

STATE OF NORTH CAROLINA

AUDIT OF THE INFORMATION SYSTEM GENERAL CONTROLS

AT

CLEVELAND COMMUNITY COLLEGE

SHELBY, NORTH CAROLINA

JUNE 2004

OFFICE OF THE STATE AUDITOR

RALPH CAMPBELL, JR.

STATE AUDITOR

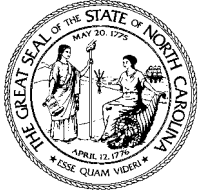
AUDIT OF THE INFORMATION SYSTEM GENERAL CONTROLS

AT

CLEVELAND COMMUNITY COLLEGE

SHELBY, NORTH CAROLINA

JUNE 2004



Ralph Campbell, Jr.
State Auditor

STATE OF NORTH CAROLINA
Office of the State Auditor

2 S. Salisbury Street
20601 Mail Service Center
Raleigh, NC 27699-0601
Telephone: (919) 807-7500
Fax: (919) 807-7647
Internet <http://www.osa.state.nc.us>

AUDITOR'S TRANSMITTAL

The Honorable Michael F. Easley, Governor
Members of the North Carolina General Assembly
The Board of Directors of Cleveland Community College
Dr. L. Steve Thornburg, President

Ladies and Gentlemen:

We have completed our information systems (IS) audit of Cleveland Community College. The audit was conducted in accordance with *Government Auditing Standards* and *Information Systems Audit Standards*.

The primary objective of this audit was to evaluate IS general controls at Cleveland Community College. The scope of our IS general controls audit included general security, access controls, program maintenance, systems software, physical security, and disaster recovery. Other IS general control topics were reviewed as considered necessary.

This report contains an executive summary that highlights the areas where Cleveland Community College has performed satisfactorily and where improvements should be made.

We wish to express our appreciation to the staff at Cleveland Community College for the courtesy, cooperation, and assistance provided to us during this audit.

North Carolina General Statutes require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

Respectfully submitted,

A handwritten signature in black ink that reads "Ralph Campbell, Jr." in a cursive script.

Ralph Campbell, Jr.
State Auditor

TABLE OF CONTENTS

	PAGE
EXECUTIVE SUMMARY.....	1
AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY.....	3
BACKGROUND INFORMATION	5
AUDIT RESULTS AND AUDITEE RESPONSES	7
DISTRIBUTION OF AUDIT REPORT.....	13

EXECUTIVE SUMMARY

We conducted an information system (IS) audit at Cleveland Community College (CC) from April 4, 2003 - April 30, 2004. The primary objective of this audit was to evaluate the IS general controls in place during that period. Based on our objective, we report the following conclusions.

General security involves the establishment of a reasonable security program that addresses the general security of information resources. We found that Cleveland Community College should adopt formal standards for information technology (IT) to improve the IT Security Policies and Procedures. *See Audit Finding 1, IT Security Policies and Procedures.*

The **access control** environment consists of access control software and information security policies and procedures. We reviewed the access controls for Cleveland Community College's critical operating systems. We found several weaknesses in access controls. Due to the sensitive nature of the conditions found, we have conveyed these findings to management in a separate letter pursuant to the provision of *North Carolina General Statute 147-64.6(c)(18)*.

Program maintenance primarily involves enhancements or changes needed to existing systems. Because the same procedures are used to patch and upgrade the critical application and the operating system, we indirectly tested program changes to the critical application in our test of system software maintenance.

Systems software is the collection of programs that drive the computer. The selection of systems software should be properly approved and the software should be maintained by the computer center. We found a significant weakness in systems software maintenance. Due to the sensitive nature of the condition found, we have conveyed this finding to management in a separate letter pursuant to the provision of *North Carolina General Statute 147-64.6(c)(18)*.

Physical security primarily involves the inspection of the College's computer center for the controls that should reasonably secure the operations of the computer center from foreseeable and preventable threats from fire, water, electrical problems, and vandalism. Cleveland Community College computer center is secure from foreseeable and preventable security and environmental threats. *We did not find any significant weaknesses in physical security.*

A complete **disaster recovery** plan that is tested periodically is necessary to enable the College to recover from an extended business interruption due to the destruction of the computer center or other college assets. Cleveland Community College has a disaster recovery plan, however, it is inadequate and incomplete. *See Audit Finding 2, Resumption of Computer Systems.*

[This Page Left Blank Intentionally]

AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY

OBJECTIVES

Under the *North Carolina General Statutes* Chapter 147-64.6, the State Auditor is responsible for examining and evaluating the adequacy of operating and administrative procedures and practices, systems of accounting, and other elements of State agencies. This IS audit was designed to ascertain the effectiveness of general controls at Cleveland Community College.

SCOPE

General controls govern the operation and management of computer processing activities. The scope of our IS general controls audit was to review general security issues, access controls, program maintenance, systems software, physical security, operations procedures, and disaster recovery which directly affect Cleveland Community College computing operations. Other IS general control topics were reviewed as considered necessary.

METHODOLOGY

We audited policies and procedures, used questionnaires to interview key administrators and other personnel, developed a program to generate information from the critical operating systems to examine system configurations, toured the computer facility, tested on-line system controls, reviewed appropriate technical literature, reviewed computer generated reports, and used security evaluation software in our audit of controls. We conducted our audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and *Information Systems Audit Standards* issued by the Information Systems Audit and Control Association. ¹

¹ In 1992 the State created the Information Resource Management Commission to provide statewide coordination of information technology resources planning. The IRMC provides state enterprise IT leadership including increased emphasis and oversight for strategic information technology planning and management; policy development; technical architecture; and project certification. Pursuant to *North Carolina General Statute* 147-33.78 numerous state officials serve on the IRMC including four members of the Council of State who are appointed by the Governor. The State Auditor has been appointed a member of the IRMC and elected as chair of the IRMC by its members.

[This Page Left Blank Intentionally]

BACKGROUND INFORMATION

Cleveland Community College, a public two-year college and a member institution of the North Carolina Community College System is located in Shelby, North Carolina. It was established in 1965 by and for the people of Cleveland County, and is accredited by the Southern Association of Colleges and Schools to award associate degrees. The College offers Associate in Arts, Associate in Science, and Associate in Applied Science degrees. It also offers diplomas, certificates, adult high school diplomas, GEDs, and continuing education courses.

The College's mission is threefold: (1) to help students achieve professional and personal goals by providing quality, accessible education programs and services, (2) to serve as an agent for economic development by responding to the educational and training needs of business and industry, and (3) to contribute to the improvement of the quality of life in Cleveland County by actively participating in collaborative community initiatives.

The IT division at Cleveland Community College is referred to as the Information Systems division of the College. The Information System division consists of a Director, System Administrator, Network Administrator, and Network Specialist. The Director reports to the Vice President of Finance and Administrative Services. The mission of the Information Systems division is to support and administer the computers of the College. The function of the Information Systems division is to recommend software and equipment, obtain bids, and help order software and equipment for users, set up equipment and network items that need connecting, repair equipment as needed, maintain all software and equipment, maintain the network and operating system software, provide security of both systems and individual machines through firewall protection and antivirus software, and monitor usage of the computer systems.

[This Page Left Blank Intentionally]

AUDIT RESULTS AND AUDITEE RESPONSES

The following audit results reflect the areas where Cleveland Community College has performed satisfactorily and where recommendations have been made for improvement.

GENERAL SECURITY ISSUES

General security issues involve the maintenance of a sound security management structure. A sound security management structure should include a method of classifying and establishing ownership of resources, proper segregation of duties, a security organization and resources, policies regarding access to the computer systems and a security education program.

AUDIT FINDING 1: IT SECURITY POLICIES AND PROCEDURES

North Carolina Community College System (NCCCS) and Cleveland Community College's (CC) management has not adopted formal information technology (IT) standards to help them address all critical areas of their IT security environment. The following critical policies and procedures were not addressed in their security program:

- Cleveland CC has no written standards or policies and procedures regarding the monitoring of critical operating systems and servers, how to respond to security threats, and group assignment procedures. Without adding these critical components to a security program, management has not appropriately communicated to the Cleveland CC staff its overall approach to security and internal control in these aforementioned critical areas.
- NCCCS has not provided Cleveland CC with a baseline configuration for securing the critical operating system. The critical operating systems may not be secured from common vulnerabilities.
- Cleveland CC also has not performed a risk assessment of their critical operations. Without a risk assessment, management has not determined which areas are deemed critical and how to prioritize resources and time to ensure that the critical areas remain effective.

NCCCS and Cleveland CC's management should assume full responsibility for developing a framework policy, which establishes the organization's overall approach to security and internal control. The policy should comply with overall business objectives and be aimed at decreasing risks through preventive measures, timely identification of irregularities, limitation of losses and timely restoration. In addition, management should ensure that this policy specifies the purpose and objectives, the management structure, the scope within the organization, the assignment of responsibilities for implementation and the definition of penalties and disciplinary actions associated with failing to comply with security and internal control policies.

AUDIT RESULTS AND AUDITEE RESPONSES (CONTINUED)

Recommendation: Management at Cleveland CC need to work with NCCCS to develop and adopt a set of formal standards to ensure that all critical general security issues are addressed in their policies and procedures. Also, they should have a mechanism in place to periodically review standards for any new critical areas that should be addressed and include policies and procedures regarding these areas in Cleveland CC's security policies.

Auditee's Response: Cleveland Community College will work with NCCCS to develop a set of standards to ensure that all critical issues are addressed in our policies and procedures.

ACCESS CONTROLS

The access control environment consists of access control software and information security policies and procedures. An individual or a group with responsibility for security administration should develop information security policies, perform account administration functions and establish procedures to monitor and report any security violations. We reviewed the access controls for Cleveland Community College's critical operating systems. We found several significant weaknesses in access controls. Due to the sensitive nature of the conditions found, we have conveyed these findings to management in a separate letter pursuant to the provision of *North Carolina General Statute 147-64.6(c)(18)*.

PROGRAM MAINTENANCE

Program maintenance consists of making changes to existing application systems. Programmers should follow program change procedures to ensure that changes are authorized, made according to specifications, properly tested, and thoroughly documented. Application programmers should be restricted to a test environment to ensure that all changes to production resources are tested and approved before moving the changes into production. Changes to application system production programs should be logged and monitored by management. Because the same procedures are used to patch and upgrade the critical application and the operating system, we indirectly tested program changes to the critical application in our test of system software maintenance.

SYSTEMS SOFTWARE

Systems software is the collection of programs that the computer center uses to run the computer and support the application systems. This software includes the operating system, utility programs, compilers, database management systems and other programs. The systems programmers have responsibility for the installation and testing of upgrades to the system software when received. We found a significant weakness in systems software maintenance. Due to the sensitive nature of the condition found, we have conveyed this finding to management in a separate letter pursuant to the provision of *North Carolina General Statute 147-64.6(c)(18)*.

AUDIT RESULTS AND AUDITEE RESPONSES (CONCLUDED)

PHYSICAL SECURITY

Controls over physical security are designed to protect a computer center from service interruptions resulting from fire, water, electrical problems, vandalism, and other causes. Cleveland Community College computer center is secure from foreseeable and preventable security and environmental threats. *We did not find any significant weaknesses in physical security.*

DISASTER RECOVERY

Disasters such as fire and flood can destroy a computer service center and leave its users without computer processing support. Without computer processing, many college services would grind to a halt. To reduce this risk, computer service centers develop disaster recovery plans. Disaster recovery procedures should be tested periodically to ensure the recoverability of the data center. Our audit identified one significant weakness in the disaster recovery planning.

AUDIT FINDING 2: RESUMPTION OF COMPUTER SYSTEMS

Cleveland has a disaster recovery plan to ensure the resumption of computer systems during adverse circumstances. However, the disaster recovery plan is incomplete and has not been tested. The plan does not include the following critical components:

- Executive management's signature of approval of the plan.
- Alternate user department procedures to manage their workloads until processing resumes.
- An inventory of equipment, special stock and arrangements to acquire replacement equipment.
- A procedure to update the plan when there are major changes to the environment or at least annually.

In the event of a disaster, the aforementioned components are necessary to ensure the proper recovery of the computer resources. Also, a Disaster Recovery plan should be tested to ensure that the plan is effective. Management should ensure that a written plan is developed and maintained in accordance with the overall framework for restoring critical information services in the event of a major failure. The disaster recovery plan should minimize the effect of disruptions. Procedures should require that the plan be reviewed and revised annually or when significant changes to the College's operations occur.

Recommendation: Cleveland CC should include all the aforementioned critical components in their plan and should test the plan at least on a yearly basis.

Auditee's Response: Cleveland Community College will include critical components in our disaster recovery plan and will test the plan on a yearly basis.

[This Page Left Blank Intentionally]

DISTRIBUTION OF AUDIT REPORT

In accordance with General Statutes 147-64.5 and 147-64.6(c)(14), copies of this report have been distributed to the public officials listed below. Additional copies are provided to other legislators, state officials, the press, and the general public upon request.

EXECUTIVE BRANCH

The Honorable Michael F. Easley	Governor of North Carolina
The Honorable Beverly M. Perdue	Lieutenant Governor of North Carolina
The Honorable Richard H. Moore	State Treasurer
The Honorable Roy A. Cooper, III	Attorney General
Mr. David T. McCoy	State Budget Officer
Mr. Robert L. Powell	State Controller
Mr. Martin Lancaster	President
	The North Carolina Community College System
Dr. L. Steve Thornburg	President, Cleveland Community College

LEGISLATIVE BRANCH

Appointees to the Joint Legislative Commission on Governmental Operations

President Pro Tempore	Speaker of the House
Senator Marc Basnight, Co-Chair	Representative James B. Black, Co-Chair
Senator Charles W. Albertson	Representative Richard T. Morgan, Co-Chair
Senator Patrick J. Ballantine	Representative Martha B. Alexander
Senator Daniel G. Clodfelter	Representative Rex L. Baker
Senator Walter H. Dalton	Representative Bobby H. Barbee, Sr.
Senator Charlie S. Dannelly	Representative Harold J. Brubaker
Senator James Forrester	Representative Debbie A. Clary
Senator Linda Garrou	Representative E. Nelson Cole
Senator Wilbur P. Gulley	Representative James W. Crawford, Jr.
Senator Fletcher L. Hartsell, Jr.	Representative William T. Culpepper, III
Senator David W. Hoyle	Representative W. Pete Cunningham
Senator Ellie Kinnaird	Representative W. Robert Grady
Senator Jeanne H. Lucas	Representative Joe Hackney
Senator Stephen M. Metcalf	Representative Julia C. Howard
Senator Anthony E. Rand	Representative Joe L. Kiser
Senator Eric M. Reeves	Representative Edd Nye
Senator Robert A. Rucho	Representative William C. Owens, Jr.
Senator R. C. Soles, Jr.	Representative Wilma M. Sherrill
Senator Scott Thomas	Representative Thomas E. Wright

Other Legislative Officials

Mr. James D. Johnson	Director, Fiscal Research Division
----------------------	------------------------------------

Other Officials

Chairman and Members of the Information Resource Management Commission

ORDERING INFORMATION

Copies of this report may be obtained by contacting the:

Office of the State Auditor
State of North Carolina
2 South Salisbury Street
20601 Mail Service Center
Raleigh, North Carolina 27699-0601

Internet: <http://www.ncauditor.net>

Telephone: 919/807-7500

Facsimile: 919/807-7647