

# North Carolina State Ports Authority

Wilmington, North Carolina

## Financial Statement Audit Report For the Year Ended June 30, 2024

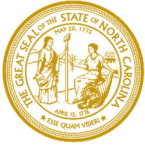
*A Component Unit of the State of North Carolina*

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A Department of the  
State of North Carolina





## North Carolina Office of the State Auditor

Jessica N. Holmes, J.D., State Auditor

# Auditor's Transmittal

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The Honorable Roy Cooper, Governor  
Honorable Members of the North Carolina General Assembly  
Board of Directors, North Carolina State Ports Authority

We have completed a financial statement audit of the North Carolina State Ports Authority for the year ended June 30, 2024, and our audit results are included in this report. You will note from the independent auditor's report that we determined that the financial statements are presented fairly in all material respects.

The results of our tests disclosed no deficiencies in internal control over financial reporting that we consider to be material weaknesses in relation to our audit scope or any instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

North Carolina General Statutes require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

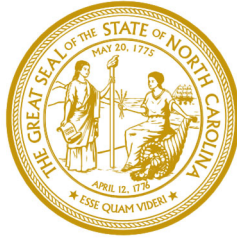
A handwritten signature in black ink, reading "Jessica N. Holmes, J.D." in a cursive script.

Jessica N. Holmes, J.D.  
State Auditor

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Chapter 147, Article 5A of the North Carolina General Statutes gives the Auditor broad powers to examine all books, records, files, papers, documents, and financial affairs of every state agency and any organization that receives public funding. The Auditor also has the power to summon people to produce records and to answer questions under oath.



# **Independent Auditor's Report**



## North Carolina Office of the State Auditor

Jessica N. Holmes, J.D., State Auditor

# Independent Auditor's Report

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Board of Directors  
North Carolina State Ports Authority  
Wilmington, North Carolina

## **Report on the Audit of the Financial Statements**

### *Opinion*

We have audited the financial statements of the North Carolina State Ports Authority (Authority), a component unit of the State of North Carolina, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the North Carolina State Ports Authority, as of June 30, 2024, and the changes in financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAGAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the North Carolina State Ports Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Responsibilities of Management for the Financial Statements*

The Authority's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial

statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAGAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAGAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

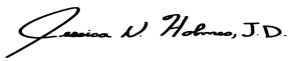
### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards

generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

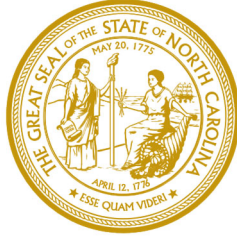
In accordance with *Government Auditing Standards*, we have also issued our report dated October 8, 2024 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.



Jessica N. Holmes, J.D.  
State Auditor

Raleigh, North Carolina

October 8, 2024



# **Management's Discussion and Analysis**



## Overview of the Financial Statements and Financial Analysis

The annual financial statements of the North Carolina State Ports Authority (Authority) present the results of the Authority's financial activities for the fiscal year ended June 30, 2024. Management's Discussion and Analysis (MD&A) should be read in conjunction with the financial statements and provides a general overview of the Authority's financial activity during the fiscal year. The financial statements include, in addition to this MD&A, a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, Statement of Cash Flows, and accompanying Notes to the Financial Statements. Management is responsible for the preparation of the MD&A and the accompanying basic financial statements.

The MD&A is intended to aid the reader in interpreting the Authority's relative financial position as of the above referenced date as well as gauging performance from one period to the next. Condensed key financial and nonfinancial information will be highlighted for the reader followed by a discussion of the Authority's current capital expansion program and economic outlook.

Required Supplementary Information (RSI) follows the basic financial statements and Notes to the Financial Statements. The RSI is mandated by the Governmental Accounting Standards Board (GASB) and includes information related to the Authority's participation in the Teachers' and State Employees' Retirement System (TSERS) and Other Postemployment Benefits (OPEB) plans.

## About the Authority

The North Carolina State Ports Authority was created by act of the North Carolina General Assembly (§136-260) in 1945 as a political subdivision of the State of North Carolina for the purpose of engaging in promoting, developing, constructing, equipping, maintaining and operating the harbors and seaports within the State, or within the jurisdiction of the State (§136-261). As a political subdivision of the State, the Authority has no stock or equity shareholders but rather is governed by an 11-member Board of Directors appointed by the Governor, Speaker of the House, and President Pro Tempore of the Senate of North Carolina. Specific Authority operations include the deep-water ports of Morehead City and Wilmington, and the inland terminal facility located in Charlotte. These facilities handle both import and export containerized, break bulk, and bulk cargos.

## Financial Highlights and Analysis

The Governmental Accounting Standards Board (GASB), established as an independent nonprofit organization in 1984, is charged with establishing and maintaining accounting policy, procedure, and disclosure standards as they pertain to state and local governments. These standards are most commonly referred to as generally accepted accounting principles (GAAP). Governmental GAAP accounting requires the application of the GASB Statement No. 34 reporting model whose intent is to make financial statements more useful to and easier to understand by oversight bodies, investors, creditors, and citizens. This improvement in utility value is accomplished principally through the introduction of the MD&A and a reformatting and consolidation of the basic financial statements for the main governmental reporting fund types, general government and proprietary units. The Authority is classified as a discretely presented component unit and is reported as a nonmajor component unit in the State's *Annual Comprehensive Financial Report*.

The Authority delivered a solid financial performance in fiscal year 2024 delivering a \$50.1 million positive net change in position from the prior year. A number of near operating records, in general cargo tons and intermodal container volume, generated strong operating revenue and earnings before interest, depreciation, and amortization (Adjusted EBIDA). The ongoing support from the State for capital appropriations allowed the Authority to continue to improve its infrastructure to meet the evolving demands of its customers and service the largest container vessels calling the U.S. East Coast.

The accompanying basic financial statements have been prepared on an accrual basis of accounting, meaning that revenues are recognized when earned and expenses when incurred. Please refer to Note 1 in the Notes to the Financial Statements for additional details relating to accounting policies. Taken as a whole, the Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows are one measure of an organization's overall financial health and value. Individually, the Statement of Net Position is a static view of financial value while the other two depict the movement of key elements from one period to the next, with a specific focus on the Authority's net position and cash and cash equivalents.

The following table provides a summarized Statement of Net Position as of June 30, 2024 with comparative figures for the prior period.

	Condensed Statement of Net Position		
	June 30, 2024	June 30, 2023	Change
<i>(in thousands)</i>			
Current Assets	\$ 39,350	\$ 50,111	\$ (10,761)
Capital Assets, Net	588,446	527,483	60,963
Other Noncurrent Assets	112,211	125,815	(13,604)
Total Assets	740,007	703,409	36,598
Total Deferred Outflows of Resources	17,056	16,384	672
Other Current Liabilities	10,422	16,399	(5,977)
Long-Term Liabilities	121,302	123,009	(1,707)
Total Liabilities	131,724	139,408	(7,684)
Total Deferred Inflows of Resources	31,570	36,682	(5,112)
Total Net Position	\$ 593,769	\$ 543,703	\$ 50,066

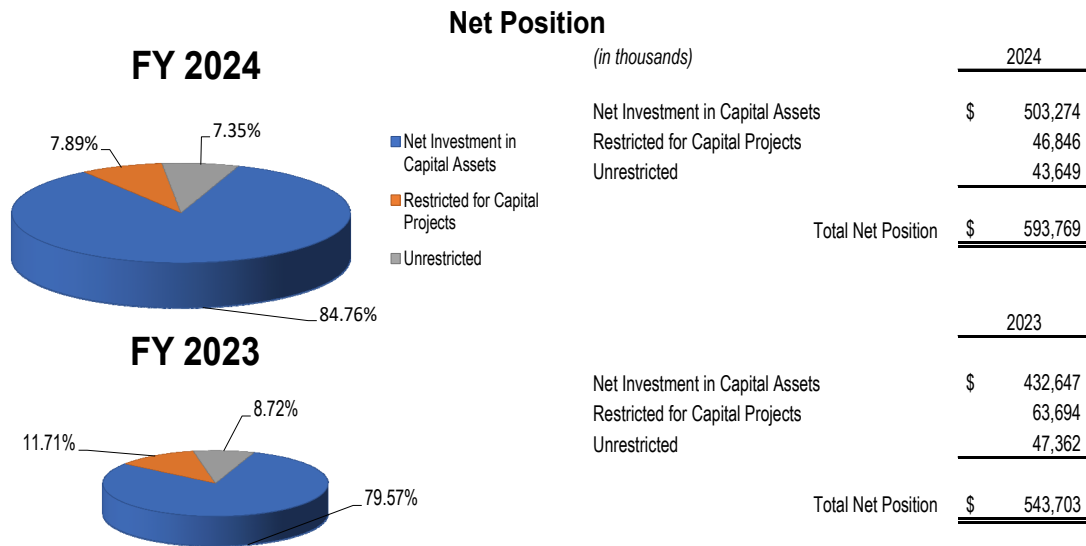
The change in current assets is primarily due to a decrease in the Authority's invested cash which was utilized for capital spending during the fiscal year. The majority of the receipts from operations are held in short-term investments and are available to process vendor payments in relation to the Authority's capital expansion programs and other working capital needs. The change in capital assets is a result of the expansion capital master plan and core capital spending, net of accumulated depreciation/amortization. Capital project spending includes the updated terminal infrastructure, operating system, and equipment. The increases to capital assets are offset by continued depreciation and amortization charges. Other noncurrent assets decreased primarily due to a reduction in restricted investments resulting from capital spending. The Authority continued to receive capital appropriations for the expansion capital plan from the State. Capital

spending during the fiscal year reached record levels producing a significant decrease in restricted investments. Any unused funds were invested and will be used for future capital expansion plan spending related to a robust fiscal year 2025 and beyond.

The decrease in current liabilities represents a decrease in payables at year end as compared to the prior year, related to the purchase of certain supplies, materials, and engineering contractor services. In fiscal year 2023, the Authority received a substantial amount of contractor invoices right before year end related to expansion projects. During fiscal year 2024, the Authority worked on obtaining contractor invoices throughout the year rather than have all received right before year end in order to pay payables related to the expansion projects throughout the year.

Changes in deferred outflows of resources, deferred inflows of resources, net pension liability, and net OPEB liability are due to valuation changes as determined by the plans' actuaries. Refer to Notes 10 and 11 for additional information regarding the Authority's participation in the TSERS and OPEB plans, respectively. Deferred inflows of resources also decreased due to the changes in lease receivables.

For fiscal year 2024, the Authority's net position is divided into three categories. The first, net investment in capital assets, represents the Authority's equity position with regards to property, facilities, and equipment. The second category is restricted by external funding sources to expenditure for capital projects. The final category is that of unrestricted, which is available for any lawful purpose of the Authority. The following exhibit analyzes the Authority's net position category mix for the periods ended June 30, 2024 and 2023, respectively. Significant changes, as noted above, are the result of increases to capital assets as the Authority invested in its capital expansion program.



The Statement of Revenues, Expenses, and Changes in Net Position reflects an overall increase in net position for the current fiscal year ended June 30, 2024 of \$50.1 million. This increase is principally a product of the recognition of \$45 million in state capital appropriations and increased investment income, discussed below, and unrealized gains on the Authority's invested accounts.

## Management's Discussion and Analysis

The following table identifies variances between major financial categories for the fiscal years ended June 30, 2024 and 2023, respectively.

### Condensed Statement of Revenues, Expenses, and Changes in Net Position

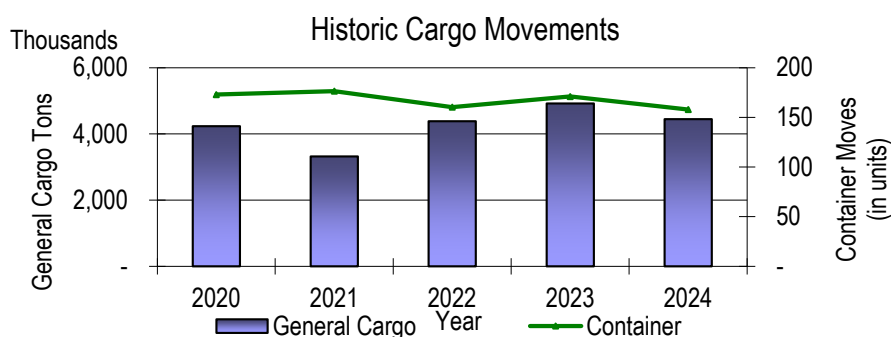
	June 30, 2024	June 30, 2023	Change
<i>(in thousands)</i>			
Operating Revenues, Net	\$ 70,173	\$ 76,932	\$ (6,759)
Operating Expenses	74,584	76,991	(2,407)
Operating Loss	(4,411)	(59)	(4,352)
Nonoperating Revenues (Expenses):			
Investment Income, Net	5,591	1,860	3,731
Interest and Fees on Debt	(2,379)	(2,456)	77
Insurance Recoveries (Repairs), Net	589	(565)	1,154
Interest Earned on Leases	610	905	(295)
Noncapital Contributions	27	140	(113)
Other Nonoperating Revenues	359	1,636	(1,277)
Net Nonoperating Revenues (Expenses)	4,797	1,520	3,277
Other Revenues:			
Capital Appropriations	45,000	45,000	-
Capital Contributions	4,680	3,287	1,393
Total Revenues	127,029	129,760	(2,731)
Total Expenses	(76,963)	(80,012)	3,049
Increase in Net Position	50,066	49,748	318
Net Position, Beginning of Period	543,703	493,955	
Net Position, End of Period	\$ 593,769	\$ 543,703	

As reflected in the preceding table, the Authority posted an operating loss of \$4.4 million versus \$59 thousand operating loss in the prior year. The Authority posted record revenues during fiscal year 2023 driven primarily by increases in general cargo tonnage. Fiscal year 2024 revenues were overall strong due to continued positives in the general cargo business. Despite declines in the overall general cargo volume from the prior year's record highs, the product mix was replaced with higher revenue margin commodities. Salaries and benefits expense increased during the fiscal year primarily due to the actuarial changes in the Pension and OPEB benefit calculations related to the State of North Carolina retirement benefits and pay-for-performance compensation programs. The decrease in services was primarily due to warehouse damage repair expenses that occurred in fiscal year 2023. This decrease was partially offset by increased activity in the Queen City Express intermodal service, inflationary increases in utility, fuel and other categories. The warehouse damage was caused by a third-party who reimbursed the Authority for the associated expenses. Expenses associated with the Queen City Express intermodal service were partially reimbursed through grant reimbursements classified as capital contributions. Depreciation expense also increased \$1.2 million as more of the Authority's capital projects concluded during the fiscal year. The investment income recorded during the fiscal year was the result of positive changing market yield conditions from the previous year that resulted in increased interest income earned on a larger investment base. Insurance recoveries increased during the fiscal year as the Authority recognized reimbursement from the NC Department of Insurance (DOI) for repair costs incurred in fiscal year 2023 for a damaged Warehouse in Morehead City. In fiscal year 2024, the Authority continued to receive capital appropriations from the State of North Carolina to fund expansion investments. Capital contributions included funding for the previously discussed Queen City Express intermodal services, as well as security

improvements throughout the terminals. The following table shows the major sources of both operating and other revenues in detail.

Revenues by Major Source			
(in thousands)	June 30, 2024	June 30, 2023	Change
Operating Revenues:			
Sales and Services, Net	\$ 65,528	\$ 72,578	\$ (7,050)
Lease Income	4,645	4,354	291
Total Operating Revenues	70,173	76,932	(6,759)
Nonoperating Revenues:			
Investment Income, Net	5,591	1,860	3,731
Interest Earned on Leases	610	905	(295)
Insurance Recoveries	589	-	589
Noncapital Contributions	27	140	(113)
Other Nonoperating Revenues	359	1,636	(1,277)
Total Nonoperating Revenues	7,176	4,541	2,635
Other Revenues:			
Capital Appropriations	45,000	45,000	-
Capital Contributions	4,680	3,287	1,393
Total Other Revenues	49,680	48,287	1,393
Total Revenues	\$ 127,029	\$ 129,760	\$ (2,731)

The following graph and table outline the operating statistics compared to prior year and general trends. It is worth noting that operating revenues and cargo statistics were not adjusted for the adverse effect of Hurricane Dorian in fiscal year 2020 or Hurricane Isaias in fiscal year 2021.



Summarized Cargo Movement (In Units)

	June 30, 2024	June 30, 2023	Change
Container Movement	157,993	171,063	(13,070)
General Cargo Movement (Short Tons)	4,450,571	4,924,353	(473,782)
Vessel Calls	879	963	(84)
Rail Car Activity	37,274	37,159	115

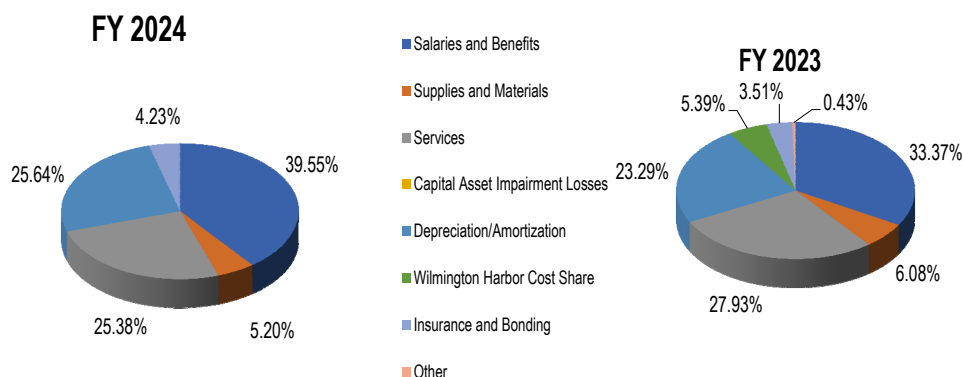
\* Rail car activity adjusted for intermodal

## Management's Discussion and Analysis

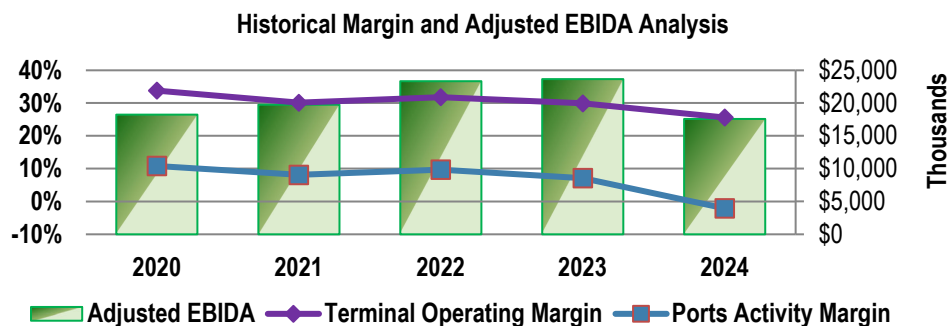
The Authority has continued to manage expenses and implement cost containment measures where practical. The increase in salaries and benefits is a result of the application of the pay-for-performance compensation programs and the aforementioned changes in actuarial calculations on the State of North Carolina's retirement benefit programs. Services decreased as a result of warehouse repairs recorded in the prior year and changes in other categories as discussed above. In fiscal year 2023, the Authority also recorded \$4.15 million in payment for the Wilmington Harbor Study Cost Share which is anticipated to be reimbursed by the State with potential future funding discussed in the section below. Depreciation and amortization expense continues to increase as the Authority finalizes larger projects in the capital expansion plan. The following table and graphs analyze operating expenses by major category as well as providing a relative mix year-over-year.

Operating Expenses by Major Category

	June 30, 2024	June 30, 2023	Change
(in thousands)			
Salaries and Benefits	\$ 29,493	\$ 25,695	\$ 3,798
Supplies and Materials	3,873	4,683	(810)
Services	18,927	21,504	(2,577)
Capital Asset Impairment Losses	12	-	12
Insurance and Bonding	3,155	2,699	456
Wilmington Harbor Study Cost Share	-	4,150	(4,150)
Other	2	329	(327)
Depreciation/Amortization	19,122	17,931	1,191
Total Operating Expenses	<u>\$ 74,584</u>	<u>\$ 76,991</u>	<u>\$ (2,407)</u>



The following graph depicts the operating margins and adjusted EBIDA.



The Authority's market share, market position, and long-term growth expectations for both container volume and general terminal activities are considered sustainable as they are driven by

a number of factors including continued steady global economic growth, developments in the operating environment for U.S. East Coast ports, and a rebound from negative market and natural forces that impacted fiscal year 2020 and fiscal year 2021 that included Hurricanes Dorian and Isaias and the continued economic uncertainty and supply-chain disruptions from the COVID-19 pandemic. U.S. East Coast container volumes are expected to grow with carriers taking advantage of the economic benefits derived by deploying larger ships through the enlarged Panama Canal and general increases in world trade in the East-West trade lane with Asia and Europe and the North-South trade lane with Latin America.

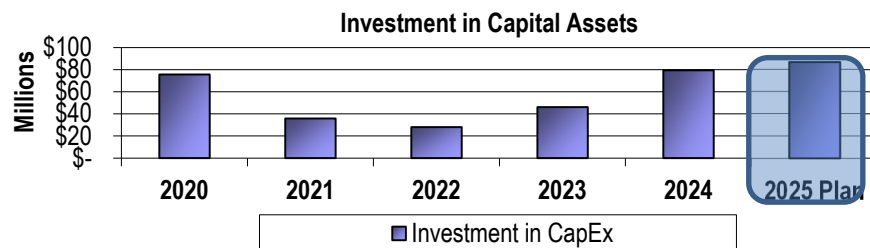
### Capital Assets and Long-Term Debt

The Authority's expansion capital program can be traced back to the Strategic Plan formulated in 2015 and subsequently updated and modified in 2019 and again in 2021 whereby the Authority engaged in a significant and comprehensive strategic planning effort which, among other outputs, produced a long-term market plan and corresponding capital infrastructure program. The Authority's strategy continues to grow the container volume and expand business on the general terminals. Investment requirements needed to meet the cargo forecast are factored into the Authority's Capital Budget process.

In fiscal year 2018, the Authority refinanced an outstanding direct borrowing agreement to eliminate a pending balloon payment and take advantage of a more favorable interest rate and terms. In fiscal year 2019, the Authority modified the terms of the outstanding Series 2013 and 2014 variable-rate bonds to eliminate the bank call options. In fiscal year 2020, the Authority refinanced the outstanding Series 2010AB bonds with the new Series 2020AB bonds to secure favorable interest rates. In fiscal year 2021, the Authority refinanced Series 2020B bonds with Series 2020C bonds to eliminate certain tax provisions and secure a more favorable interest rate.

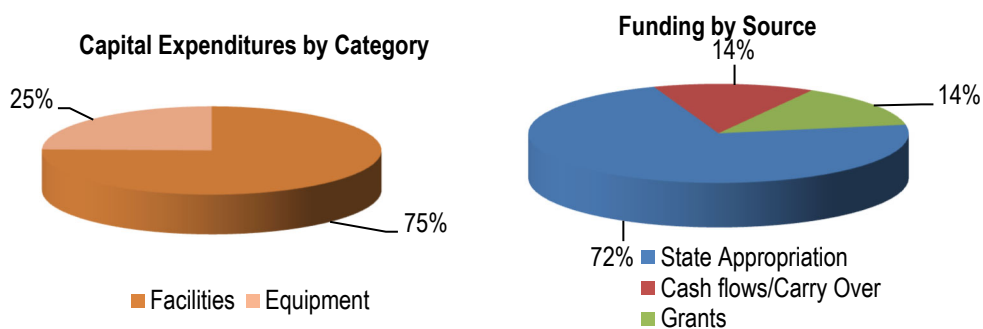
Since fiscal year 2016 when the State of North Carolina appropriated recurring funds for expansion investment, the Authority has assertively worked to upgrade, modernize, and expand its facilities, investing approximately \$428.9 million in equipment and infrastructure, with plans to invest an additional \$86.44 million in fiscal year 2025. Highlights of these expenditures include the acquisition of new terminal equipment, investments in terminal and berth infrastructure, improvements in navigation, and new or upgraded facilities and systems. As previously mentioned, during the current fiscal year the Authority received an allotment of \$45 million in appropriations from the State of North Carolina to fund infrastructure improvements and expansion.

During the fiscal year, \$59.3 million was transferred out of construction in progress and computer software in development to depreciable capital assets, related mostly to enhancing the Authority's aging infrastructure system and updating information technology systems. Refer to Note 5 and discussion above for additional information regarding the Authority's capital assets. The following graph summarizes recent and planned capital investment.





Capital investment for the upcoming fiscal year is anticipated to increase as both Wilmington and Morehead City terminal improvements are planned. The FY2025 capital investment plan includes continued progress with the container master plan for the Port of Wilmington as well as other infrastructure, system and equipment improvements. Likewise, the significant Morehead City investments in berth improvements and additional warehouse space will complete during the year. Funding for these expenditures will be accomplished, as in recent years, by a combination of state and federal grants, reserves, and internal cash flows. In addition, the State of North Carolina's proposed budget included the annual continuation of \$45 million in capital appropriations to the Authority for fiscal year 2025. In August 2022, the Authority was informed it was awarded a Rebuilding American Infrastructure with Sustainability and Equity (RAISE) program grant by the United States Department of Transportation (USDOT) for \$18 million towards the Port of Wilmington dedicated intermodal facility. In December 2020, the Wilmington Harbor Navigation Improvement Project (WHNIP) was conditionally authorized as part of the federal Omnibus bill passed by the United States Congress. The project calls for the deepening and widening of the navigational channel and extending the ocean entrance channel farther offshore. The total submitted project cost of the 47-foot plan is approximately \$847 million with the non-federal share at approximately \$284 million. As part of the fiscal year 2022-23 budget process, the State reserved \$283.8 million toward the non-federal share of the project as it continues to run through the federal approval process. Further details on the capital improvement program can be found in the Authority's 2025 Capital Budget document. The following graphs provide a breakdown of planned FY2025 expenditures by category as well as anticipated funding by sources.



### Economic Outlook

As a result of the Authority's investments in container operations, the operation of an intermodal service to/from Charlotte and the Mid-West, expansion of refrigerated container services and intense commercial efforts, the Authority was able to maintain existing services and attract a new container service to the Port of Wilmington. Despite overall container volumes being down versus previous year and budget, several trial shipments occurred in 2024 and gives indication that efforts to prove Wilmington container capabilities are reaching the market. The expanded scope and capabilities within container services have the potential to continue to increase container volume as the capacity in the services are allocated to Wilmington.

Infrastructure improvements, investments in an agricultural transload facility, refrigerated cargo logistics, and other warehouse equipment continue to be key drivers of the increase in handled bulk and breakbulk cargo tonnage through the Wilmington and Morehead City terminals.

The Authority posted decreases in both container and general terminal volumes during the fiscal year. Container volumes were negatively impacted from global disruptions associated to both the Panama Canal drought and draft restrictions and the ongoing Red Sea / Suez Canal disruptions.



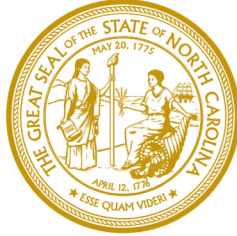
These macro-economic events drove cargo destined for the East Coast of the US back to the West Coast of the US as carriers looked for stability and cost efficiency in their routing. The fiscal year 2025 Operating Budget was prepared assuming resumed container and stable general cargo volumes. While general cargo volumes were slightly down, higher revenue break bulk cargo had healthy growth and overall led to higher general cargo revenue than expected.

As expectations for an improved interest rate environment during the next 12-24 months, it is expected that the area serving the Port of Wilmington will see further private investment in logistics facilities and further provide usage for the improved port investment and services. Likewise, as the macro-economic impacts of the Panama Canal restrictions, now removed, and the Suez Canal usage improves, container volumes from Asia are expected to flow back to the East Coast and Wilmington.

The Authority managed the fiscal year 2024 budget to have adequate cash flows from operations to meet all current obligations as well as debt service requirements. The Authority's debt service coverage for budgeted fiscal year 2025 is 2.58 to 1.00, which is well within the stipulated debt covenant requirements.

### **Contacting the Authority's Financial Management**

If you have questions about these financial statements or need additional financial information, contact the Authority's Finance Office, 2202 Burnett Blvd., Wilmington, NC 28401.



# Financial Statements

**North Carolina State Ports Authority**  
**Statement of Net Position**  
**June 30, 2024**

**Exhibit A-1**  
**Page 1 of 2**

**ASSETS**

Current Assets:

Cash and Cash Equivalents	\$ 4,617,678
Short-Term Investments	19,515,294
Receivables, Net (Note 4)	10,841,127
Inventories	686,923
Prepaid Items	1,528,301
Leases Receivable (Note 8)	2,160,675

Total Current Assets	39,349,998
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Noncurrent Assets:

Restricted Cash and Cash Equivalents	24,981
Restricted Due from Primary Government	36,845
Investments	41,704,321
Restricted Investments	46,809,000
Leases Receivable (Note 8)	23,636,240
Capital Assets - Nondepreciable (Note 5)	127,296,074
Capital Assets - Depreciable, Net (Note 5)	461,149,702

Total Noncurrent Assets	700,657,163
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Total Assets	740,007,161
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**DEFERRED OUTFLOWS OF RESOURCES**

Deferred Outflows Related to Pensions	10,751,751
Deferred Outflows Related to Other Postemployment Benefits (Note 11)	6,304,000

Total Deferred Outflows of Resources	17,055,751
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**LIABILITIES**

Current Liabilities:

Accounts Payable and Accrued Liabilities (Note 6)	8,223,733
Due to Primary Government	1,016,108
Unearned Revenue	396,857
Interest Payable	786,001
Long-Term Liabilities - Current Portion (Note 7)	6,709,928

Total Current Liabilities	17,132,627
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Noncurrent Liabilities:

Long-Term Liabilities, Net (Note 7)	114,591,758
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Total Liabilities	131,724,385
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**DEFERRED INFLOWS OF RESOURCES**

Deferred Gain on Refunding	124,773
Deferred Inflows Related to Pensions	121,008
Deferred Inflows Related to Other Postemployment Benefits (Note 11)	5,527,283
Deferred Inflows for Leases	25,796,915

Total Deferred Inflows of Resources	31,569,979
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**North Carolina State Ports Authority**  
**Statement of Net Position**  
**June 30, 2024**

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**Exhibit A-1**  
**Page 2 of 2**

**NET POSITION**

Net Investment in Capital Assets	503,274,241
Restricted:	
Expendable:	
Capital Projects	46,845,845
Unrestricted	<u>43,648,462</u>
Total Net Position	<u><u>\$ 593,768,548</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

**North Carolina State Ports Authority**  
**Statement of Revenues, Expenses, and**  
**Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2024**

**Exhibit A-2**

**OPERATING REVENUES**

Sales and Services (Net of \$70,598 of Allowance for Doubtful Accounts)	\$ 65,527,845
Lease Income	4,645,153
Total Operating Revenues	70,172,998

**OPERATING EXPENSES**

Salaries and Benefits	29,493,425
Supplies and Materials	3,873,206
Services	18,926,631
Capital Impairment Loss	11,621
Insurance and Bonding	3,155,519
Other Operating Expense	2,037
Depreciation/Amortization	19,122,547
Total Operating Expenses	74,584,986
Operating Loss	(4,411,988)

**NONOPERATING REVENUES (EXPENSES)**

Noncapital Contributions	27,013
Investment Income (Net of Investment Expense of \$159,297)	5,591,233
Interest and Fees on Debt	(2,378,998)
Insurance Recoveries, Net	588,841
Interest Earned on Leases	609,566
Other Nonoperating Revenues	359,499
Net Nonoperating Revenues	4,797,154
Income Before Other Revenues	385,166
Capital Appropriations	45,000,000
Capital Contributions	4,679,885
Total Other Revenues	49,679,885
Increase in Net Position	50,065,051

**NET POSITION**

Net Position - July 1, 2023	543,703,497
Net Position - June 30, 2024	\$ 593,768,548

The accompanying notes to the financial statements are an integral part of this statement.

**North Carolina State Ports Authority**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2024**

**Exhibit A-3**  
**Page 1 of 2**

**CASH FLOWS FROM OPERATING ACTIVITIES**

Received from Customers	\$ 71,945,345
Payments to Employees and Fringe Benefits	(28,523,020)
Payments to Vendors and Suppliers	(28,325,087)
Other Receipts	379,130
	<hr/>
Net Cash Provided by Operating Activities	15,476,368

**CASH FLOWS FROM CAPITAL FINANCING AND RELATED FINANCING ACTIVITIES**

Capital Appropriations	45,000,000
Capital Contributions	5,772,485
Interest Earned on Leases	609,566
Acquisition and Construction of Capital Assets	(83,579,554)
Principal Paid on Capital Debt and Subscription Liabilities	(6,238,477)
Interest and Fees Paid on Capital Debt and Subscription Liabilities	(2,411,041)
Insurance Repair Recoveries	600,103
Insurance Repair Payments	(11,262)
	<hr/>
Net Cash Used by Capital Financing and Related Financing Activities	(40,258,180)

**CASH FLOWS FROM INVESTING ACTIVITIES**

Proceeds from Sales and Maturities of Investments	42,315,842
Investment Income	3,614,726
Purchase of Investments and Related Fees	(21,040,000)
	<hr/>
Net Cash Provided by Investing Activities	24,890,568
	<hr/>
Net Increase in Cash and Cash Equivalents	108,756
Cash and Cash Equivalents - July 1, 2023	4,533,903
	<hr/>
Cash and Cash Equivalents - June 30, 2024	\$ 4,642,659

**North Carolina State Ports Authority**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2024**

**Exhibit A-3**  
**Page 2 of 2**

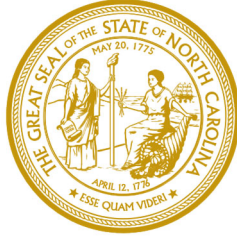
**RECONCILIATION OF OPERATING LOSS TO  
NET CASH PROVIDED BY OPERATING ACTIVITIES**

Operating Loss	\$ (4,411,988)
Adjustments to Reconcile Operating Loss to Net Cash Provided by Operating Activities:	
Depreciation/Amortization Expense	19,122,547
Other Nonoperating Income	407,711
Capital Asset Impairment	11,621
Changes in Assets and Deferred Outflows of Resources:	
Receivables, Net	2,051,015
Inventories	23,542
Prepaid Items	(84,499)
Deferred Outflows Related to Pensions	(1,021,249)
Deferred Outflows Related to Other Postemployment Benefits	349,778
Changes in Liabilities and Deferred Inflows of Resources:	
Accounts Payable and Accrued Liabilities	(2,225,697)
Due to Primary Government	34,748
Unearned Revenue	(326,880)
Net Pension Liability	2,467,272
Net Other Postemployment Benefits Liability	2,111,182
Compensated Absences	82,054
Workers' Compensation Liability	(102,531)
Deferred Inflows Related to Pensions	(68,832)
Deferred Inflows Related to Other Postemployment Benefits	(2,943,426)
Net Cash Provided by Operating Activities	<u>\$ 15,476,368</u>

**NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES**

Assets Acquired through the Assumption of a Liability	\$ 5,486,894
Change in Fair Value of Investments	1,796,952
Loss on Disposal of Capital Asset	(56,223)
Increase in Receivables Related to Nonoperating Income	179,555
Decrease in Net Other Postemployment Benefits Liability Related to Noncapital Contributions	(27,013)

The accompanying notes to the financial statements are an integral part of this statement.



# Notes to the Financial Statements



**Note 1 - Significant Accounting Policies**

- A. Financial Reporting Entity** - The concept underlying the definition of the financial reporting entity is that elected officials are accountable to their constituents for their actions. As required by accounting principles generally accepted in the United States of America (GAAP), the financial reporting entity includes both the primary government and all of its component units. An organization other than a primary government serves as a nucleus for a reporting entity when it issues separate financial statements. North Carolina State Ports Authority (Authority) is a component unit of the State of North Carolina and an integral part of the State's *Annual Comprehensive Financial Report*.

The accompanying financial statements present all funds belonging to the Authority. Related foundations for which the Authority is not financially accountable or for which the nature of the relationship is not considered significant to the Authority are not part of the accompanying financial statements.

- B. Basis of Presentation** - The accompanying financial statements are presented in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). Pursuant to the provisions of GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, the full scope of the Authority's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

- C. Basis of Accounting** - The financial statements of the Authority have been prepared using the economic resource measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows.

Nonexchange transactions, in which the Authority receives (or gives) value without directly giving (or receiving) equal value in exchange, include state capital appropriations, certain grants, and investment income. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met, if probable of collection.

- D. Cash and Cash Equivalents** - This classification includes cash on deposit with private bank accounts, cash on deposit with fiscal agents, and deposits held by the State Treasurer in the Short-Term Investment Fund (STIF). The STIF maintained by the State Treasurer has the general characteristics of a demand deposit account in that participants may deposit and withdraw cash at any time without prior notice or penalty.

- E. Investments** - To the extent available, investments are recorded at fair value based on quoted market prices in active markets on a trade-date basis. Additional information regarding the fair value measurement of investments is disclosed in Note 3. Because of the inherent uncertainty in the use of estimates, values that are based on estimates may differ from the values that would have been used had a ready market existed for the investments. The net change in the value of investments is recognized as a component of investment income.

- F. Receivables** - Receivables consist of charges to customers for services, contract guarantees, and use of facilities. Receivables also include amounts due from the federal

government, state and local governments in connection with reimbursement of allowable expenditures made pursuant to contracts, as well as interest income receivable. Receivables are recorded net of estimated uncollectible amounts.

- G. Inventories** - Inventories, consisting of expendable supplies, are valued at the lower of cost or market on a moving weighted average cost basis, which approximates cost on a first-in, first-out (FIFO) basis.
- H. Prepaid Items** - Prepaid items consist of prepayments for insurance, subscriptions, and maintenance contracts.
- I. Capital Assets** - Capital assets are stated at cost at date of acquisition or acquisition value at date of donation in the case of gifts. Donated capital assets acquired prior to July 1, 2015 are stated at fair value as of the date of donation. The value of assets constructed includes all material direct and indirect construction costs.

The Authority capitalizes assets that have a value or cost of \$5,000 or greater at the date of acquisition and an estimated useful life of more than one year. The Authority capitalizes intangible assets and internally generated computer software under these same provisions. In addition, grouped acquisitions of machinery and equipment that have an estimated useful life of more than one year and are \$5,000 or more in aggregate are capitalized.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets in the following manner:

<u>Asset Class</u>	<u>Estimated Useful Life</u>
Buildings	10-75 years
Machinery and Equipment	2-40 years
General Infrastructure	10-60 years
Computer Software	2-5 years

Right-to-use subscription assets are recorded at the present value of payments expected to be made during the subscription term, plus any upfront payments and ancillary charges paid to place the underlying right-to-use asset into service. Subscription liabilities are capitalized as a right-to-use asset when the underlying subscription asset has a cost of \$5,000 a month or greater and an estimated useful life of more than one year.

Amortization for right-to-use subscription assets is computed using the straight-line method over subscription term.

- J. Restricted Assets** - Certain resources are reported as restricted assets because restrictions on asset use change the nature or normal understanding of the availability of the asset. Resources that are not available for current operations and are reported as restricted include resources restricted for the acquisition or construction of capital assets and resources legally segregated for the payment of principal and interest as required by debt covenants.
- K. Noncurrent Long-Term Liabilities** - Noncurrent long-term liabilities include principal amounts of long-term debt and other long-term liabilities that will not be paid within the next fiscal year. Debt is defined as a liability that arises from a contractual obligation to pay cash

(or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. Long-term debt includes revenue bonds payable and a note from direct borrowing. Other long-term liabilities include: subscription liabilities, compensated absences, net pension liability, net other postemployment benefits (OPEB) liability, and workers' compensation.

Deferred gains and losses on refundings are amortized over the life of the old debt or new debt (whichever is shorter) using the straight-line method, and are aggregated as deferred outflows of resources or deferred inflows of resources on the Statement of Net Position. Issuance costs are expensed in the reporting period in which they are incurred.

The net pension liability represents the Authority's proportionate share of the collective net pension liability reported in the State of North Carolina's 2023 *Annual Comprehensive Financial Report*. This liability represents the Authority's portion of the collective total pension liability less the fiduciary net position of the Teachers' and State Employees' Retirement System. See Note 10 for further information regarding the Authority's policies for recognizing liabilities, expenses, deferred outflows of resources, and deferred inflows of resources related to pensions.

The net OPEB liability represents the Authority's proportionate share of the collective net OPEB liability reported in the State of North Carolina's 2023 *Annual Comprehensive Financial Report*. This liability represents the Authority's portion of the collective total OPEB liability less the fiduciary net position of the Retiree Health Benefit Fund and Disability Income Plan of North Carolina. See Note 11 for further information regarding the Authority's policies for recognizing liabilities, expenses, deferred outflows of resources, and deferred inflows of resources related to OPEB.

- L. Compensated Absences** - The Authority's policy is to record the cost of vacation leave when earned. The policy provides for a maximum accumulation of unused vacation leave of 30 days which can be carried forward each January 1 or for which an employee can be paid upon termination of employment. When classifying compensated absences into current and noncurrent, leave is considered taken using a last-in, first-out (LIFO) method. Also, any accumulated vacation leave in excess of 30 days at year-end is converted to sick leave. Under this policy, the accumulated vacation leave for each employee at June 30 equals the leave carried forward at the previous December 31 plus the leave earned, less the leave taken between January 1 and June 30.

There is no liability for unpaid accumulated sick leave because the Authority has no obligation to pay sick leave upon termination or retirement. However, additional service credit for retirement pension benefits is given for accumulated sick leave upon retirement.

- M. Deferred Outflows/Inflows of Resources** - Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

- N. Net Position** - The Authority's net position is classified as follows:

**Net Investment in Capital Assets** - This represents the Authority's total investment in capital assets, net of outstanding liabilities related to those capital assets. To the extent

debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets. Additionally, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of capital assets or related debt are also included in this component of net position.

**Restricted Net Position - Expendable** - Expendable restricted net position includes resources for which the Authority is legally or contractually obligated to spend in accordance with restrictions imposed by external parties.

**Unrestricted Net Position** - Unrestricted net position includes resources derived from sales and services, lease income, sale of surplus property, and interest income. It also includes the net position of accrued employee benefits such as compensated absences, workers' compensation, pension plans, and other postemployment benefits.

Restricted and unrestricted resources are tracked separately. When both restricted and unrestricted funds are available for expenditure, the decision for funding is determined by management on a case-by-case basis. See Note 9 for further information regarding deferred outflows of resources and deferred inflows of resources that had a significant effect on unrestricted net position.

- O. Revenue and Expense Recognition** - The Authority classifies its revenues and expenses as operating or nonoperating in the accompanying Statement of Revenues, Expenses, and Changes in Net Position. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority's principal ongoing operations. Operating revenues include activities that have characteristics of exchange transactions, such as sales and services and lease income. Operating expenses are all expense transactions incurred other than those related to capital and noncapital financing or investing activities as defined by GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

Nonoperating revenues include activities that have the characteristics of nonexchange transactions. Revenues from nonexchange transactions and state capital appropriations that represent subsidies or gifts to the Authority, as well as investment income, are considered nonoperating since these are either investing, capital, or noncapital financing activities. Capital contributions are presented separately after nonoperating revenues and expenses.

### Note 2 - Deposits and Investments

- A. Deposits** - Unless specifically exempt, the Authority is required by North Carolina General Statute 147-77 to deposit moneys received with the State Treasurer or with a depository institution in the name of the State Treasurer.

At June 30, 2024, the amount shown on the Statement of Net Position as cash and cash equivalents includes \$55,294, which represents the Authority's equity position in the State Treasurer's Short-Term Investment Fund (STIF). The STIF (a portfolio within the State Treasurer's Investment Pool, an external investment pool that is not registered with the Securities and Exchange Commission or subject to any other regulatory oversight and

does not have a credit rating) had a weighted average maturity of 1.4 years as of June 30, 2024. Assets and shares of the STIF are valued at fair value. Deposit and investment risks associated with the State Treasurer's Investment Pool (which includes the State Treasurer's STIF) are included in the North Carolina Department of State Treasurer Investment Programs' separately issued audit report. This separately issued report can be obtained from the Department of State Treasurer, 3200 Atlantic Avenue, Raleigh, NC 27604 or can be accessed from the Department of State Treasurer's website at <https://www.nctreasurer.com/> in the Audited Financial Statements section.

The Authority deposits the majority of cash deposits to meet working capital needs with private deposit institutions. The carrying amount of the Authority's deposits not with the State Treasurer was \$4,587,365, and the bank balance was \$8,092,801. Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority does not have a deposit policy for custodial credit risk. As of June 30, 2024, the Authority's bank balance exposed to custodial credit risk (amounts that are uninsured and uncollateralized) was \$2,338,186.

**B. Investments** - The Authority invests its excess funds in accordance with North Carolina General Statute 159-30, as discussed below.

G.S. 159-30 authorizes the Authority to invest in the following: obligations of or fully guaranteed by the United States; obligations of certain federal agencies; repurchase agreements; obligations of the State of North Carolina; certificates of deposit and other deposit accounts of specified financial institutions; prime quality commercial paper; asset-backed securities with specified ratings, specified bills of exchange or time drafts, and corporate bonds/notes with specified ratings; general obligations of other states; general obligations of North Carolina local governments; and obligations of certain entities with specified ratings.

In accordance with the bond resolutions, bond proceeds and debt service funds are invested in obligations that will by their terms mature on or before the date funds are expected to be required for expenditure or withdrawal.

Investments are subject to the following risks as defined by GASB Statement No. 40, *Deposit and Investment Risk Disclosures - An Amendment of GASB Statement No. 3*.

**Interest Rate Risk:** Interest rate risk is the risk the Authority may face should interest rate variances affect the value of investments. The Authority does not have a formal policy that addresses interest rate risk.

**Credit Risk:** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Authority does have a formal policy that addresses credit risk. The policy limits investments to obligations of the United States, or obligations backed by the full faith and credit by the U.S. government; government agencies; repurchase agreements with regard to securities guaranteed by the U.S. government; obligations with the State of North Carolina; time deposits of banks with a physical presence in North Carolina for the purpose of receiving commercial or retail deposits, not to exceed \$250,000 per deposit (must be FDIC insured); prime quality commercial paper with a credit rating of no less than AAA by a nationally recognized rating agency; and corporate bonds and notes that bear a rating of no less than AAA by a national recognized rating agency.

**Custodial Credit Risk:** Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority does have a formal policy that addresses safekeeping and custody. Investments must be secured through independent third-party custody and safekeeping procedures and benchmark performance must be reviewed annually.

The following table presents investments by type and investments subject to interest rate risk at June 30, 2024:

Investment Type	Amount	Investment Maturities (in Years)	
		Less Than 1	1 to 5
Debt Securities			
U.S. Treasuries	\$ 70,874,531	\$ 42,474,105	\$ 28,400,426
U.S. Agencies	7,875,192	3,712,545	4,162,647
Money Market Mutual Funds	20,369,955	20,369,955	-
Domestic Corporate Bonds	8,908,937	5,746,936	3,162,001
<b>Total Debt Securities</b>	<b>\$ 108,028,615</b>	<b>\$ 72,303,541</b>	<b>\$ 35,725,074</b>

At June 30, 2024, the Authority's investments had the following credit quality distribution for securities with credit exposure:

	AAA Aaa
U.S. Agencies	\$ 7,875,192
Money Market Mutual Funds	20,369,955
Domestic Corporate Bonds	8,908,937
<b>Totals</b>	<b>\$ 37,154,084</b>

Rating Agency: Moody's

At June 30, 2024, the Authority's investments were exposed to custodial credit risk as follows:

Investment Type	Held by Counterparty's Trust Dept or Agent not in Authority's Name
U.S. Treasuries	\$ 70,874,531
U.S. Agencies	7,875,192
Domestic Corporate Bonds	8,908,937
<b>Total</b>	<b>\$ 87,658,660</b>

## Note 3 - Fair Value Measurements

To the extent available, the Authority's investments are recorded at fair value as of June 30, 2024. GASB Statement No. 72, *Fair Value Measurement and Application*, defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an



orderly transaction between market participants at the measurement date. This statement establishes a hierarchy of valuation inputs based on the extent to which the inputs are observable in the marketplace. Inputs are used in applying the various valuation techniques and take into account the assumptions that market participants use to make valuation decisions. Inputs may include price information, credit data, interest and yield curve data, and other factors specific to the financial instrument. Observable inputs reflect market data obtained from independent sources. In contrast, unobservable inputs reflect the entity's assumptions about how market participants would value the financial instrument. Valuation techniques should maximize the use of observable inputs to the extent available.

A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used for financial instruments measured at fair value on a recurring basis:

- Level 1 Investments whose values are based on quoted prices (unadjusted) for identical assets in active markets that a government can access at the measurement date.
- Level 2 Investments with inputs - other than quoted prices included within Level 1 - that are observable for an asset, either directly or indirectly.
- Level 3 Investments classified as Level 3 have unobservable inputs for an asset and may require a degree of professional judgment.

The following table summarizes the Authority's investments, including deposits in the Short-Term Investment Fund, within the fair value hierarchy at June 30, 2024:

	Fair Value	Fair Value Measurements Using		
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs
<b>Investments by Fair Value Level</b>				
Debt Securities				
U.S. Treasuries	\$ 70,874,531	\$ 70,874,531	\$ -	\$ -
U.S. Agencies	7,875,192	7,875,192	-	-
Money Market Mutual Funds	20,369,955	20,369,955	-	-
Domestic Corporate Bonds	8,908,937	8,908,937	-	-
<b>Total Debt Securities</b>	<b>\$ 108,028,615</b>	<b>\$ 108,028,615</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Investments as a Position in an External Investment Pool</b>				
Short-Term Investment Fund	55,294			
<b>Total Investments Measured at Fair Value</b>	<b>\$ 108,083,909</b>			

**Short-Term Investment Fund** - Ownership interests of the STIF are determined on a fair market valuation basis as of fiscal year end in accordance with the STIF operating procedures. Valuation of the underlying assets is performed by the custodian. Pool investments are measured at fair value in accordance with GASB Statement No. 72. The Authority's position in the pool is measured and reported at fair value and the STIF is not required to be categorized within the fair value hierarchy.

**Debt Securities** - Debt securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

## Note 4 - Receivables

Receivables at June 30, 2024, were as follows:

	Gross Receivables	Less Allowance for Doubtful Accounts	Net Receivables
<b>Receivables:</b>			
Due from Customers	\$ 9,034,303	\$ 309,590	\$ 8,724,713
Intergovernmental	1,683,791	-	1,683,791
Investment Earnings	431,153	-	431,153
Other	1,470	-	1,470
<b>Total Receivables</b>	<b>\$11,150,717</b>	<b>\$ 309,590</b>	<b>\$ 10,841,127</b>

## Note 5 - Capital Assets

A summary of changes in the capital assets for the year ended June 30, 2024, is presented as follows:

	Balance July 1, 2023	Increases	Decreases	Balance June 30, 2024
<b>Capital Assets, Nondepreciable:</b>				
Land and Permanent Easements	\$ 58,489,290	\$ 496,781	\$ -	\$ 58,986,071
Construction in Progress	47,974,086	75,468,544	55,204,729	68,237,901
Computer Software in Development	3,110,017	1,049,369	4,087,284	72,102
<b>Total Capital Assets, Nondepreciable</b>	<b>109,573,393</b>	<b>77,014,694</b>	<b>59,292,013</b>	<b>127,296,074</b>
<b>Capital Assets, Depreciable:</b>				
Buildings	109,584,809	4,042,081	483,390	113,143,500
Machinery and Equipment	137,815,533	6,674,540	1,906,873	142,583,200
General Infrastructure	367,272,819	48,963,320	31,434	416,204,705
Computer Software	13,435,632	2,750,912	227,406	15,959,138
Right-to-Use Subscription Assets	503,359	-	-	503,359
<b>Total Capital Assets, Depreciable</b>	<b>628,612,152</b>	<b>62,430,853</b>	<b>2,649,103</b>	<b>688,393,902</b>
<b>Less Accumulated Depreciation/Amortization for:</b>				
Buildings	40,510,668	2,061,721	471,769	42,100,620
Machinery and Equipment	47,126,244	6,000,782	1,876,372	51,250,654
General Infrastructure	116,778,797	8,375,729	5,713	125,148,813
Computer Software	6,149,878	2,508,549	227,406	8,431,021
Right-to-Use Subscription Assets	137,326	175,766	-	313,092
<b>Total Accumulated Depreciation/Amortization</b>	<b>210,702,913</b>	<b>19,122,547</b>	<b>2,581,260</b>	<b>227,244,200</b>
<b>Total Capital Assets, Depreciable, Net</b>	<b>417,909,239</b>	<b>43,308,306</b>	<b>67,843</b>	<b>461,149,702</b>
<b>Capital Assets, Net</b>	<b>\$ 527,482,632</b>	<b>\$ 120,323,000</b>	<b>\$ 59,359,856</b>	<b>\$ 588,445,776</b>

The Authority recorded an impairment loss of \$11,621 due to the obsolescence of certain assets as they were replaced by new construction in the ongoing capital expansion program.



**Note 6 - Accounts Payable and Accrued Liabilities**

Accounts payable and accrued liabilities at June 30, 2024, were as follows:

	Amount
Accounts Payable	\$ 1,323,737
Accounts Payable - Capital Assets	3,478,406
Accrued Payroll	1,413,102
Contract Retainage	2,008,488
<b>Total Accounts Payable and Accrued Liabilities</b>	<b>\$ 8,223,733</b>

**Note 7 - Long-Term Liabilities**

**A. Changes in Long-Term Liabilities** - A summary of changes in the long-term liabilities for the year ended June 30, 2024, is presented as follows:

	Balance July 1, 2023	Additions	Reductions	Balance June 30, 2024	Current Portion
Long-Term Debt					
Revenue Bonds Payable	\$ 42,455,000	\$ -	\$ 2,175,000	\$ 40,280,000	\$ 2,250,000
Note from Direct Borrowing	43,102,085	-	3,887,711	39,214,374	3,976,030
Total Long-Term Debt	85,557,085	-	6,062,711	79,494,374	6,226,030
Other Long-Term Liabilities					
Subscription (SBITA) Liabilities	366,033	-	175,766	190,267	190,267
Employee Benefits					
Compensated Absences	1,586,285	1,387,641	1,305,587	1,668,339	268,631
Net Pension Liability	13,927,956	2,467,272	-	16,395,228	-
Net Other Postemployment Benefits Liability	18,501,333	2,085,563	1,394	20,585,502	-
Workers' Compensation	3,070,507	80,690	183,221	2,967,976	25,000
Total Other Long-Term Liabilities	37,452,114	6,021,166	1,665,968	41,807,312	483,898
<b>Total Long-Term Liabilities, Net</b>	<b>\$ 123,009,199</b>	<b>\$ 6,021,166</b>	<b>\$ 7,728,679</b>	<b>\$ 121,301,686</b>	<b>\$ 6,709,928</b>

Additional information regarding lease and subscription (SBITA) liabilities is included in Note 8.

Additional information regarding the net pension liability is included in Note 10.

Additional information regarding the net other postemployment benefits liability is included in Note 11.

Additional information regarding workers' compensation is included in Note 12.

**B. Revenue Bonds Payable** - The Authority was indebted for revenue bonds payable for the purposes shown in the following table:

Purpose	Series	Interest Rate/ Ranges	Final Maturity Date	Original Amount of Issue	Principal Outstanding June 30, 2024
Ports Facilities Senior Lien Revenue Refunding Bond	2013	0.742% - 6%	02/2036	\$ 10,000,000	\$ 8,950,000
Ports Facilities Subordinated Revenue Refunding Bond	2014	0.722% - 6%	02/2029	9,750,000	4,145,000
Ports Facilities Senior Lien Revenue Refunding Bond	2020A	2.69%	02/2040	21,755,000	20,995,000
Ports Facilities Senior Lien Revenue Refunding Bond	2020C	2.10%	02/2029	10,670,000	6,190,000
<b>Total Revenue Bonds Payable</b>				<b>\$ 52,175,000</b>	<b>\$ 40,280,000</b>

- C. Notes from Direct Borrowings** - The Authority was indebted for a note from direct borrowing for the purpose shown in the following table:

Purpose	Financial Institution	Interest Rate	Final Maturity Date	Original Amount of Issue	Principal Outstanding June 30, 2024
2017 Crane Refinancing Note	Sun Trust Equipment Finance & Leasing Corp.	2.259%	04/2033	\$ 62,850,845	\$ 39,214,374

- D. Annual Requirements** - The annual requirements to pay principal and interest on the long-term obligations at June 30, 2024, are as follows:

Fiscal Year	Annual Requirements			
	Revenue Bonds Payable		Notes from Direct Borrowings	
	Principal	Interest	Principal	Interest
2025	\$ 2,250,000	\$ 1,354,658	\$ 3,976,030	\$ 863,524
2026	2,320,000	1,281,018	4,066,356	773,198
2027	2,400,000	1,169,035	4,158,734	680,821
2028	2,470,000	1,125,811	4,253,210	586,344
2029	2,555,000	1,044,245	4,349,833	489,722
2030-2034	14,065,000	3,803,681	18,410,212	948,005
2035-2039	12,165,000	1,260,245	-	-
2040	2,055,000	55,280	-	-
<b>Total Requirements</b>	<b>\$40,280,000</b>	<b>\$11,093,973</b>	<b>\$39,214,375</b>	<b>\$4,341,614</b>

Interest on the variable rate Series 2013 revenue bonds is calculated at 5.0000% at June 30, 2024.

Interest on the variable rate Series 2014 revenue bonds is calculated at 5.0000% at June 30, 2024.

- E. Terms of Debt Agreements** - The Authority's debt agreements are subject to the following collateral requirements and terms with finance-related consequences:

**Revenue Bonds Payable** - The Authority's revenue bonds payable are governed by a trust agreement with U.S. Bank National Association as trustee. This trust agreement requires that the Authority collect receipts in order that for each fiscal year the income available for debt service will not be less than 135% of the long-term debt service requirements for parity indebtedness for that year, and will not be less than 105% of the long-term debt service requirements for parity and subordinated indebtedness for that year.

Provisions related to events of defaults and remedies are also contained within the trust agreement. Significant to these provisions, an event of default occurs when: (1) the Authority fails to pay principal, interest, or premium on any bonds when due and payable, (2) the Authority fails to pay, appeal, or have discharged within 120 days any judgements in excess of \$500,000, (3) the Authority becomes insolvent or the subject of insolvency or similar proceedings, (4) a court of competent jurisdiction assumes custody or control of the Authority and such custody is not terminated within 90 days, or (5) the Authority defaults in the due and punctual performance of any other of the covenants, conditions, agreements, and provisions of the agreements and such default continues for 30 days after receipt of a written notice without the Authority instituting action reasonably designed to cure such default. Upon the happening and continuance of any event of default, the trustee may, or if required by the owners of the bonds, must declare all unpaid principal and interest immediately due and payable.

The Authority is also required to annually file the following with the trustee: (1) capital improvements budget, (2) annual audit within 180 days of fiscal year end, (3) officer's certificate within 60 days of fiscal year end stating whether any violations or default occurred, and (4) an insurance report with 60 days of fiscal year end listing policies currently in force including names of such companies, expiration dates, the risks covered, and if a consultant was employed during such fiscal year.

The Authority's revenue bonds contain certain other terms and remedies as detailed below.

**Series 2013** - The Series 2013 bonds are secured by a senior lien upon and pledge of the net receipts of the Authority and are on parity with all other parity indebtedness. In addition to the provisions above, a provision for rate adjustment from and after an event of default until remedied or otherwise waived equal to the greater of the prime rate plus 2%, or 6%.

The Authority is also required to annually file a compliance certificate containing the following provisions: (1) debt service coverage ratio for all debt (parity, subordinate, and non-pledge) at least 105%, and (2) a no default certification.

**Series 2014** - The Series 2014 bonds are secured by a junior lien upon and pledge of the net receipts of the Authority. As additional security for these bonds the Authority executed and delivered a deed of trust on the site of the NC International Terminal project to secure the Authority's obligations. In addition to the provisions above, a provision for rate adjustment from and after an event of default until remedied or otherwise waived equal to the greater of the prime rate plus 2%, or 6%. The required annual filing from the Series 2013 bonds apply to Series 2014 as well.

**Series 2020AC** - The Series 2020AC bonds are secured by a senior lien on the net receipts of the Authority, defined as all receipts after the payment of current expenses. There are no pre-payment penalties associated with the bond issue.

**Notes from Direct Borrowings** - The Authority's direct borrowing agreement contains provisions related to events of defaults and remedies. Significant to these provisions, an event of default occurs when: (1) the Authority fails to pay, within 10 days following the due date thereof, any payment or other amount required, (2) the Authority fails to perform or abide by any condition, agreement, or covenant for a period of 30 days after written notice unless extension is granted, (3) the Authority is found to have made a representation or warrant that was untrue in any material respect upon execution of the agreement, (4) an event of taxability occurs, or (5) the Authority declares bankruptcy or otherwise enters proceedings which impair its ability to continue operations. Upon the happening and continuance of any event of default, the lessor may declare all payments immediately due and payable, repossess any or all of the equipment acquired through the agreement, or take any other remedy available by law.

In addition to the provisions above, the direct borrowing agreement contains the following requirements: (1) the Authority may not take on any additional lien or encumbrance against the financed equipment, (2) the Authority must adhere to terms, conditions and covenants made in other trust agreements, and (3) the Authority must maintain a debt-to-capitalization ratio that is less than 0.6:1. The Authority is also required to maintain certain levels of insurance on the financed equipment through the duration of the agreement.

## Note 8 - Leases and Subscription-Based Information Technology Arrangements

**A. Lessor Arrangements** - The Authority leases warehouses as well as real property to external parties. The leases expire at various dates, and some have renewal options. Lease receivables and related deferred inflows of resources are recorded based on the present value of expected receipts over the term of the respective leases. The expected receipts are discounted using the interest rate stated per the lease contract, or the prime banking rate if one is not presented.

Measurement of the lease receivable excluded the following variable payment amounts: the increase or decrease in payments after the initial measurement of the lease receivable that depend on customer-specific contract terms. The Authority recognized revenue of \$101,148 during the fiscal year for these changes in variable payments not previously included in the measurement of the lease receivable.

During the year ended June 30, 2024, the Authority recognized operating revenues related to lessor arrangements totaling \$2,092,179, and nonoperating lease interest income totaling \$609,566.

The Authority's leasing arrangements at June 30, 2024, are summarized below (excluding short-term leases):

Classification:	Number of Lease Contracts	Lease Receivable June 30, 2024	Current Portion	Lease Terms	Interest Rate Ranges
Lessor:					
Land	2	\$ 24,582,511	\$ 1,307,565	8-50 years	2% - 5.5%
Buildings	3	1,214,404	853,110	1-6 years	1.5% - 5.5%
<b>Total</b>	<b>5</b>	<b>\$ 25,796,915</b>	<b>\$ 2,160,675</b>		

**B. Annual Lease Revenues** - The annual principal and interest lease revenues under the noncancelable lease arrangements (excluding short-term leases), are as follows at June 30, 2024.

Fiscal Year	Principal	Interest
2025	\$ 2,160,675	\$ 692,433
2026	1,956,868	617,279
2027	1,732,089	563,241
2028	1,734,281	512,102
2029	1,503,708	462,405
2030-2034	6,890,442	1,627,131
2035-2039	1,694,695	853,047
2040 - thereafter	8,124,157	3,621,025
<b>Total Lease Revenues</b>	<b>\$25,796,915</b>	<b>\$ 8,948,663</b>

**C. Subscription-Based Information Technology Arrangements (SBITAs)** - The Authority enters SBITAs for the right to use information technology software and cloud computing arrangement (network) assets from external parties. The SBITAs expire at various dates, and have renewal options. Subscription liabilities and the related right-to-use subscription

assets are recorded based on the present value of expected payments over the term of the respective SBITA. The expected payments are discounted using the prime rate as there was no stated contractual interest rate for the SBITAs.

During the year the Authority did not recognize any variable payment amounts.

The Authority's SBITAs at June 30, 2024, are summarized below (excluding short-term SBITAs):

SBITA	Number of SBITAs	Subscription (SBITA) Liabilities June 30, 2024	Current Portion	SBITA Term	Interest Rate
Right-to-Use Subscription Assets	2	\$ 190,267	\$ 190,267	1 Year	8.25%

**D. Annual Requirements** - The annual requirements to pay principal and interest on SBITAs at June 30, 2024, are as follows:

Fiscal Year	Annual Requirements	
	Principal	Interest
2025	\$ 190,267	\$ 15,697

## Note 9 - Net Position

Unrestricted net position has been significantly affected by transactions resulting from the recognition of deferred outflows of resources, deferred inflows of resources, and related long-term liabilities, as shown in the following table:

	Amount
Net Pension Liability and Related Deferred Outflows of Resources and Deferred Inflows of Resources	\$ (5,764,485)
Net OPEB Liability and Related Deferred Outflows of Resources and Deferred Inflows of Resources	(19,808,785)
Effect on Unrestricted Net Position	(25,573,270)
Total Unrestricted Net Position Before Recognition of Deferred Outflows of Resources, Deferred Inflows of Resources, and Related Long-Term Liabilities	69,221,732
<b>Total Unrestricted Net Position</b>	<b>\$ 43,648,462</b>

See Notes 10 and 11 for detailed information regarding the amortization of the deferred outflows of resources and deferred inflows of resources relating to pensions and OPEB, respectively.

### Note 10 - Pension Plans

#### Defined Benefit Plan

*Plan Administration:* The State of North Carolina administers the Teachers' and State Employees' Retirement System (TSERS) plan. This plan is a cost-sharing, multiple-employer, defined benefit pension plan established by the State to provide pension benefits for general employees and law enforcement officers (LEOs) of the State, general employees and LEOs of its component units, and employees of Local Education Agencies (LEAs) and charter schools not in the reporting entity. Membership is comprised of employees of the State (state agencies and institutions), universities, community colleges, and certain proprietary component units along with the LEAs and charter schools that elect to join the Retirement System. Benefit provisions are established by General Statute 135-5 and may be amended only by the North Carolina General Assembly.

*Benefits Provided:* TSERS provides retirement and survivor benefits. Retirement benefits are determined as 1.82% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. General employee plan members are eligible to retire with unreduced retirement benefits at age 65 with five years of membership service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. General employee plan members are eligible to retire with reduced retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of membership service. Survivor benefits are available to eligible beneficiaries of general members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life in lieu of the return of the member's contributions that is generally available to beneficiaries of deceased members. The plan does not provide for automatic post-retirement benefit increases.

*Contributions:* Contribution provisions are established by General Statute 135-8 and may be amended only by the North Carolina General Assembly. Plan members are required to contribute 6% of their annual pay. The contribution rate for employers is set each year by the North Carolina General Assembly in the Appropriations Act and may not be less than the contribution rate required of plan members. The TSERS Board of Trustees establishes a funding policy from which an accrued liability rate and a normal contribution rate are developed by the consulting actuary. The sum of those two rates developed under the funding policy is the actuarially determined contribution rate (ADC). The TSERS Board of Trustees may further adopt a contribution rate policy that is higher than the ADC known as the required employer contribution to be recommended to the North Carolina General Assembly. The Authority's contractually-required contribution rate for the year ended June 30, 2024 was 17.64% of covered payroll. Plan members' contributions to the pension plan were \$1,148,568, and the Authority's contributions were \$3,376,790 for the year ended June 30, 2024.

The TSERS plan's financial information, including all information about the plan's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fiduciary net position, is included in the State of North Carolina's fiscal year 2023 *Annual Comprehensive Financial Report*. An electronic version of this report is available on the

North Carolina Office of the State Controller's website at <https://www.osc.nc.gov/> or by calling the State Controller's Financial Reporting Section at 919-707-0500.

**TSERS Basis of Accounting:** The financial statements of the TSERS plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the TSERS plan, and additions to/deductions from the TSERS plan's fiduciary net position have been determined on the same basis as they are reported by TSERS.

**Methods Used to Value TSERS Investment:** Pursuant to North Carolina General Statutes, the State Treasurer is the custodian and administrator of the retirement systems. The State Treasurer maintains various investment portfolios in its External Investment Pool. TSERS and other pension plans of the State of North Carolina participate in the Long-Term Investment, Fixed Income Investment, Equity Investment, Real Estate Investment, Alternative Investment, Opportunistic Fixed Income Investment, and Inflation Sensitive Investment portfolios. The Fixed Income Asset Class includes the Long-Term Investment and Fixed Income Investment portfolios. The Global Equity Asset Class includes the Equity Investment portfolio. The investment balance of each pension trust fund represents its share of the fair value of the net position of the various portfolios within the External Investment Pool. Detailed descriptions of the methods and significant assumptions regarding investments of the State Treasurer are provided in the 2023 *Annual Comprehensive Financial Report*.

**Net Pension Liability:** At June 30, 2024, the Authority reported a liability of \$16,395,228 for its proportionate share of the collective net pension liability. The net pension liability was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022, and update procedures were used to roll forward the total pension liability to June 30, 2023. The Authority's proportion of the net pension liability was based on a projection of the present value of future salaries for the Authority relative to the projected present value of future salaries for all participating employers, actuarially-determined. As of June 30, 2023, the Authority's proportion was 0.09834%, which was an increase of 0.00450 from its proportion measured as of June 30, 2022, which was 0.09384%.

**Actuarial Assumptions:** The following table presents the actuarial assumptions used to determine the total pension liability for the TSERS plan at the actuarial valuation date:

Valuation Date	12/31/2022
Inflation	2.5%
Salary Increases*	3.25% - 8.05%
Investment Rate of Return**	6.5%

\* Salary increases include 3.25% inflation and productivity factor.

\*\* Investment rate of return includes inflation assumption and is net of pension plan investment expense.



TSERS currently uses mortality tables that vary by age, gender, employee group (i.e. teacher, general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. public plan population. The mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of an actuarial experience review for the period January 1, 2015 through December 31, 2019.

Future ad hoc cost-of-living adjustment amounts are not considered to be substantively automatic and are therefore not included in the measurement. The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 (the measurement date) are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Fixed Income	0.9%
Global Equity	6.5%
Real Estate	5.9%
Alternatives	8.2%
Opportunistic Fixed Income	5.0%
Inflation Sensitive	2.7%

The information in the preceding table is based on 30-year expectations developed with an investment consulting firm as part of a study that was completed in early 2022, and is part of the asset, liability, and investment policy of the North Carolina Retirement Systems. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.25%. Return projections do not include any excess return expectations over benchmark averages. All rates of return and inflation are annualized. The long-term expected real rate of return for the Bond Index Investment Pool as of June 30, 2023 is 0.78%.

**Discount Rate:** The discount rate used to measure the total pension liability was 6.5% for the December 31, 2022 valuation. The discount rate is in line with the long-term nominal expected return on pension plan investments. The calculation of the net pension liability is a present value calculation of the future net pension payments. These net pension payments assume that contributions from plan members will be made at the current statutory contribution rate and that contributions from employers will be made at the contractually required rates, actuarially determined. Based on those assumptions, the



pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate:** The following presents the net pension liability of the plan at June 30, 2023 calculated using the discount rate of 6.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.5%) or 1-percentage-point higher (7.5%) than the current rate:

Net Pension Liability		
1% Decrease (5.5%)	Current Discount Rate (6.5%)	1% Increase (7.5%)
\$ 28,146,765	\$ 16,395,228	\$ 6,700,592

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:** For the year ended June 30, 2024, the Authority recognized pension expense of \$4,753,982. At June 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to TSERS from the following sources:

**Employer Balances of Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions by Classification:**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Actual and Expected Experience	\$ 1,336,599	\$ 121,008
Changes of Assumptions	575,779	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	4,566,070	-
Change in Proportion and Differences Between Employer's Contributions and Proportionate Share of Contributions	896,513	-
Contributions Subsequent to the Measurement Date	3,376,790	-
<b>Total</b>	<b>\$ 10,751,751</b>	<b>\$ 121,008</b>

The amount reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to TSERS will be recognized as pension expense as follows:

**Schedule of the Net Amount of the Employer's Balances of Deferred Outflows of Resources and Deferred Inflows of Resources That will be Recognized in Pension Expense:**

Year Ending June 30:	Amount
2025	\$ 2,449,765
2026	1,511,605
2027	3,097,534
2028	195,049
<b>Total</b>	<b>\$ 7,253,953</b>

### Note 11 - Other Postemployment Benefits

The Authority participates in two postemployment benefit plans, the Retiree Health Benefit Fund and the Disability Income Plan of North Carolina, that are administered by the State of North Carolina as pension and other employee benefit trust funds. Each plan's financial information, including all information about the plans' assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fiduciary net position, is included in the State of North Carolina's fiscal year 2023 *Annual Comprehensive Financial Report*. An electronic version of this report is available on the North Carolina Office of the State Controller's website at <https://www.osc.nc.gov/> or by calling the State Controller's Financial Reporting Section at 919-707-0500.

#### A. Summary of Significant Accounting Policies and Plan Asset Matters

*Basis of Accounting:* The financial statements of these plans were prepared using the accrual basis of accounting. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits are recognized when due and payable in accordance with the terms of each plan. For purposes of measuring the net other postemployment benefits (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of each plan, and additions to/deductions from each plans' fiduciary net position have been determined on the same basis as they are reported by the plans.

*Methods Used to Value Plan Investments:* Pursuant to North Carolina General Statutes, the State Treasurer is the custodian and administrator of the other postemployment benefit funds. The State Treasurer maintains various investment portfolios in its External Investment Pool. The Retiree Health Benefit Fund participates in the External Investment Pool. The Disability Income Plan is invested in the Short-Term Investment Portfolio of the External Investment Pool and the Bond Index External Investment Pool. The investment balance of each other employee benefit trust fund represents its share of the fair value of the net position of the various portfolios within the pool. Detailed descriptions of the methods and significant assumptions regarding investments of the State Treasurer are provided in the 2023 *Annual Comprehensive Financial Report*.

#### B. Plan Descriptions

##### 1. Health Benefits

*Plan Administration:* The State of North Carolina administers the North Carolina State Health Plan for Teachers and State Employees, referred to as the State Health Plan (the Plan), a healthcare plan exclusively for the benefit of employees of the State, the University of North Carolina System, community colleges, and certain other component units. In addition, Local Education Agencies (LEAs), charter schools, and some select local governments that are not part of the State's financial reporting entity also participate. Health benefit programs and premium rates are determined by the State Treasurer upon approval of the Plan Board of Trustees.

The Retiree Health Benefit Fund (RHBF) has been established by Chapter 135-7, Article 1 of the General Statutes as a fund to provide health benefits to retired and disabled employees and their applicable beneficiaries. RHBF is a cost-sharing,

multiple-employer, defined benefit healthcare plan, exclusively for the benefit of former employees of the State, the University of North Carolina System, and community colleges. In addition, LEAs, charter schools, and some select local governments that are not part of the State's financial reporting entity also participate.

By statute, RHBF is administered by the Board of Trustees of the Teachers' and State Employees' Retirement System (TSERS). RHBF is supported by a percent of payroll contribution from participating employing units. Each year the percentage is set in legislation, as are the maximum per retiree contributions from RHBF to the Plan. The State Treasurer, with the approval of the Plan Board of Trustees, then sets the employer contributions (subject to the legislative cap) and the premiums to be paid by retirees, as well as the health benefits to be provided through the Plan.

*Benefits Provided:* Plan benefits received by retired employees and disabled employees from RHBF are OPEB. The healthcare benefits for retired and disabled employees who are not eligible for Medicare are the same as for active employees as described in Note 12. The plan options change when the former employees become eligible for Medicare. The benefits provided include medical and pharmacy coverage for employees and their dependents. Non-Medicare eligible members have two self-funded options administered by the State Health Plan while Medicare members have three options, including one self-funded option and two fully-insured Medicare Advantage/Prescription Drug Plan options. Self-funded medical and pharmacy claims costs are shared between the covered member and the State Health Plan. If the self-funded plan is elected by a Medicare eligible member, the coverage is secondary to Medicare. Fully-insured claims include cost sharing from covered members with the remaining balance paid by the fully-insured carrier.

Those former employees who are eligible to receive medical benefits from RHBF are long-term disability beneficiaries of the Disability Income Plan of North Carolina and retirees of TSERS, the Consolidated Judicial Retirement System (CJRS), the Legislative Retirement System (LRS), the University Employees' Optional Retirement Program (ORP), and a small number of local governments, with five or more years of contributory membership service in their retirement system prior to disability or retirement, with the following exceptions: for employees first hired on or after October 1, 2006, and members of the North Carolina General Assembly first taking office on or after February 1, 2007, future coverage as retired employees and retired members of the North Carolina General Assembly is subject to the requirement that the future retiree have 20 or more years of retirement service credit in order to receive coverage on a noncontributory basis. Employees first hired on or after October 1, 2006 and members of the North Carolina General Assembly first taking office on or after February 1, 2007 with 10 but less than 20 years of retirement service credit are eligible for coverage on a partially contributory basis. For such future retirees, the State will pay 50% of the Plan's total noncontributory premium. Employees first hired on or after October 1, 2006 and members of the North Carolina General Assembly first taking office on or after February 1, 2007 with five but less than 10 years of retirement service credit are eligible for coverage on a fully contributory basis.

Section 35.21 (c) & (d) of Session Law 2017-57 repealed retiree medical benefits for employees first hired on or after January 1, 2021. The legislation amended Chapter 135, Article 3B of the General Statutes to require that retirees must earn contributory retirement service in the TSERS (or in an allowed local system unit), CJRS, or LRS

prior to January 1, 2021, and not withdraw that service, in order to be eligible for retiree medical benefits under the amended law. Consequently, members first hired on and after January 1, 2021 will not be eligible to receive retiree medical benefits.

RHBF's benefit and contribution provisions are established by Chapter 135-7, Article 1, and Chapter 135, Article 3B of the General Statutes and may be amended only by the North Carolina General Assembly. RHBF does not provide for automatic post-retirement benefit increases.

*Contributions:* Contribution rates to RHBF, which are intended to finance benefits and administrative expenses on a pay-as-you-go basis, are determined by the North Carolina General Assembly in the Appropriations Act. The Authority's contractually-required contribution rate for the year ended June 30, 2024 was 7.14% of covered payroll. The Authority's contributions to the RHBF were \$1,366,796 for the year ended June 30, 2024.

In fiscal year 2022, the Plan transferred \$180.51 million to RHBF as a result of cost savings to the Plan over a span of six years. For financial reporting purposes, the transfer was recognized as a nonemployer contributing entity contribution. The contribution was allocated among the RHBF employers and recorded as noncapital contributions. For the fiscal year ended June 30, 2024, the Authority recognized noncapital contributions for RHBF of \$27,013.

## 2. Disability Income

*Plan Administration:* As discussed in Note 12, short-term and long-term disability benefits are provided through the Disability Income Plan of North Carolina (DIPNC), a cost-sharing, multiple-employer defined benefit plan, to the eligible members of TSERS which includes employees of the State, the University of North Carolina System, community colleges, certain participating component units and LEAs which are not part of the State's reporting entity, and the University Employees' ORP. By statute, DIPNC is administered by the Department of State Treasurer and the Board of Trustees of TSERS.

*Benefits Provided:* Long-term disability benefits are payable as an OPEB from DIPNC after the conclusion of the short-term disability period or after salary continuation payments cease, whichever is later, while the employee is disabled and does not meet the TSERS conditions for unreduced service retirement. An employee is eligible to receive long-term disability benefits provided the following requirements are met: (1) the employee has five or more years of contributing membership service in TSERS or the University Employees' ORP, earned within 96 months prior to becoming disabled or cessation of salary continuation payments, whichever is later; (2) the employee must make application to receive long-term benefits within 180 days after the conclusion of the short-term disability period or after salary continuation payments cease or after monthly payments for Workers' Compensation cease (excluding monthly payments for permanent partial benefits), whichever is later; (3) the employee must be certified by the Medical Board to be mentally or physically disabled for the further performance of his/her usual occupation; (4) the disability must have been continuous, likely to be permanent, and incurred at the time of active employment; (5) the employee must not be eligible to receive an unreduced retirement benefit from TSERS; and (6) the employee must terminate employment as a permanent, full-time employee. A general

employee is eligible to receive an unreduced retirement benefit from TSERS after: (1) reaching the age of 65 and completing five years of membership service; (2) reaching the age of 60 and completing 25 years of creditable service; or (3) completing 30 years of creditable service, at any age.

For employees who had five or more years of membership service as of July 31, 2007, during the first 36 months of the long-term disability period, the monthly long-term disability benefit is equal to 65% of one-twelfth of an employee's annual base rate of compensation last payable to the participant or beneficiary prior to the beginning of the short-term disability period, plus the like percentage of one-twelfth of the annual longevity payment and local supplements to which the participant or beneficiary would be eligible. The monthly benefits are subject to a maximum of \$3,900 per month reduced by any primary Social Security disability benefits, by an amount equal to the monthly primary Social Security retirement benefit to which the employee might be entitled should the employee be at least age 62, and by monthly payments for Workers' Compensation to which the participant or beneficiary may be entitled, but the benefits payable shall be no less than \$10 a month. After the first 36 months of the long-term disability, the long-term benefit is calculated in the same manner as described above except the monthly benefit is reduced by an amount equal to a monthly primary Social Security disability benefit to which the participant or beneficiary might be entitled had Social Security disability benefits been awarded. When an employee qualifies for an unreduced service retirement allowance from TSERS, the benefits payable from DIPNC will cease, and the employee will commence retirement under TSERS or the University Employees' ORP.

For employees who had less than five years of membership service as of July 31, 2007, and meet the requirements for long-term disability on or after August 1, 2007, benefits are calculated in the same manner as described above except that after the first 36 months of the long-term disability, no further long-term disability benefits are payable unless the employee has been approved and is in receipt of primary Social Security benefits.

Benefit and contribution provisions are established by Chapter 135, Article 6, of the General Statutes and may be amended only by the North Carolina General Assembly. The plan does not provide for automatic post-retirement benefit increases.

*Contributions:* Although DIPNC operates on a calendar year, disability income benefits are funded by actuarially determined employer contributions that are established in the Appropriations Act by the North Carolina General Assembly and coincide with the State's fiscal year. The Authority's contractually-required contribution rate for the year ended June 30, 2024 was 0.11% of covered payroll. The Authority's contributions to DIPNC were \$21,057 for the year ended June 30, 2024.

### C. Net OPEB Liability

*Retiree Health Benefit Fund:* At June 30, 2024, the Authority reported a liability of \$20,562,300 for its proportionate share of the collective net OPEB liability for RHBF. The net OPEB liability was measured as of June 30, 2023. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022, and update procedures were used to roll forward the total OPEB liability to June 30, 2023. The Authority's proportion of the net OPEB liability was based on

a projection of the present value of future salaries for the Authority relative to the projected present value of future salaries for all participating employers, actuarially-determined. As of June 30, 2023, the Authority's proportion was 0.07716%, which was a decrease of 0.00065 from its proportion measured as of June 30, 2022, which was 0.07781%.

*Disability Income Plan of North Carolina:* At June 30, 2024, the Authority reported a liability of \$23,202 for its proportionate share of the collective net OPEB liability for DIPNC. The net OPEB liability was measured as of June 30, 2023. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022, and update procedures were used to roll forward the total OPEB liability to June 30, 2023. The Authority's proportion of the net OPEB liability was based on a projection of the present value of future salaries for the Authority relative to the projected present value of future salaries for all participating employers, actuarially-determined. As of June 30, 2023, the Authority's proportion was 0.08724%, which was an increase of 0.00456 from its proportion measured as of June 30, 2022, which was 0.08268%.

*Actuarial Assumptions:* The total OPEB liabilities for RHBF and DIPNC were determined by actuarial valuations as of December 31, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified. The total OPEB liabilities were then rolled forward to June 30, 2023 utilizing update procedures incorporating the actuarial assumptions.

	Retiree Health Benefit Fund	Disability Income Plan of N.C.
Valuation Date	12/31/2022	12/31/2022
Inflation	2.5%	2.5%
Salary Increases*	3.25% - 8.05%	3.25% - 8.05%
Investment Rate of Return**	6.5%	3.0%
Healthcare Cost Trend Rate - Medical***	6.5% grading down to 5% by 2029	N/A
Healthcare Cost Trend Rate - Prescription Drug***	10% grading down to 5% by 2033	N/A
Healthcare Cost Trend Rate - Prescription Drug Rebates***	7% grading down to 5% by 2033	N/A
Healthcare Cost Trend Rate - Medicare Advantage***	0% through 2025, 5% thereafter	N/A
Healthcare Cost Trend Rate - Administrative***	3%	N/A

\* Salary increases include 3.25% inflation and productivity factor.

\*\* Investment rate of return is net of OPEB plan investment expense, including inflation.

\*\*\* Disability Income Plan of NC eliminated employer reimbursements from the Plan (which included State Health Plan premiums) effective July 1, 2019.

N/A - Not Applicable

The OPEB plans currently use mortality tables that vary by age, gender, employee group (i.e. teacher, other educational employee, general employee, or law enforcement officer) and health status (i.e. disabled or not disabled). The current mortality rates are based on published tables and studies that cover significant portions of the U.S. public plan population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research,



consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. DIPNC is primarily invested in the Bond Index Investment Pool as of June 30, 2023.

Best estimates of real rates of return for each major asset class included in RHBF's target asset allocation as of June 30, 2023 (the measurement date) are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Fixed Income	0.9%
Global Equity	6.5%
Real Estate	5.9%
Alternatives	8.2%
Opportunistic Fixed Income	5.0%
Inflation Sensitive	2.7%

The information in the preceding table is based on 30-year expectations developed with an investment consulting firm as part of a study that was completed in early 2022, and is part of the asset, liability, and investment policy of the North Carolina Retirement Systems. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.25%. Return projections do not include any excess return expectations over benchmark averages. All rates of return and inflation are annualized. The long-term expected real rate of return for the Bond Index Investment Pool as of June 30, 2023 is 0.78%.

Actuarial valuations of the plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The results of the valuations fluctuate from year to year as actual experience differs from assumptions. This includes demographic experiences (i.e., mortality and retirement) that differ from expected. This also includes financial experiences (i.e., member medical costs and contributions) that vary from expected trends. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial assumptions used for RHBF are consistent with those used to value the pension benefits of TSERS where appropriate. These assumptions are based on the most recent pension valuations available. The discount rate used for RHBF reflects a pay-as-you-go approach.

Projections of benefits for financial reporting purposes of the plans are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The RHBF

is funded solely by employer contributions and benefits are dependent on membership requirements.

The actuarial methods and assumptions used for DIPNC include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Prior to July 1, 2019, employers received a reimbursement from DIPNC for employer costs, including the employer's share of the State Health Plan premiums, incurred during the second six months of the first year of a member's short-term disability coverage. With the elimination of the reimbursement to employers, State Health Plan premiums are no longer reimbursed by DIPNC for the benefits that were effective on or after July 1, 2019.

The actuarial assumptions used in the December 31, 2022 valuations were generally based on the results of an actuarial experience study prepared as of December 31, 2019, as amended for updates to certain assumptions (such as medical claims and medical trend rate assumptions) implemented based on annual reviews that have occurred since that experience study.

**Discount Rate:** The discount rate used to measure the total OPEB liability for RHBF was 3.65% at June 30, 2023 compared to 3.54% at June 30, 2022. The projection of cash flow used to determine the discount rate assumed that contributions from employers would be made at the current statutorily determined contribution rate. Based on the above assumptions, the plan's fiduciary net position was not projected to be available to make projected future benefit payments to current plan members. As a result, a municipal bond rate of 3.65% was used as the discount rate used to measure the total OPEB liability. The 3.65% rate is based on the Bond Buyer 20-year General Obligation Index as of June 30, 2023.

The discount rate used to measure the total OPEB liability for DIPNC was 3.00% at June 30, 2023 compared to 3.08% at June 30, 2022. The projection of cash flow used to determine the discount rate assumed that contributions from plan members would be made at the current contribution rate and that contributions from employers would be made at statutorily required rates, actuarially determined. Based on those assumptions, the plan's fiduciary net position was not projected to be available to make all projected future benefit payments to the current plan members. In order to develop the blended discount rate of 3.00%, 3.00% was used during the period that the plan was projected to have a fiduciary net position, and a municipal bond rate of 3.65% was used during the period that the plan was projected to have no fiduciary net position. The 3.65% rate is based on the Bond Buyer 20-year General Obligation Index as of June 30, 2023.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate:** The following presents the Authority's proportionate share of the net OPEB liability of the plans, as well as what the plans' net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Net OPEB Liability				
	1% Decrease (2.65%)	Current Discount Rate (3.65%)	1% Increase (4.65%)	
RHBF	\$ 24,255,794	\$ 20,562,300	\$ 17,552,115	
	1% Decrease (2.00%)	Current Discount Rate (3.00%)	1% Increase (4.00%)	
DIPNC	\$ 27,892	\$ 23,202	\$ 18,427	



**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates:** The following presents the net OPEB liability of the plans, as well as what the plans' net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Net OPEB Liability			
	1% Decrease (Medical - 4% - 5.5%, Pharmacy - 4% - 9%, Pharmacy Rebate - 4% - 6%, Med. Advantage - 0% - 4%, Administrative - 2%)	Current Healthcare Cost Trend Rates (Medical - 5% - 6.5%, Pharmacy - 5% - 10%, Pharmacy Rebate - 5% - 7%, Med. Advantage - 0% - 5%, Administrative - 3%)	1% Increase (Medical - 6% - 7.5%, Pharmacy - 6% - 11%, Pharmacy Rebate - 6% - 8%, Med. Advantage - 0% - 6%, Administrative - 4%)
RHBF	\$ 16,975,076	\$ 20,562,300	\$ 25,185,326

Effective with the actuarial valuation as of December 31, 2021, the liability for the State's potential reimbursement of costs incurred by employers was removed because the reimbursement by DIPNC was eliminated for disabilities occurring on or after July 1, 2019. Thus sensitivity to changes in the healthcare cost trend rates is not applicable for DIPNC.

**OPEB Expense:** For the fiscal year ended June 30, 2024, the Authority recognized OPEB expense as follows:

OPEB Plan	Amount
RHBF	\$ 874,272
DIPNC	31,063
<b>Total OPEB Expense</b>	<b>\$ 905,335</b>

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:** At June 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Employer Balances of Deferred Outflows of Resources Related to OPEB by Classification:			
	RHBF	DIPNC	Total
Differences Between Actual and Expected Experience	\$ 226,431	\$ 20,334	\$ 246,765
Changes of Assumptions	2,227,523	1,691	2,229,214
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	164,262	30,305	194,567
Changes in Proportion and Differences Between Employer's Contributions and Proportionate Share of Contributions	2,244,197	1,404	2,245,601
Contributions Subsequent to the Measurement Date	1,366,796	21,057	1,387,853
<b>Total</b>	<b>\$ 6,229,209</b>	<b>\$ 74,791</b>	<b>\$ 6,304,000</b>

## Employer Balances of Deferred Inflows of Resources Related to OPEB by Classification:

	RHBF	DIPNC	Total
Differences Between Actual and Expected Experience	\$ 20,147	\$ 12,851	\$ 32,998
Changes of Assumptions	5,485,856	3,961	5,489,817
Changes in Proportion and Differences Between Employer's Contributions and Proportionate Share of Contributions	-	4,468	4,468
<b>Total</b>	<b>\$ 5,506,003</b>	<b>\$ 21,280</b>	<b>\$ 5,527,283</b>

Amounts reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as reductions of the net OPEB liabilities related to RHBF and DIPNC in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

## Schedule of the Net Amount of the Employer's Balances of Deferred Outflows of Resources and Deferred Inflows of Resources That will be Recognized in OPEB Expense:

Year Ending June 30:	RHBF	DIPNC
2025	\$ (205,899)	\$ 10,094
2026	(537,556)	6,301
2027	(248,661)	9,842
2028	348,526	3,076
2029	-	1,874
Thereafter	-	1,267
<b>Total</b>	<b>\$ (643,590)</b>	<b>\$ 32,454</b>

## Note 12 - Risk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These exposures to loss are handled via a combination of methods, including participation in state-administered insurance programs, purchase of commercial insurance, and self-retention of certain risks. There have been no significant reductions in insurance coverage from the previous year and settled claims have not exceeded coverage in any of the past three fiscal years.

### A. Employee Benefit Plans

#### 1. State Health Plan

Authority employees are provided comprehensive major medical care benefits. Coverage is funded by contributions to the State Health Plan (Plan), a discretely presented component unit of the State of North Carolina. The Plan is funded by employer and employee contributions. The Plan has contracted with third parties to

process claims. See Note 11, Other Postemployment Benefits, for additional information regarding retiree health benefits.

## **2. Death Benefit Plan of North Carolina**

Term life insurance (death benefits) of \$25,000 to \$50,000 is provided to eligible workers who enroll in the Teachers' and State Employees' Retirement System. This Death Benefit Plan is administered by the State Treasurer and funded via employer contributions. The employer contribution rate was 0.13% for the current fiscal year.

## **3. Disability Income Plan**

Short-term and long-term disability benefits are provided to Authority employees through the Disability Income Plan of North Carolina (DIPNC), part of the State's Pension and Other Employee Benefit Trust Funds. Short-term benefits are paid by the Authority for up to twelve months. The Board of Trustees of the DIPNC may extend the short-term disability benefits for up to an additional twelve months. During the extended period of short-term disability benefits, payments are made directly by the DIPNC to the beneficiary. As discussed in Note 11, long-term disability benefits are payable as other postemployment benefits from DIPNC after the conclusion of the short-term disability period or after salary continuation payments cease, whichever is later, for as long as an employee is disabled.

## **B. Other Risk Management and Insurance Activities**

### **1. Automobile, Fire, and Other Property Losses**

The Authority is required to maintain all risk coverage on all state-owned buildings and contents through the State Property Fire Insurance Fund (Fund), an internal service fund of the State. Such coverage is provided at no cost to the Authority for operations supported by the State's General Fund. Other operations not supported by the State's General Fund are for coverage. Losses covered by the Fund are subject to a \$5,000 per occurrence deductible. However, in order to reduce its premiums, the Authority has established higher deductibles for losses associated with buildings, equipment, and supporting infrastructure of \$100,000.

All state-owned vehicles are covered by liability insurance through a private insurance company and handled by the North Carolina Department of Insurance. The liability limits for losses are \$1,000,000 per claim and \$10,000,000 per occurrence. The Authority pays premiums to the North Carolina Department of Insurance for the coverage.

### **2. Public Officers' and Employees' Liability Insurance**

The risk of tort claims of up to \$1,000,000 per claimant is retained under the authority of the State Tort Claims Act. In addition, the State provides excess public officers' and employees' liability insurance up to \$2,000,000 per claim and \$10,000,000 in the aggregate per fiscal year via contract with private insurance companies. The Authority pays the premium, based on a composite rate, directly to the private insurer.

### 3. Employee Dishonesty and Computer Fraud

The Authority is protected for losses from employee dishonesty and computer fraud. This coverage is with a private insurance company and is handled by the North Carolina Department of Insurance. The Authority is charged a premium by the private insurance company. Coverage limit is \$5,000,000 per occurrence. The private insurance company pays 90% of each loss less a \$100,000 deductible.

### 4. Statewide Workers' Compensation Program

The North Carolina Workers' Compensation Program provides benefits to workers injured on the job. All employees of the State and its component units are included in the program. When an employee is injured, the Authority's primary responsibility is to arrange for and provide the necessary treatment for work related injury. The Authority is responsible for paying medical benefits and compensation in accordance with the North Carolina Workers' Compensation Act. The Authority retains the risk for workers' compensation.

Additional details on the state-administered risk management programs are disclosed in the State's *Annual Comprehensive Financial Report*, issued by the Office of the State Controller.

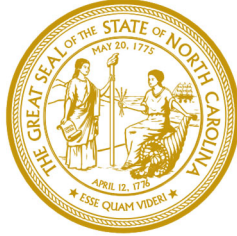
### 5. Other Insurance Held by the Authority

The Authority purchased other authorized coverage from private insurance companies through the North Carolina Department of Insurance. The Authority carries terminal operator's legal liability coverage from a private insurer at a premium of 0.265% for every dollar of operating revenue, not including lease income.

The Authority also purchased additional flood and business interruption coverage under the all-risks policy from the State Property Fire Insurance Fund. This policy reimburses the Authority for lost revenues and extra expenses resulting from certain covered events that disrupt Authority operations for a minimum of 72 hours. The Authority also purchased cyber risk coverage through a private insurer. This policy has a \$25,000 deductible and coverage limits range from \$250,000 to \$1,000,000 depending on the nature of the event.

## Note 13 - Commitments and Contingencies

- A. Commitments** - The Authority has established an encumbrance system to track its outstanding commitments on construction projects. Outstanding commitments on construction contracts were \$42,401,265 at June 30, 2024.
- B. Pending Litigation and Claims** - The Authority is a party to litigation and claims in the ordinary course of its operations. Since it is not possible to predict the ultimate outcome of these matters, no provision for any liability has been made in the financial statements. Authority management is of the opinion that the liability, if any, for any of these matters will not have a material adverse effect on the financial position of the Authority.



# Required Supplementary Information

**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of the Proportionate Share of the Net Pension Liability**  
**Cost-Sharing, Multiple-Employer, Defined Benefit Pension Plan**  
**Last Ten Fiscal Years\***

**Exhibit B-1**

Teachers' and State Employees' Retirement System	2024	2023	2022	2021	2020
Proportionate Share Percentage of Collective Net Pension Liability	0.09834%	0.09384%	0.08515%	0.08562%	0.08011%
Proportionate Share of TSERS Collective Net Pension Liability	\$ 16,395,228	\$ 13,927,956	\$ 3,987,235	\$ 10,344,606	\$ 8,304,969
Covered Payroll	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885	\$ 13,258,581
Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	88.79%	85.68%	28.38%	70.20%	62.64%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.97%	84.14%	94.86%	85.98%	87.56%
	2019	2018	2017	2016	2015
Proportionate Share Percentage of Collective Net Pension Liability	0.08015%	0.07351%	0.07858%	0.08158%	0.08220%
Proportionate Share of TSERS Collective Net Pension Liability	\$ 7,979,805	\$ 5,832,608	\$ 7,222,314	\$ 3,006,491	\$ 963,756
Covered Payroll	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603	\$ 12,170,051	\$ 11,773,267
Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	63.41%	46.68%	58.61%	24.70%	8.19%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.61%	89.51%	87.32%	94.64%	98.24%

Note: Information is presented for all years that were measured in accordance with the requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27*, as amended.

\* The amounts presented for each fiscal year were determined as of the prior fiscal year ended June 30.

**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of Authority Contributions**  
**Cost-Sharing, Multiple-Employer, Defined Benefit Pension Plan**  
**Last Ten Fiscal Years**

**Exhibit B-2**

<b>Teachers' and State Employees' Retirement System</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Contractually Required Contribution	\$ 3,376,790	\$ 3,209,414	\$ 2,662,698	\$ 2,076,753	\$ 1,911,115
Contributions in Relation to the Contractually Determined Contribution	<u>3,376,790</u>	<u>3,209,414</u>	<u>2,662,698</u>	<u>2,076,753</u>	<u>1,911,115</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 19,142,799	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885
Contributions as a Percentage of Covered Payroll	17.64%	17.38%	16.38%	14.78%	12.97%
	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually Required Contribution	\$ 1,629,480	\$ 1,356,638	\$ 1,246,963	\$ 1,127,510	\$ 1,113,624
Contributions in Relation to the Contractually Determined Contribution	<u>1,629,480</u>	<u>1,356,638</u>	<u>1,246,963</u>	<u>1,127,510</u>	<u>1,113,624</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 13,258,581	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603	\$ 12,170,051
Contributions as a Percentage of Covered Payroll	12.29%	10.78%	9.98%	9.15%	9.15%

Note: Changes of benefit terms, methods, and assumptions are presented in the Notes to Required Supplementary Information (RSI) schedule following the pension RSI tables.

**North Carolina State Ports Authority**  
**Notes to Required Supplementary Information**  
**Schedule of Authority Contributions**  
**Cost-Sharing, Multiple-Employer, Defined Benefit Pension Plan**  
**For the Fiscal Year Ended June 30, 2024**

*Changes of Benefit Terms:*

Teachers' and State Employees' Retirement System	Cost of Living Increase									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
	N/A	N/A	N/A	N/A	N/A	1.00%	N/A	N/A	N/A	1.00%

Beginning in fiscal year 2015, with the implementation of GASB Statement No. 68, the above table reflects Cost of Living Adjustments (COLA) in the period of the legislative session or Board of Trustees meeting when it was passed. The COLA is effective as of July 1 of that period and the fiscal year end plan liability is affected at June 30 of that year because the COLA is included in the actuarial assumptions used to calculate the plan net pension liability.

Effective July 1, 2017, the definition of law enforcement officer related to TSERS members was changed by the General Assembly to include Probation/Parole officers for retirement benefit purposes. The change includes officers with respect to service rendered on or after July 1, 2017, and provides for unreduced retirement at age 55 with five years of service as a law enforcement officer or reduced retirement at age 50 with 15 years of service as a law enforcement officer.

Effective July 1, 2017, retirees and beneficiaries of deceased retirees receiving benefits from the TSERS as of July 1, 2016, received a 1% cost-of-living adjustment. Retirees and beneficiaries of retirees with retirement effective dates between July 1, 2016 and before June 30, 2017 received a prorated amount. These benefit enhancements reflect legislation enacted by the North Carolina General Assembly.

In December 2021 for the fiscal year ended June 30, 2022, retirees and beneficiaries of deceased retirees receiving benefits from the TSERS as of September 1, 2021, received a one-time cost-of-living supplement payment, equal to 2% of the beneficiary's annual retirement allowance.

Benefit recipients of the TSERS received a one-time benefit supplement payment equal to 4% of the member's annual benefit amount, paid in October 2022, as granted by the North Carolina General Assembly for the fiscal year ended June 30, 2023. The one-time supplement does not change the ongoing monthly benefits, and absent additional action by governing authorities, the payments will not recur in future years.

Benefit recipients of the TSERS will receive a one-time benefit supplement payment equal to 4% of the member's annual benefit amount, paid in November 2023, as granted by the North Carolina General Assembly for the fiscal year ended June 30, 2024. The one-time supplement does not change the ongoing monthly benefits, and absent additional action by governing authorities, the payments will not recur in future years.

*Methods and Assumptions Used in Calculations of Actuarially Determined Contributions:* An actuarial valuation is performed for each year for the plan. The actuarially determined contribution rates in the Schedule of Authority Contributions are calculated by the actuary as a projection of the required employer contribution for the fiscal year beginning 18 months following the date of the valuation results. See Note 10 for more information on the specific assumptions for the plan. The actuarially determined contributions for those items with covered payroll were determined using the actuarially determined contribution rate from the actuary and covered payroll as adjusted for timing differences and other factors such as differences in employee class. Other actuarially determined contributions are disclosed in the schedule as expressed by the actuary in reports to the plans.

*Changes of Assumptions:* In January 2021, the actuarial assumptions for the TSERS were updated to more closely reflect actual experience.

In 2020, the North Carolina Retirement Systems' consulting actuaries performed the quinquennial investigation of the TSERS actual demographic and economic experience (known as the "Experience Review"). The Experience Review provides the basis for selecting the actuarial assumptions and methods used to determine plan liabilities and funding requirements. The most recent experience review examined the TSERS experience during the period between January 1, 2015, and December 31, 2019. Based on the findings, the Boards of Trustees of the TSERS adopted a number of new actuarial assumptions and methods. The most notable changes to the assumptions include updates to the mortality tables and mortality improvements. These assumptions were adjusted to be based on the Pub-2010 mortality tables reflecting the mortality projection scale MP-2019, released by the Society of Actuaries in 2019. In addition, the assumed rates of retirement, salary increases, and rates of termination from active employment were updated to more closely reflect actual experience.

The discount rate for the TSERS was lowered from 7.00% to 6.50% effective for the December 31, 2020 valuation, with the resulting effect on minimum actuarially determined employer contribution rates (or amounts) to be gradually recognized over a five-year period beginning July 1, 2022.

The Notes to Required Supplementary Information reflect information included in the State of North Carolina's 2023 *Annual Comprehensive Financial Report*.

N/A - Not Applicable



**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of the Proportionate Share of the Net OPEB Liability or Asset**  
**Cost-Sharing, Multiple-Employer, Defined Benefit OPEB Plans**  
**Last Eight Fiscal Years\***

**Exhibit B-3**

**Page 1 of 2**

<b>Retiree Health Benefit Fund</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Proportionate Share Percentage of Collective Net OPEB Liability	0.07716%	0.07781%	0.07249%	0.07230%	0.06639%
Proportionate Share of Collective Net OPEB Liability	\$ 20,562,300	\$ 18,476,737	\$ 22,409,715	\$ 20,056,168	\$ 21,004,451
Covered Payroll	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885	\$ 13,258,581
Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	111.35%	113.66%	159.49%	136.11%	158.42%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	10.73%	10.58%	7.72%	6.92%	4.40%
	<b>2019</b>	<b>2018</b>	<b>2017</b>		
Proportionate Share Percentage of Collective Net OPEB Liability	0.06509%	0.06138%	0.06059%		
Proportionate Share of Collective Net OPEB Liability	\$ 18,542,674	\$ 20,123,893	\$ 26,358,709		
Covered Payroll	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603		
Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	147.34%	161.06%	213.89%		
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	4.40%	3.52%	2.41%		

**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of the Proportionate Share of the Net OPEB Liability or Asset**  
**Cost-Sharing, Multiple-Employer, Defined Benefit OPEB Plans**  
**Last Eight Fiscal Years\***

**Exhibit B-3**  
**Page 2 of 2**

Disability Income Plan of North Carolina	2024	2023	2022	2021	2020
Proportionate Share Percentage of Collective Net OPEB Liability (Asset)	0.08724%	0.08268%	0.07147%	0.07037%	0.06911%
Proportionate Share of Collective Net OPEB Liability (Asset)	\$ 23,202	\$ 24,596	\$ (11,674)	\$ (34,618)	\$ (29,821)
Covered Payroll	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885	\$ 13,258,581
Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered Payroll	0.13%	0.15%	0.08%	0.23%	0.22%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	90.61%	90.34%	105.18%	115.57%	113.00%
	2019	2018	2017		
Proportionate Share Percentage of Collective Net OPEB Liability (Asset)	0.06910%	0.06361%	0.06872%		
Proportionate Share of Collective Net OPEB Liability (Asset)	\$ (20,990)	\$ (38,878)	\$ (42,675)		
Covered Payroll	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603		
Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered Payroll	0.17%	0.31%	0.35%		
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	108.47%	116.23%	116.06%		

Note: Information is presented for all years that were measured in accordance with the requirements of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, as amended.

\* The amounts presented for each fiscal year were determined as of the prior fiscal year ended June 30.

**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of Authority Contributions**  
**Cost-Sharing, Multiple-Employer, Defined Benefit OPEB Plans**  
**Last Ten Fiscal Years**

**Exhibit B-4**  
**Page 1 of 2**

<b>Retiree Health Benefit Fund</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Contractually Required Contribution	\$ 1,366,796	\$ 1,272,318	\$ 1,022,489	\$ 938,614	\$ 953,347
Contributions in Relation to the Contractually Determined Contribution	<u>1,366,796</u>	<u>1,272,318</u>	<u>1,022,489</u>	<u>938,614</u>	<u>953,347</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 19,142,799	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885
Contributions as a Percentage of Covered Payroll	7.14%	6.89%	6.29%	6.68%	6.47%
	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually Required Contribution	\$ 831,313	\$ 761,378	\$ 725,938	\$ 690,122	\$ 668,174
Contributions in Relation to the Contractually Determined Contribution	<u>831,313</u>	<u>761,378</u>	<u>725,938</u>	<u>690,122</u>	<u>668,174</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 13,258,581	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603	\$ 12,170,751
Contributions as a Percentage of Covered Payroll	6.27%	6.05%	5.81%	5.60%	5.49%

**North Carolina State Ports Authority**  
**Required Supplementary Information**  
**Schedule of Authority Contributions**  
**Cost-Sharing, Multiple-Employer, Defined Benefit OPEB Plans**  
**Last Ten Fiscal Years**

**Exhibit B-4**  
**Page 2 of 2**

<b>Disability Income Plan of North Carolina</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Contractually Required Contribution	\$ 21,057	\$ 18,466	\$ 14,630	\$ 12,646	\$ 14,735
Contributions in Relation to the Contractually Determined Contribution	21,057	18,466	14,630	12,646	14,735
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 19,142,799	\$ 18,466,135	\$ 16,255,789	\$ 14,051,104	\$ 14,734,885
Contributions as a Percentage of Covered Payroll	0.11%	0.10%	0.09%	0.09%	0.10%
	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually Required Contribution	\$ 18,562	\$ 17,619	\$ 47,480	\$ 50,527	\$ 49,900
Contributions in Relation to the Contractually Determined Contribution	18,562	17,619	47,480	50,527	49,900
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 13,258,581	\$ 12,584,767	\$ 12,494,622	\$ 12,323,603	\$ 12,170,751
Contributions as a Percentage of Covered Payroll	0.14%	0.14%	0.38%	0.41%	0.41%

Note: Changes of benefit terms, methods, and assumptions are presented in the Notes to Required Supplementary Information (RSI) schedule following the OPEB RSI tables.

**North Carolina State Ports Authority**  
**Notes to Required Supplementary Information**  
**Schedule of Authority Contributions**  
**Cost-Sharing, Multiple-Employer, Defined Benefit OPEB Plans**  
**For the Fiscal Year Ended June 30, 2024**

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*Changes of Benefit Terms:* Effective January 1, 2016, benefit terms related to copays, out-of-pocket maximums, and deductibles were changed for three of five options of the Retiree Health Benefit Fund (RHBF). Most of the changes were an increase in the amount from the previous year.

Effective January 1, 2017, benefit terms related to copays, coinsurance maximums, out-of-pocket maximums, and deductibles were changed for two of five options of the RHBF. Most of the changes were an increase in the amount from the previous year.

Effective January 1, 2019, benefit terms related to copays, out-of-pocket maximums, and deductibles were changed for one of four options of the RHBF. Out-of-pocket maximums increased while certain specialist copays decreased related to option benefits.

Effective January 1, 2020, benefit terms related to copays, out-of-pocket maximums, and deductibles were changed for the 70/30 PPO option of the RHBF. Only the copays were adjusted for 80/20 PPO option of the RHBF.

Effective January 1, 2021, members first hired on and after January 1, 2021 will not be eligible to receive retiree medical benefits.

Effective January 1, 2022, the structure of employer contributions to the RHBF was altered by legislation. Previously, non-Medicare-eligible retirees had the same employer contribution rate as active employees. As a result of the legislative change, non-Medicare-eligible retirees have the same employer contribution rate as Medicare-eligible retirees.

Beginning with the Disability Income Plan of North Carolina (DIPNC) actuarial valuation as of December 31, 2017, the valuation included a liability for the State's potential reimbursement of costs incurred by employers for income benefits and health insurance premiums during the second six months of the first year of employee's short-term disability benefit period. Effective with the actuarial valuation as of December 31, 2021, this liability was removed from the actuarial valuation because the reimbursement from DIPNC was eliminated for disabilities occurring on or after July 1, 2019.

*Method and Assumptions Used in Calculations of Actuarially Determined Contributions:* An actuarial valuation is performed for each plan each year. The actuarially determined contribution rates in the Schedule of Authority Contributions are calculated by the actuary as a projection of the required employer contribution for the fiscal year beginning six months preceding the date of the valuation results for the RHBF. The actuarially determined contribution rates in the Schedule of Authority Contributions are calculated by the actuary as a projection of the required employer contribution for the fiscal year beginning 18 months following the date of the valuation results for the DIPNC. See Note 11 for more information on the specific assumptions for each plan. The actuarially determined contributions were determined using the actuarially determined contribution rate from the actuary and covered payroll as adjusted for timing differences and other factors such as differences in employee class. Other actuarially determined contributions are disclosed in the schedule as expressed by the actuary in reports to the plans.

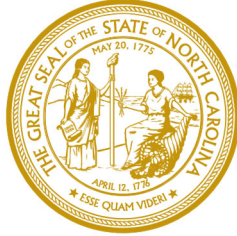
*Changes of Assumptions:* Consistent with prior years, for the actuarial valuation measured as of June 30, 2023 for the RHBF, a number of actuarial assumptions were reviewed and updated. The discount rate for the RHBF was updated to 3.65%, from 3.54% as of June 30, 2022. This update was to reflect the Bond Buyer 20-year General Obligation Index as of fiscal year end. Medical and prescription drug claims costs were changed based on most recent experience, and medical and prescription drug trend rates were changed to the current schedule. Enrollment assumptions were updated to model expected migrations among RHBF plan options over the next five years. The expected impact from the Inflation Reduction Act on assumed Medicare Advantage rates was included. The terms of the Pharmacy Benefits Management contract effective January 1, 2023 and the terms of the third party administrator contract effective January 1, 2025 were incorporated in the valuation.

For the actuarial valuation measured as of June 30, 2023 for DIPNC, the discount rate was updated to 3.00%, from 3.08% as of June 30, 2022. This was a result of an update to reflect the Bond Buyer 20-year General Obligation Index as of fiscal year end, combined with a change in the degree to which the plan's fiduciary net position was projected to be available to make all projected future benefit payments to the current plan members.

In 2020, the North Carolina Retirement Systems' consulting actuaries performed the quinquennial investigation of each retirement system's actual demographic and economic experience (known as the "Experience Review"). The Experience Review provides the basis for selecting the actuarial assumptions and methods used to determine plan liabilities and funding requirements. The most recent experience review examined each plan's experience during the period between January 1, 2015, and December 31, 2019. Based on the findings, the Boards of Trustees of the TSERS and the Committee on Actuarial Valuation of Retired Employees' Health Benefits adopted a number of new actuarial assumptions and methods for the RHBF and the DIPNC. The most notable changes to the assumptions include updates to the mortality tables and mortality improvements. These assumptions were adjusted to be based on the Pub-2010 mortality tables reflecting the mortality projection scale MP-2019, released by the Society of Actuaries in 2019. In addition, the assumed rates of retirement, salary increases, and rates of termination from active employment were updated to more closely reflect actual experience. Also in 2020, disability rates were adjusted to the non-grandfathered assumptions used in the TSERS actuarial valuation to better align with the anticipated incidence of disability.

For the DIPNC actuarial valuation as of December 31, 2018, for individuals who may become disabled in the future, the Social Security disability income benefit (which is an offset to the DIPNC benefit) was updated to be based on assumed Social Security calculation parameters in the year of the disability. The assumed costs related to the Patient Protection and Affordable Care Act regarding the Health Insurance Provider Fee for the fully insured plans and Excise Tax were removed when those pieces were repealed in December 2019 and first recognized in the 2020 OPEB report.

The Notes to Required Supplementary Information reflect information included in the State of North Carolina's 2023 *Annual Comprehensive Financial Report*.



# **Independent Auditor's Report**



## North Carolina Office of the State Auditor

Jessica N. Holmes, J.D., State Auditor

### **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

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Board of Directors  
North Carolina State Ports Authority  
Wilmington, North Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the North Carolina State Ports Authority (Authority), a component unit of the State of North Carolina, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated October 8, 2024.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

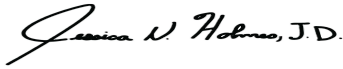
#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which

could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Jessica N. Holmes, J.D.  
State Auditor

Raleigh, North Carolina

October 8, 2024



# Ordering Information

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Copies of this report may be obtained by contacting:

Office of the State Auditor  
State of North Carolina  
20601 Mail Service Center  
Raleigh, North Carolina 27699

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For additional information contact the  
North Carolina Office of the State Auditor at:

**919-807-7666**



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This audit required 520 hours at an approximate cost of \$80,600.