

# STATE OF NORTH CAROLINA

# FINANCIAL STATEMENT AUDIT REPORT OF

# POLK COUNTY PARTNERSHIP FOR CHILDREN, INC.

MILL SPRING, NORTH CAROLINA

FOR THE YEAR ENDED JUNE 30, 2003

**OFFICE OF THE STATE AUDITOR** 

RALPH CAMPBELL, JR.

**STATE AUDITOR** 

# FINANCIAL STATEMENT AUDIT REPORT OF

# POLK COUNTY PARTNERSHIP FOR CHILDREN, INC.

MILL SPRING, NORTH CAROLINA

FOR THE YEAR ENDED JUNE 30, 2003

# **BOARD OF DIRECTORS**

**DOLORES MYHRE, BOARD CHAIR** 

**ADMINISTRATIVE OFFICER** 

**CATHY BROOKS, EXECUTIVE DIRECTOR** 



Ralph Campbell, Jr.

State Auditor

STATE OF NORTH CAROLINA Office of the State Auditor

> 2 S. Salisbury Street 20601 Mail Service Center Raleigh, NC 27699-0601 Telephone: (919) 807-7500 Fax: (919) 807-7647 Internet http://www.ncauditor.net

## AUDITOR'S TRANSMITTAL

The Honorable Michael F. Easley, Governor The General Assembly of North Carolina Board of Directors, Polk County Partnership for Children, Inc.

This report presents the results of our financial statement audit of the Polk County Partnership for Children, Inc. (Polk Partnership) for the year ended June 30, 2003. Our audit was made by authority of Article 5A of Chapter 147 of the *North Carolina General Statutes*.

The accounts and operations of the Polk Partnership were subject to audit procedures as we considered necessary for us to report on the accompanying financial statements and supplementary information. The audit procedures were conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States.

The audit of the Polk Partnership was made in conjunction with the Early Childhood Initiatives (Smart Start) program authorized by General Statutes 143B-168.10-.16. These statutes created the North Carolina Partnership for Children, Inc. and required the implementation of local demonstration projects (local partnerships). The Polk Partnership is one of these local partnerships. As such, the Polk Partnership is a private nonprofit 501(c)(3) organization and is required by General Statute 143B-168.14(b) to have a financial and compliance audit conducted by the Office of the State Auditor.

The purpose of this report is to present the results of our audit on the accompanying financial statements. A summary of our reporting objectives and audit results are:

1. **Objective** – To express an opinion on the accompanying financial statements.

**Results** – The accompanying financial statements present fairly, in all material respects, the amounts and disclosures made in accordance with the modified cash basis of accounting, a comprehensive basis of accounting other than generally accepted accounting principles.

2. Objective – To present significant deficiencies, if any, in internal control over financial reporting which could adversely affect the Polk Partnership's ability to record, process, summarize, and report financial data in the financial statements and present instances of noncompliance, if any, with laws, regulations, contracts, or grants.

**Results** - The following condition represents a significant deficiency in internal control.

#### Finding

Contract Management - More at Four Activities

This matter is described in the Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting and the Audit Findings and Recommendations section of this report.

*North Carolina General Statutes* require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

apph Campbell, J.

Ralph Campbell, Jr. State Auditor

# TABLE OF CONTENTS

PAGE	E
INDEPENDENT AUDITOR'S REPORT1	
FINANCIAL STATEMENTS	
Exhibits	
A Statement of Receipts, Expenditures, and Net Assets – Modified Cash Basis	,
B Statement of Functional Expenditures – Modified Cash Basis	
Notes to the Financial Statements	
SUPPLEMENTARY SCHEDULES	
1 Schedule of Contract and Grant Expenditures – Modified Cash Basis	
2 Schedule of State Level Service Provider Contracts	•
3 Schedule of State Awards – Modified Cash Basis	1
4 Schedule of Property and Equipment – Modified Cash Basis	
5 Schedule of Qualifying Match (Non-GAAP)15	
Independent Auditor's Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of the Financial Statements Performed in Accordance With <i>Government Auditing</i> Standards	,
AUDIT FINDINGS AND RECOMMENDATIONS	,
DISTRIBUTION OF AUDIT REPORT	



Ralph Campbell, Jr.

State Auditor

STATE OF NORTH CAROLINA Office of the State Auditor

> 2 S. Salisbury Street 20601 Mail Service Center Raleigh, NC 27699-0601 Telephone: (919) 807-7500 Fax: (919) 807-7647 Internet http://www.ncauditor.net

## **INDEPENDENT AUDITOR'S REPORT**

Board of Directors Polk County Partnership for Children, Inc. Mill Spring, North Carolina

We have audited the accompanying Statement of Receipts, Expenditures, and Net Assets – Modified Cash Basis of the Polk County Partnership for Children, Inc. (Polk Partnership) as of June 30, 2003, and the related Statement of Functional Expenditures – Modified Cash Basis for the year then ended. These financial statements are the responsibility of the Polk Partnership's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the accompanying financial statements were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the net assets of the Polk County Partnership for Children, Inc. as of June 30, 2003, and the results of its operations arising from modified cash basis transactions for the year then ended, on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2004 on our consideration of the Polk Partnership's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with the independent auditor's report in considering the results of our audit.

\_\_\_\_\_

Our audit was made for the purpose of forming an opinion on the basic financial statements of the Polk County Partnership for Children, Inc. taken as a whole. The accompanying supplementary schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information in Schedules 1, 3, 4, and 5 has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The information in Schedule 2 has not been subjected to the auditing procedures applied in the basic financial statements and accordingly, we express no opinion on Schedule 2.

This report is intended solely for the information and use of the management of the Partnership, The North Carolina Partnership for Children, Inc., the Governor, and the General Assembly and is not intended to be, and should not be, used by anyone other than these specified parties.

apph Campbell, J.

Ralph Campbell, Jr. State Auditor

January 23, 2004

For the Year Ended June 30, 2003								Exhibit A
		Unrestric	ted F	unds		Temporarily		
		Smart Start Fund		Other Funds		Restricted		Total Funds
Receipts:		гини		Fullus		Fullus		Fullus
State Awards (less refunds of \$6,660)	\$	264,437	\$	12,000	5	0	\$	276,437
Local Awards	¥	201,101	*	8,443	····•	5,557	•	14,000
Private Contributions				14,049		9,766		23,815
Interest and Investment Earnings				286				286
Sales Tax Refunds				306				308
Total Receipts		264,437		35,084		15,323		314,844
Expenditures:								
Programs:								
Child Care and Education Quality		64,760						64,760
Family Support		7,964		16,056				24,020
More at Four		59,850						59,850
Support:								•
Management and General		85,870		25,553				111,423
Program Evaluation		18,645			0			18,645
Program Coordination		29,498			0			29,498
Other:		· · · · · ·				·····		•
Sales Tax Paid				549				549
Total Expenditures		266,587		42,158				308,745
Excess of Receipts Over Expenditures		(2,150)		(7,074)		15,323		6,099
Net Assets at Beginning of Year		6,601		8,429		210		15,240
Net Assets at End of Year	\$	4,451	\$	1,355	\$	15,533	\$	21,339
Net Assets Consisted of:							_	
Cash and Cash Equivalents	\$	4,416	\$	1,242	\$	7,533	\$	13,191
Investments				113		8,000		8,113
Refunds Due From Contractors		35						35
	\$	4,451	\$	1,355	\$	15,533	\$	21,339

## Polk County Partnership for Children, Inc. Statement of Functional Expenditures - Modified Cash Basis For the Year Ended June 30, 2003

		Total	Pers	sonnel	Contra Servi		Supp an Mate	d	Op	Other berating enditures	Cl an	Fixed harges d Other enditures	Eq	perty and uipment Jutlay	Co	ervices/ ontracts/ Grants	Trai	cipant ning iditures
mart Start Fund:														-				
Programs:																		
Child Care and Education Quality	\$	64,760		38,175				633		2,048		3,491		2,025		18,388		
Family Support	\$	7,964														7,964		
More at Four	\$	59,850														59,850		
	\$	132,574	\$	38,175	\$	0	\$	633	\$	2,048	\$	3,491	\$	2,025	\$	86,202	\$	0
Support:																		
Management and General	\$	85,870		64,984		1,489		1,658		10,219		4,509		3,011				
Program Evaluation	\$	18,645		16,274				89		1,149		1,133						
Program Coordination	\$	29,498		23,482				279		2,135		1,311		2,291				
	\$	134,013	<b>\$</b> 1	104,740	\$	1,489	\$	2,026	\$	13,503	\$	6,953	\$	5,302	\$	0	\$	0
otal Smart Start Fund Expenditures	\$	266,587	<b>\$</b> 1	142,915	\$	1,489	\$	2,659	\$	15,551	\$	10,444	\$	7,327	\$	86,202	\$	0
ther Funds: Programs:						******												
Family Support	\$	16,056	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	16,056	\$	0
Support:																		
Management and General	\$	25,553	\$	3,650	\$ 1	6,820	\$	1,078	\$	2,717	\$	1,288	\$	0	\$	0	\$	0
244																		
Other: Sales Tax Paid	\$	549	\$	0	¢	0	¢	549	\$	0	¢	0	\$	0	¢	0	\$	0
	\$	049	φ	J	Φ		ψ	049	φ		φ	0	Ψ	U	Φ	<u> </u>	Ψ	0
otal Other Funds Expenditures	\$	42,158	\$	3,650	\$ 1	6,820	\$	1,627	\$	2,717	\$	1,288	\$	0	\$	16,056	\$	0
													-					
e accompanying notes to the financial statements are	an integral	oart of this	statem	nent.														

Exhibit B

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

- **A. Organization and Purpose** The Polk County Partnership for Children, Inc. (Polk Partnership) is a legally separate nonprofit organization incorporated on April 3, 1996. The Polk Partnership was established to develop and provide, through public and private means, early childhood education and developmental services for children and families. The Polk Partnership is tax-exempt as an organization described in Section 501(c)(3) of the Internal Revenue Code.
- **B.** Basis of Presentation The accompanying financial statements present all funds for which the Polk Partnership's Board of Directors is responsible. Pursuant to the provisions of Statement of Financial Accounting Standards (SFAS) No. 117, *Financial Statements of Not-For-Profit Organizations*, the accompanying financial statements present information according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets. As permitted by this Statement, temporarily restricted contributions received and expended in the same year are reported as unrestricted receipts rather than as temporarily restricted receipts.

Contributions that are temporarily restricted and not expended within the year received are reported as an increase in temporarily restricted net assets. When the restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net assets are reclassified to unrestricted net assets and reported in the Statement of Receipts, Expenditures, and Net Assets as net assets released from restrictions.

The Polk Partnership did not have any permanently restricted net assets at June 30, 2003.

**C. Basis of Accounting** - The accompanying financial statements were prepared on the modified cash basis of accounting. This basis differs from accounting principles generally accepted in the United States of America primarily because it recognizes long lived assets and other costs which benefit more than one period as expended in the year purchased; it recognizes revenue when received rather than when earned; and it recognizes expenditures when paid rather than when incurred.

However, unexpended advances to contractors that revert back to the State are recognized as a reduction to expenditures and an increase to net assets. In addition, amounts withheld from employee paychecks or other amounts received in an agency capacity are recorded as funds held for others.

- **D.** Cash and Cash Equivalents This classification appears on the Statement of Receipts, Expenditures, and Net Assets Modified Cash Basis and consists of petty cash and cash on deposit with private bank accounts.
- **E. Investments** This classification includes certificates of deposit greater than 90 days. Investments are reported at cost, if purchased, or at fair value or appraised value at date of gift, if donated.
- **F. Refunds Due From Contractors** Refunds due from contractors represent the unexpended amount of advances to contractors at year-end that are to be refunded back to the State. As recoveries are collected, the receivable balance is reduced. Payments to the State for the recovered advances are recorded as a reduction to the State awards balance.
- **G.** Compensated Absences As a result of the use of the modified cash basis of accounting, liabilities related to accrued compensated absences are not recorded in the financial statements. Expenditures related to compensated absences are recorded when paid. The amount of accrued compensated absences for accumulated, unpaid leave and compensatory time, along with the related employer costs that would be due to employees upon termination is reported as a commitment in Note 9.
- **H.** Use of Estimates The preparation of financial statements in conformity with the other comprehensive basis of accounting used by the Polk Partnership requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as allocation of joint costs); accordingly, actual results could differ from those estimates. It is management's belief that these estimates are reasonable and fair.

#### NOTE 2 - DEPOSITS

All funds of the Polk Partnership are deposited with commercial banks and insured by the Federal Deposit Insurance Corporation (FDIC) up to \$100,000 (per bank). Deposits over this amount subjects the Polk Partnership to a concentration of credit risk.

#### NOTE 3 - FUNDING FROM GRANT AWARDS

**Smart Start Program** - The Polk Partnership's major source of revenue and support is from the State of North Carolina based on cost-reimbursement contracts with the North Carolina Partnership for Children, Inc. (NCPC) for the Smart Start Program. A significant reduction in the level of funding from the State could have an adverse effect on the operations of the Polk Partnership and represents a concentration of credit risk as to the generation of revenue.

Associated with these contracts, the Polk Partnership is responsible for developing a comprehensive, collaborative, long-range plan of services to children and families for the service-delivery area. During the year, the North Carolina Department of Health and Human Services (DHHS) entered into contracts with and made payments to service providers selected by the Polk Partnership. These service provider contracts are not reflected on the accompanying financial statements. However, a summary of the service provider contracts entered into by DHHS is presented on Schedule 2 accompanying the financial statements.

The Polk Partnership was awarded and has received \$271,097 under a current year Smart Start contract with NCPC. The unexpended balance of this contract is subject to reversion to the State. The Partnership has returned \$4,242 of this contract to the State based on financial status reports submitted to NCPC subsequent to June 30, 2003.

The Partnership expects to receive continued funding through new Smart Start contracts with the State.

#### NOTE 4 - RELATED PARTY TRANSACTIONS

**Service Provider Contracts with Board Member Organizations** - The board members of the Polk Partnership are representative of various organizations that benefit from actions taken by the Board. It is the policy of the Polk Partnership that board members not be involved with decisions regarding organizations they represent. During the year, the Partnership entered into contracts with board member organizations for program activities as identified on Schedule 1 accompanying the financial statements. In addition, Schedule 2 identifies contracts entered into by DHHS with board member organizations for activities funded by the Partnership's Smart Start Allocation.

#### **NOTE 5** - **FUNCTIONAL EXPENDITURES**

The costs of providing the various programs and activities have been summarized on a functional basis in the Statement of Receipts, Expenditures, and Net Assets – Modified Cash Basis. Also, the Statement of Functional Expenditures – Modified Cash Basis, provides detail of the functional costs by their natural classification. Following are the services associated with the functional categories presented in the accompanying financial statements and the methods utilized to allocate joint cost:

#### **A. Program Functions**

Child Care and Education Quality - Used to account for service activities associated with quality enhancement grants for upgrades including technical assistance and teacher bonus payments and salary supplements.

**Family Support** - Used to account for service activities including ongoing parenting education.

**More at Four** – Used to account for development and implementation of More at Four prekindergarten program for at-risk four-year-olds who are at risk of failure in kindergarten. The goal is to provide quality prekindergarten services in order to enhance kindergarten readiness.

## **B.** Support Functions

**Management and General** - Expenditures that are not identifiable with a single program or fund-raising activity but are indispensable to the conduct of those activities and to an organization's existence, including expenditures for the overall direction of the organization, its general board activities, business management, general recordkeeping, budgeting, and related purposes.

**Program Evaluation** - Expenditures that are incurred to monitor the performance of service providers as to the delivery of services and adherence to the specific terms and conditions of the contracts.

**Program Coordination -** Expenditures that are incurred to coordinate the policies, procedures, and daily practices of service delivery. Also, costs associated with monitoring in-house and direct service provider activities.

#### C. Allocation of Joint Costs

Expenditures benefiting more than one purpose were allocated as follows:

**Salaries and Benefits** - Allocated based on estimated time spent by employees for each function.

**Other Costs** - Other costs including occupancy cost (rent, utilities and maintenance), supplies and materials, and communication costs (telephone and printing) were allocated based on utilization data.

#### NOTE 6 - PENSION PLAN

**IRC Section 403(b)(7)** - All permanent employees who are at least half-time can participate in tax sheltered annuity plan (Plan) created under Internal Revenue Code Section 403(b)(7). The Plan is a defined contribution plan in which each employee of the Polk Partnership, as a condition of employment, is provided a custodial account with a brokerage firm to be invested in mutual funds. The employee's eligible contributions, made through salary reduction agreements, are exempt from federal and State income taxes until withdrawal at which time they are taxed as ordinary income. The Plan is exclusively for employees of universities and certain charitable and other nonprofit organizations. All costs of administering and funding these Plans are the responsibility of the Plan participants.

The Polk Partnership contributes 6% of each qualifying employee's salary to the Plan. For the year ended June 30, 2003, the Polk Partnership contributed \$6,948 for retirement benefits.

#### NOTE 8 - RISK MANAGEMENT

The Polk Partnership is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employees health and life; and natural disasters. The Polk Partnership manages these various risks of loss as follows:

Type of Loss	Method Managed	Risk of Loss Retained
Torts, errors and omissions, health and life	Purchased commercial insurance	None
Workers Compensation – Employee injuries	Purchased commercial insurance	None
Physical property loss and natural disasters	Purchased commercial insurance	None

Management believes such coverage is sufficient to preclude any significant losses to the Polk Partnership. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

#### NOTE 9 - COMMITMENTS AND CONTINGENCIES

**Compensated Absences** – As a result of the Polk Partnership's use of the modified cash basis of accounting, accrued liabilities related to compensated absences (vacation and personal leave) and any employer-related costs earned and unpaid, are not reflected in the financial statements. The compensated absences commitment for leave at June 30, 2003, is \$6,658. No funds or reservation of net assets has been made for this commitment.

#### NOTE 10 - RESTRICTIONS ON NET ASSETS

Temporarily restricted net assets at June 30, 2003 are available for the following purposes:

Purpose	 Amount
Family Support Parents as Teachers Parenting Initiative	\$ 8,000 1,766 5,767
	\$ 15,533

Polk County Partnership for Children, Inc.	
Schedule of Contract and Grant Expenditures - Modified Cash Basis	
For the Year Ended June 30, 2003	Schedule 1

			Smart S	Start F	und		Other Fu	unds	
		A	mount	Re	fund	A	mount	Refu	und
Organization Name		Ac	lvanced	<u> </u>	)ue	Ac	lvanced	Du	le
Polk County Schools	*	\$	59,850	\$	0	\$	0	\$	0
dividuals:		0							
Parents as Teachers			8,000		(35)		16,056		
Salary Supplements			15,887						
Technical Assistance Bonuses			2,500						
		\$	26,387	\$	(35)	\$	16,056	\$	0
		\$	86,237	\$	(35)	\$	16,056	\$	0

# Polk County Partnership for Children, Inc. Schedule of State Level Service Provider Contracts For the Year Ended June 30, 2003

Schedule 2

				DHHS
_	Organization Name		C	ontracts
	Polk County Department of Social Services	*	\$	22,000
*	These organizations are represented on the Partnership's Board as described in Note 4 - Servic Board Member Organizations.	e Prov	ider Contr	acts with
	The information on this schedule provides a listing of service provider contracts entered into by t Department of Health and Human Services (DHHS) as described in Note 3 - Funding from Grant			ia

Polk County Partnership for Children, Inc.						
Schedule of State Awards - Modified Cash Bas	is			·····		
For the Year Ended June 30, 2003						Schedule 3
State Grantor/Pass-through Grantor/Program		Contract #		Receipts		Expenditures
State Awards:						
North Carolina Department of Health and Human Services						
Division of Child Development					0	
Pass-through from the North Carolina Partnership for						
Children, Inc.						
Early Childhood Initiatives Program (Prior Year)		Various	\$	(6,660)	\$	(268)
Early Childhood Initiatives Program (Current Year)	*	N/A		271,097		266,855
Multi-County Accounting and Contracting Grant		N/A		12,000		12,000
Total State Awards			\$	276,437	\$	278,587
* Programs with compliance requirements that have a direct and mate	erial effec	t on the financia	l state	ments.		

Polk County Partnership for Children, Inc. Schedule of Property and Equipment - Modified Cash Basis		
For the Year Ended June 30, 2003		Schedule 4
Furniture and Noncomputer Equipment Computer Equipment/Printers	5	13,290 12,900
Total Property and Equipment	<u>\$</u>	26,190
Note: The information on this schedule provides a summary of proper or donated cost of \$500 or more which were held by the Partners represent historical cost. On the modified basis of accounting, thes of purchase.	hip at year end. Th	e valuations

· · · · · · · · · · · · · · · · · · ·	f Qualifying Match (Non-GAAP)			
r the Yel	ar Ended June 30, 2003		Sch	edule :
Match	Provided at the Partnership Level:			
Cash		\$	37,779	
	Goods and Services		6,109	
		\$	43,888	
Match	Provided at the Contractor Level:			
Cash		\$	1,417	
In-Kind	Goods and Services		3,225	
		\$	4,642	
by Nort	This schedule is presented in accordance with the program match requirement h Carolina Session Law 2001-424, Section 21.72(c). The law allows for volunte for match purposes, a concept that deviates from generally accepted accountir	eer se	rvices to be	

[ This Page Left Blank Intentionally ]



Ralph Campbell, Jr.

State Auditor

## STATE OF NORTH CAROLINA Office of the State Auditor

2 S. Salisbury Street 20601 Mail Service Center Raleigh, NC 27699-0601 Telephone: (919) 807-7500 Fax: (919) 807-7647 Internet http://www.ncauditor.net

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Polk County Partnership for Children, Inc. Mill Spring, North Carolina

We have audited the financial statements of the Polk County Partnership for Children, Inc. (Polk Partnership) as of and for the year ended June 30, 2003, and have issued our report thereon dated January 23, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Polk Partnership's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Polk Partnership's internal control over financial reporting in order to determine our auditing procedures for the purposes of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. A reportable condition involves a matter coming to our attention relating to a significant deficiency in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Polk Partnership's ability to

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONCLUDED)

record, process, summarize and report financial data consistent with the assertions of management in the financial statements. This reportable condition noted as a result of our audit is described in the Audit Findings and Recommendations section of this report:

#### Finding

Contract Management – More at Four Activities

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of the management of the Partnership, The North Carolina Partnership for Children, Inc., the Governor, and the General Assembly and is not intended to be, and should not be, used by anyone other than these specified parties.

apph Campbell, J.

Ralph Campbell, Jr. State Auditor

January 23, 2004

#### Matters Related to Financial Reporting

The following finding and recommendation was identified during the current audit and describes a condition that represents a significant deficiency in internal control or noncompliance with laws, regulations, contracts, or grants.

CONTRACT MANAGEMENT – MORE AT FOUR ACTIVITIES

Smart Start funding totaling \$59,850 was provided for the More at Four program. This amount represents 60% of the Polk Partnership's total contract and grants expenditures and was subject to the activity's compliance with all More at Four program guidelines. Documentation to support adherence to the More at Four program guidelines and requirements was limited or not available.

The achievement of the Partnership's goals and objectives is dependent on the effectiveness of its contract management system and its monitoring of contractor performance.

*Recommendation:* We recommend that the Polk Partnership enhance its contract management procedures by ensuring documentation is available to support compliance with contractual terms and program requirements.

*Partnership's Response:* The Partnership agrees that comprehensive documentation to support adherence to the More at Four program guidelines and requirements was not available at the Partnership office at the time of the audit. This information is on file at the office of the Polk County Schools (program administrator/contractor) and also at the State office of the More at Four program. Only financial contracts monitoring documentation of the More at Four program was available at the local Partnership office.

The Partnership is currently in the process of revising the contract management policies and procedures, along with revising all contracts monitoring forms to expand on the documentation requirements supporting compliance with contractual terms and program requirements. The new procedures and forms will be utilized in program monitoring in the year ending June 30, 2004, which should alleviate this problem in the future.

[ This Page Left Blank Intentionally ]

## **DISTRIBUTION OF AUDIT REPORT**

In accordance with General Statutes 147-64.5 and 147-64.6(c)(14), copies of this report have been distributed to the public officials listed below. Additional copies are provided to other legislators, state officials, the press, and the general public upon request.

#### **EXECUTIVE BRANCH**

The Honorable Michael F. Easley The Honorable Beverly M. Perdue The Honorable Richard H. Moore The Honorable Roy A. Cooper, III Mr. David T. McCoy Mr. Robert L. Powell Ms. Carmen Hooker Odom Mr. Ashley Thrift Governor of North Carolina Lieutenant Governor of North Carolina State Treasurer Attorney General State Budget Officer State Controller Secretary, Department of Health and Human Services Chairman, Board of Directors The North Carolina Partnership for Children, Inc. Executive Director The North Carolina Partnership for Children, Inc.

Ms. Karen Ponder

#### **LEGISLATIVE BRANCH**

Appointees to the Joint Legislative Commission on Governmental Operations

President Pro Tempore Senator Marc Basnight, Co-Chair Senator Charles W. Albertson Senator Patrick J. Ballantine Senator Daniel G. Clodfelter Senator Walter H. Dalton Senator Charlie S. Dannelly Senator James Forrester Senator Linda Garrou Senator Wilbur P. Gulley Senator Fletcher L. Hartsell, Jr. Senator David W. Hovle Senator Ellie Kinnaird Senator Jeanne H. Lucas Senator Stephen M. Metcalf Senator Anthony E. Rand Senator Eric M. Reeves Senator Robert A. Rucho Senator R. C. Soles. Jr. Senator Scott Thomas

Speaker of the House Representative James B. Black, Co-Chair Representative Richard T. Morgan, Co-Chair Representative Martha B. Alexander Representative Rex L. Baker Representative Bobby H. Barbee, Sr. Representative Harold J. Brubaker Representative Debbie A. Clary Representative E. Nelson Cole Representative James W. Crawford, Jr. Representative William T. Culpepper, III Representative W. Pete Cunningham Representative W. Robert Grady Representative Joe Hackney Representative Julia C. Howard Representative Joe L. Kiser Representative Edd Nye Representative William C. Owens, Jr. Representative Wilma M. Sherrill Representative Thomas E. Wright

#### **Other Legislative Officials**

Mr. James D. Johnson

Director, Fiscal Research Division

Copies of this report may be obtained by contacting the:

Office of the State Auditor State of North Carolina 2 South Salisbury Street 20601 Mail Service Center Raleigh, North Carolina 27699-0601

Internet: <u>http://www.ncauditor.net</u>

Telephone: 919/807-7500

Facsimile: 919/807-7647