

STATE OF NORTH CAROLINA

NORTH CAROLINA COMMUNITY COLLEGE SYSTEM

STATEWIDE FEDERAL COMPLIANCE AUDIT PROCEDURES

FOR THE YEAR ENDED JUNE 30, 2011

OFFICE OF THE STATE AUDITOR

BETH A. WOOD, CPA

STATE AUDITOR

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AUDITOR'S TRANSMITTAL

The Honorable Beverly Eaves Perdue, Governor Members of the North Carolina General Assembly State Board of Community Colleges Dr. Scott Ralls, President North Carolina Community College System

We have completed certain audit procedures at the North Carolina Community College System related to the State of North Carolina reporting entity as presented in the *Single Audit Report* for the year ended June 30, 2011. Our audit was performed by authority of Article 5A of Chapter 147 of the *North Carolina General Statutes*.

In the *Single Audit Report*, the State Auditor presents the results of tests of internal control and compliance with laws, regulations, contracts, and grants applicable to the State's major federal programs. Our audit procedures were conducted in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

Our audit objective was to render an opinion on the State of North Carolina's, and not the North Carolina Community College System's, administration of major federal programs. However, the report included herein is in relation to our audit scope at the North Carolina Community College System and not to the State of North Carolina as a whole.

The audit finding referenced in the report is also evaluated to determine its impact on the State's internal control and the State's compliance with rules, regulations, contracts, and grants. If determined necessary in accordance with *Government Auditing Standards* or the OMB Circular A-133, this finding is reported in the State's *Single Audit Report*.

North Carolina General Statutes require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

Beth A. Wood, CPA

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State Auditor

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REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

State Board of Community Colleges and Management of the North Carolina Community College System

Compliance

As part of our audit of the State of North Carolina's compliance with the types of requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of its major programs for the year ended June 30, 2011, we have performed audit procedures at the North Carolina Community College System. Our report on the State of North Carolina's compliance with requirements that could have a direct and material effect on each major program and on internal control over compliance in accordance with OMB Circular A-133 is included in the State's Single Audit Report. Our federal compliance audit scope at the North Carolina Community College System included the following:

CFDA 84.048: Career and Technical Education - Basic Grants to States

The audit results described below are in relation to our audit scope at the North Carolina Community College System and not to the State of North Carolina as a whole.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the North Carolina Community College System's compliance with those requirements.

REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 (CONTINUED)

The results of our audit procedures at the North Carolina Community College System disclosed no instances of noncompliance that are required to be reported in accordance with OMB Circular A-133.

<u>Internal Control Over Compliance</u>

Management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we consider the deficiency described in the Audit Findings and Responses section of this report to be a significant deficiency in internal control over compliance, as defined above.

REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 (CONCLUDED)

Management's response to the finding identified in our audit is included in the Audit Findings and Responses section of this report. We did not audit the response, and accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the State Board of Community Colleges, others within the entity, the Governor, the General Assembly, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Beth A. Wood, CPA State Auditor

Beel A. Wood

March 9, 2012



AUDIT FINDINGS AND RESPONSES

Matters Related to Federal Compliance Objectives

SUBRECIPIENT MONITORING PROCESS NEEDS IMPROVEMENT

The North Carolina Community College System Office's (NCCCS) monitoring procedures of subrecipients of the Career and Technical Education grant contained deficiencies. As a result, there is an increased risk that noncompliance with federal requirements at the subrecipient level could occur and not be detected in a timely manner. Subrecipients received approximately \$11.5 million of Career and Technical Education funds during the year.

The deficiencies identified are described below:

- NCCCS did not monitor subrecipients for compliance with state policies and procedures when federal funds were used for the procurement of goods and services. In addition, NCCCS did not monitor subrecipients to ensure subrecipients did not contract with suspended or debarred vendors. During our audit period, subrecipients expended approximately \$2.5 million on equipment.
- NCCCS did not maintain documentation to show that it monitored subrecipients for compliance with the requirement to supplement and not supplant program expenditures. This requirement prohibits a subrecipient from using federal funds to provide program services paid for with non-federal funds in the prior year. NCCCS stated that this compliance requirement was monitored during the review of the subrecipients' budget reports.
- The monitoring checklist contained compliance indicators but there was no documentation demonstrating how the NCCCS staff determined if the indicator was met or not.
- There was not an independent supervisory review to ensure the monitoring reports clearly reflected the monitoring results.

OMB Circular A-133 requires pass-through entities to monitor the activities of subrecipients as necessary to ensure that federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved.

Federal Award Information: This finding impacts federal funding periods July 1, 2008 - September 30, 2009 (V048A080033A), July 1, 2009 - September 30, 2010 (V048A090033A) and July 1, 2010 - September 30, 2011 (V048A100033A).

Recommendation: NCCCS should implement effective procedures to ensure adequate monitoring of subrecipients for all applicable compliance requirements. NCCCS should also ensure monitoring procedures are adequately documented and monitoring reports are independently and effectively reviewed.

AUDIT FINDINGS AND RESPONSES (CONCLUDED)

Agency Response: NCCCS will appropriately document Career and Technical Education subrecipient monitoring for suspension, debarment and supplanting. This monitoring documentation will reflect indicators met and an independent supervisory review.

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