annual Financial Report*. An electronic version of this report is available by accessing the North Carolina Office of the State Controller's Internet home page http://www.osc.state.nc.us/ and clicking on "Financial Reports", or by calling the State Controller's Financial Reporting Section at (919) 981-5454.

Note 4 - Risk Management

The Fund is exposed to various risks of loss related to torts; theft of, damage to, and the destruction of assets; errors and omissions; injuries to employees; and natural disasters. These exposures to loss are handled via a combination of methods, including participation in state-administered insurance programs. There have been no significant reductions in insurance coverage from the previous year and settled claims have not exceeded coverage in any of the past three fiscal years.

Tort claims of up to \$500,000 are self insured under the authority of the State Tort Claims Act. In addition, the State provides an additional \$5,000,000 public officers' and employees' liability insurance via contract with a private insurance company. The premium, based on a composite rate, is paid by the Fund directly to the insurer.

The State Property Fire Insurance Fund (the "Insurance Fund"), an internal service fund of the State, insures all State owned buildings and contents for fire and various other property losses up to \$2,500,000 per occurrence. Losses covered by the Fund are subject to a \$500 per occurrence deductible except for theft losses, which carry a \$1,000 per occurrence deductible.

All State owned vehicles are covered by liability insurance administered by the North Carolina Department of Insurance. The State is self-insured for the first \$500,000 of any loss through a retrospective rating plan. Excess insurance coverage is purchased through a private insurer to cover losses greater than \$500,000. The liability limits for losses occurring in-state are \$500,000 per claimant and \$5,000,000 per occurrence. The Fund is charged premiums to cover the cost of excess insurance and to pay for those losses falling under the self-insured retention.

Blanket public employee dishonesty and computer fraud insurance is provided for agencies of the State with a limit of \$5,000,000 per occurrence, subject to a \$50,000 deductible and a 10% participation in each loss above the deductible. The coverage is placed with a private insurance company and is administered by the North Carolina Department of Insurance.

Employees and retirees are provided health care coverage by the Comprehensive Major Medical Plan. This employee benefit plan is funded by employer and employee contributions.

The North Carolina Workers' Compensation Program provides benefits to workers injured on the job. All employees of the State are included in the program. When an employee is injured, the Fund's primary responsibility is to arrange for and provide the necessary treatment for work related injury. The State is self-insured for workers' compensation. A third party administrator processes workers' compensation claims. State agencies, including the Fund, contribute to a fund administered by the Office of the State Controller to cover their workers' compensation claims. The third party administrator receives a per case administration fee and draws down State funds to make medical and indemnity payments on behalf of the State in accordance with the North Carolina Workers' Compensation Act.

Term life insurance of \$25,000 to \$50,000 is provided to eligible employees. This self-insured death benefit program is administered by the Department of the State Treasurer and funded via employer contributions.

Additional details on state-administered risk management programs are disclosed in the State of North Carolina's *Comprehensive Annual Financial Report*.

Note 5 - Pension and Deferred Compensation Plans

Retirement Plan - All full-time employees participate in the Teachers' and State Employees' Retirement System (the Retirement System) of North Carolina. The Retirement System is a multiple-employer, cost sharing defined benefit pension plan administered by the North Carolina State Treasurer.

After five years of creditable service, members of the Retirement System qualify for a vested deferred benefit. Employees who retire on or after age 65 and complete 5 years of membership service, reach age 60 with 25 years of membership service, or complete 30 years of creditable service receive a retirement allowance of 1.82% of an average final compensation (based on the four consecutive years that produce the highest average) multiplied by the number of years of creditable service.

Employees may retire with reduced benefits if they reach age 50 with 20 years of creditable service or reach age 60 with 5 years of creditable service. Benefit and contribution provisions for the Retirement System are established by *North Carolina General Statute 135-5 and 135-8* and may be amended only by the North Carolina General Assembly. Employer and member contribution rates are set each year by the North Carolina General Assembly based on annual actuarial valuations. For the year ended June 30, 2005, these rates were set at 2.17% of covered payroll for employers and 6.00% of covered payroll for members.

For the year ended June 30, 2005, the Fund had a total payroll of \$133,612, all of which was covered under the Retirement Fund. Total employee and employer contributions for pension benefits for the year were \$8,017 and \$2,899, respectively. The Fund made one hundred percent of its annual required contributions for the years ended June 30, 2005, 2004, and 2003, which were \$2,899, \$219, and \$0, respectively.

Supplemental Retirement Income Plan - **IRC Section 401(k) Plan** - All full-time employees are eligible to enroll in the Supplemental Retirement Income Plan, a defined contribution plan, created under Internal Revenue Code Section 401(k). All costs of administering the plan are the responsibility of plan participants. There was no cost incurred by the Fund in the current year.

Deferred Compensation Plan - IRC Section 457 Plan - The State of North Carolina offers its permanent employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 through the North Carolina Public Employee Deferred Compensation Plan (the "Plan"). The Plan permits each participating employee to defer a portion of his or her salary until future years.

The deferred compensation is available to employees upon separation from service, death, disability, retirement or financial hardships if approved by the Board of Trustees of the Plan. The Board, a part of the North Carolina Department of Administration, maintains a separate fund for the exclusive benefit of the participating employees and their beneficiaries, the North Carolina Public Employee Deferred Compensation Trust Fund. The Board also contracts with an external third party to perform certain administrative requirements and to manage the trust fund's assets. All cost of administering and funding the Plan are the responsibility of the Plan participants. There was no cost incurred by the Fund in the current year.

Note 6 - Other Postemployment Benefits

Health Care for Long-Term Disability Beneficiaries and Retirees - The Fund participates in State administered programs which provide post employment health insurance to eligible former employees. Eligible former employees include longterm disability beneficiaries of the Disability Income Plan of North Carolina and retirees of the Teachers' and State Employees' Retirement Fund.

These benefits were established by Chapter 135, Article 3, Part 3, of the General Statutes and may be amended only by the North Carolina General Assembly. Funding for the health care benefit for long-term disability beneficiaries and retirees is financed on a pay-as-you-go basis. The Fund contributed 3.20% of the covered payroll under the Teachers' and State Employees' Retirement Fund for these health care benefits. For the fiscal year ended June 30, 2005, the Fund's total contribution to the Plan was \$4,276. The Fund assumes no liability for retiree health care benefits provided by the programs other than its required contribution. Additional detailed information about these programs is disclosed in the State of North Carolina's *Comprehensive Annual Financial Report*.

Long-Term Disability - The Fund participates in the Disability Income Plan of North Carolina (DIPNC). Established by Chapter 135, Article 6, of the General Statutes, the DIPNC provides short-term and long-term disability benefits to eligible members of the Teachers' and State Employees' Retirement Fund. Long-term disability income benefits are advance funded on an actuarially determined basis using the one-year term cost method. The Fund contributed .445% of the covered payroll under the Teachers' and State Employees' Retirement System for these benefits. The Fund's total contribution to the Plan for the fiscal year ended June 30, 2005, was \$595. Additional detailed information about the DIPNC is disclosed in the State of North Carolina's *Comprehensive Annual Financial Report*.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Wireless Emergency Telephone System Fund Raleigh, North Carolina

We have audited the financial statements of the Wireless Emergency Telephone System Fund (the "Fund") as of and for the year ended June 30, 2005 and have issued our report thereon dated November 18, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Fund's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses.

Compliance and Other Matter

As part of obtaining reasonable assurance about whether the Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However,

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONCLUDED)

providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted other matters involving the internal control over financial reporting that we have reported to management of the Fund in a separate letter dated November 18, 2005.

This report is intended solely for the information and use of the Board of Directors, management, the Governor and the General Assembly and is not intended to be, and should not be, used by anyone other than these specified parties.

CHERRY, BEKAERT & HOLLAND

Chang, Brent + Hall LIL.

Raleigh, North Carolina November 18, 2005

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