

STATE OF NORTH CAROLINA

FINANCIAL STATEMENT AUDIT REPORT OF

ROBESON COUNTY PARTNERSHIP FOR CHILDREN

LUMBERTON, NORTH CAROLINA

FOR THE YEAR ENDED JUNE 30, 2004

OFFICE OF THE STATE AUDITOR

LESLIE W. MERRITT, JR., CPA, CFP

STATE AUDITOR

FINANCIAL STATEMENT AUDIT REPORT OF

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FOR THE YEAR ENDED JUNE 30, 2004

BOARD OF DIRECTORS

VICKI LOCKLEAR, BOARD CHAIR

ADMINISTRATIVE OFFICER

JEAN JOHNSON, EXECUTIVE DIRECTOR



Leslie W. Merritt, Jr., CPA, CFP

State Auditor

STATE OF NORTH CAROLINA Office of the State Auditor

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AUDITOR'S TRANSMITTAL

The Honorable Michael F. Easley, Governor The General Assembly of North Carolina Board of Directors, Robeson County Partnership for Children

This report presents the results of our financial statement audit of the Robeson County Partnership for Children (Robeson Partnership) for the year ended June 30, 2004. Our audit was made by authority of Article 5A of Chapter 147 of the *North Carolina General Statutes*.

The accounts and operations of the Robeson Partnership were subject to audit procedures, as we considered necessary for us to report on the accompanying financial statements and supplementary information. The audit procedures were conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States.

The audit of the Robeson Partnership was made in conjunction with the Early Childhood Initiatives (Smart Start) program authorized by General Statutes 143B-168.10-.16. These statutes created The North Carolina Partnership for Children, Inc. and required the implementation of local demonstration projects (local partnerships). The Robeson Partnership is one of these local partnerships. As such, the Robeson Partnership is a private nonprofit 501(c)(3) organization and is required by General Statute 143B-168.14(b) to have a financial and compliance audit conducted by the Office of the State Auditor.

The purpose of this report is to present the results of our audit on the accompanying financial statements. A summary of our reporting objectives and audit results are:

1. **Objective** - To express an opinion on the accompanying financial statements.

Results - The accompanying financial statements present fairly, in all material respects, the amounts and disclosures made in accordance with the modified cash basis of accounting, a comprehensive basis of accounting other than generally accepted accounting principles.

2. Objective - To present significant deficiencies, if any, in internal control over financial reporting which could adversely affect the Robeson Partnership's ability to record, process, summarize, and report financial data in the financial statements and present instances of noncompliance or other matters, if any, with laws, regulations, contracts, or grant agreements.

Results - The following conditions represent significant deficiencies in internal control or noncompliance or other matters with laws, regulations, contracts, or grant agreements.

Finding

- 1. Contract Management and Monitoring Weaknesses
- 2. Improper Reporting and Accounting for Transactions

These matters are described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters and the Audit Findings and Recommendations section of this report.

North Carolina General Statutes require the State Auditor to make audit reports available to the public. Copies of audit reports issued by the Office of the State Auditor may be obtained through one of the options listed in the back of this report.

Leslie W. Merritt, Jr.

Leslie W. Merritt, Jr., CPA, CFP State Auditor

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Leslie W. Merritt, Jr., CPA, CFP State Auditor

INDEPENDENT AUDITOR'S REPORT

Board of Directors Robeson County Partnership for Children Lumberton, North Carolina

We have audited the accompanying Statement of Receipts, Expenditures, and Net Assets – Modified Cash Basis of the Robeson County Partnership for Children (Robeson Partnership) as of June 30, 2004, and the related Statement of Functional Expenditures – Modified Cash Basis for the year then ended. These financial statements are the responsibility of the Robeson Partnership's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the accompanying financial statements were prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the net assets of the Robeson County Partnership for Children as of June 30, 2004, and the results of its operations arising from modified cash basis transactions for the year then ended, on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 14, 2005, on our consideration of the Robeson Partnership's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results

INDEPENDENT AUDITOR'S REPORT (CONCLUDED)

of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Robeson County Partnership for Children's basic financial statements. The information in Schedules 1, 3, 4, and 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. These Schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The information in Schedule 2 has not been subjected to the auditing procedures applied in the basic financial statements and, accordingly, we express no opinion on Schedule 2.

Leslie W. Merritt, pr.

Leslie W. Merritt, Jr., CPA, CFP State Auditor

April 14, 2005

Robeson County Partnership for Children Statement of Receipts, Expenditures, and Net Assets - Modified Cash Basis For the Year Ended June 30, 2004

Exhibit A

	Unrestricted Funds Temporarily			
	Smart Start Fund	Other Funds	Restricted Funds	Total Funds
Receipts: State Awards (less refunds of \$115,302) Private Contributions Special Fund Raising Events Interest and Investment Earnings Sales Tax Refunds Other Receipts	\$ 2,594,552	\$ 12,000 71,700 15,517 534 2,507 30,598	\$0 8,259	\$ 2,606,552 79,959 15,517 534 2,507 30,598
Total Receipts	2,594,552	132,856	8,259	2,735,667
Net Assets Released from Restrictions: Satisfaction of Program Restrictions		14,259	(14,259)	
	2,594,552	147,115	(6,000)	2,735,667
Expenditures: Programs: Child Care and Education Affordability Child Care and Education Quality Family Support Health and Safety More at Four Support: Management and General Program Coordination Program Evaluation Other: Refund of Prior Year Grant Sales Tax Paid	176,225 1,013,104 399,021 575,638 85,000 309,452 57,726 17,888	77,187 80,663 8,048 4,131 1,936		176,225 1,090,291 399,021 575,638 85,000 390,115 65,774 17,888 4,131 1,936
Total Expenditures	2,634,054	171,965		2,806,019
Excess of Receipts Over Expenditures Net Assets at Beginning of Year	(39,502) 113,211	(24,850) 15,595	(6,000) 22,606	(70,352) 151,412
Net Assets at End of Year	\$ 73,709	\$ (9,255)	\$ 16,606	\$ 81,060
Net Assets Consisted of: Cash and Cash Equivalents Refunds Due From Contractors Less: Funds Held for Others	\$ 4,428 69,281 73,709	\$ (8,757) (8,757) 498	\$ 16,606 16,606	\$ 12,277 69,281 81,558 498
	\$ 73,709	\$ (9,255)	\$ 16,606	\$ 81,060

The accompanying notes to the financial statements are an integral part of this statement.

Robeson County Partnership for Children Statement of Functional Expenditures - Modified Cash Basis For the Year Ended June 30, 2004

	Total	Personnel	Contracted Services	Supplies and Materials	Other Operating Expenditures	Fixed Charges and Other Expenditures	Property and Equipment Outlay	Services/ Contracts/ Grants	Participant Training Expenditures
Smart Start Fund:									
Programs:									
Child Care and Education Affordability	\$ 176,225	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 176,225	\$ 0
Child Care and Education Quality	1,013,104							1,013,104	
Family Support	399,021							399,021	
Health and Safety	575,638							575,638	
More at Four	85,000							85,000	
	2,248,988							2,248,988	
Support:									
Management and General	309,452	235,873	24,809	7,830	27,923	11,269	1,713		35
Program Coordination	57,726	46,356	780	570	9,537	483			
Program Evaluation	17,888	7,564	8,399	1,221	704				
	385,066	289,793	33,988	9,621	38,164	11,752	1,713	0	35
Total Smart Start Fund Expenditures	\$ 2,634,054	\$ 289,793	\$ 33,988	\$ 9,621	\$ 38,164	\$ 11,752	\$ 1,713	\$ 2,248,988	\$ 35
Other Funds: Programs: Child Care and Education Quality	\$ 77,187	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 77,187	\$ 0
	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Support:									
Management and General	80,663	5,788	22,866	9,155	27,940	10,426	4,488		
Program Coordination	8,048		2,485	0.455	5,563	40.400	4 400	. <u> </u>	
Other:	88,711	5,788	25,351	9,155	33,503	10,426	4,488		
Refund of Prior Year Grant	4,131					4,131			
Sales Tax Paid	1,936			1,936		.,			
	6,067			1,936		4,131			
Total Other Funds Expenditures	\$ 171,965	\$ 5,788	\$ 25,351	\$ 11,091	\$ 33,503	\$ 14,557	\$ 4,488	\$ 77,187	\$ 0

The accompanying notes to the financial statements are an integral part of this statement.

Exhibit B

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

- **A. Organization and Purpose** The Robeson County Partnership for Children (Robeson Partnership) is a legally separate nonprofit organization incorporated on October 19, 1995. The Robeson Partnership was established to develop and provide, through public and private means, early childhood education and developmental services for children and families. The Robeson Partnership is tax-exempt as an organization described in Section 501(c)(3) of the Internal Revenue Code.
- **B.** Basis of Presentation The accompanying financial statements present all funds for which the Robeson Partnership's Board of Directors is responsible. Pursuant to the provisions of Statement of Financial Accounting Standards (SFAS) No. 117, *Financial Statements of Not-For-Profit Organizations*, the accompanying financial statements present information according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets. As permitted by this Statement, temporarily restricted as unrestricted receipts rather than as temporarily restricted receipts.

Contributions that are temporarily restricted and not expended within the year received are reported as an increase in temporarily restricted net assets. When the restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net assets are reclassified to unrestricted net assets and reported in the Statement of Receipts, Expenditures, and Net Assets as net assets released from restrictions.

The Robeson Partnership did not have any permanently restricted net assets at June 30, 2004.

C. Basis of Accounting - The accompanying financial statements were prepared on the modified cash basis of accounting. This basis differs from accounting principles generally accepted in the United States of America primarily because it recognizes long lived assets and other costs which benefit more than one period as expended in the year purchased; it recognizes revenue when received rather than when earned; and it recognizes expenditures when paid rather than when incurred.

However, unexpended advances to contractors that revert back to the State of North Carolina are recognized as a reduction to expenditures and an increase to net assets. In addition, amounts withheld from employee paychecks or other amounts received in an agency capacity are recorded as funds held for others.

- **D.** Cash and Cash Equivalents This classification appears on the Statement of Receipts, Expenditures, and Net Assets Modified Cash Basis and includes all demand and savings accounts and certificate of deposits or short-term investments with an original maturity of three months or less.
- **E. Refunds Due From Contractors** Refunds due from contractors represent the unexpended amount of advances to contractors at year end that are to be refunded back to the State. As recoveries are collected, the receivable balance is reduced. Payments to the State for the recovered advances are recorded as a reduction to the State awards balance.
- **F. Funds Held For Others** Funds held for others includes amounts received that are fiduciary in nature in which the Robeson Partnership acts in an agency capacity. For the year ended, the Robeson Partnership was holding amounts related to rental deposits.
- **G. Property and Equipment** Under the modified cash basis of accounting, purchases of property and equipment are reported as expenditures in the year occurred. However, Robeson Partnership is required by contract regulation to track and maintain property and equipment items as presented in Schedule 4 of this report. The Robeson Partnership has a policy to track purchases of property and equipment items with an individual cost of \$500 or more and an estimated useful life greater than one year. Such items are valued at their original purchase price, which may be different from their valuation as of June 30, 2004. Donated items are recorded at estimated fair market value at the date of donation.
- **H.** Compensated Absences As a result of the use of the modified cash basis of accounting, liabilities related to accrued compensated absences are not recorded in the financial statements. Expenditures related to compensated absences are recorded when paid. The amount of accrued compensated absences for accumulated, unpaid leave that would be due to employees upon termination is reported as a commitment in Note 9.
- I. Use of Estimates The preparation of financial statements in conformity with the modified cash basis of accounting used by the Robeson Partnership requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as allocation of joint

costs); accordingly, actual results could differ from those estimates. It is management's belief that these estimates are reasonable and fair.

NOTE 2 - DEPOSITS

All funds of the Robeson Partnership are deposited with a commercial bank and insured by the Federal Deposit Insurance Corporation (FDIC) up to \$100,000. Deposits over this amount subjects the Robeson Partnership to a concentration of credit risk. At June 30, 2004, the Robeson Partnership's bank deposits in excess of the FDIC insured limit was \$551,433.

NOTE 3 - **FUNDING FROM GRANT AWARDS**

Smart Start Program - The Robeson Partnership's major source of revenue and support is from the State of North Carolina based on cost-reimbursement contracts with The North Carolina Partnership for Children, Inc. (NCPC) for the Smart Start Program. A significant reduction in the level of funding from the State could have an adverse effect on the operations of the Robeson Partnership and represents a concentration of credit risk as to the generation of revenue.

Associated with these contracts, the Robeson Partnership is responsible for developing a comprehensive, collaborative, long-range plan of services to children and families for the service-delivery area. During the year, the North Carolina Department of Health and Human Services (DHHS) entered into contracts with and made payments to service providers selected by the Robeson Partnership. These service provider contracts are not reflected on the accompanying financial statements. However, a summary of the service provider contracts entered into by DHHS is presented on Schedule 2 accompanying the financial statements.

The Robeson Partnership was awarded and has received \$2,709,854 under a current year Smart Start contract with NCPC. The unexpended balance of this contract is subject to reversion to the State. The Robeson Partnership has returned \$68,984 of this contract to the State based on financial status reports submitted to NCPC subsequent to June 30, 2004.

The Robeson Partnership expects to receive continued funding through new Smart Start contracts with the State.

NOTE 4 - RELATED PARTY TRANSACTIONS

Service Provider Contracts with Board Member Organizations - The board members of the Robeson Partnership are representative of various

organizations that benefit from actions taken by the Board. It is the policy of the Robeson Partnership that board members not be involved with decisions regarding organizations they represent. During the year, the Robeson Partnership entered into contracts with board member organizations for program activities as identified on Schedule 1 accompanying the financial statements. In addition, Schedule 2 identifies contracts entered into by DHHS with board member organizations for activities funded by the Robeson Partnership's Smart Start Allocation.

NOTE 5 - **FUNCTIONAL EXPENDITURES**

The costs of providing the various programs and activities have been summarized on a functional basis in the Statement of Receipts, Expenditures, and Net Assets – Modified Cash Basis. Also, the Statement of Functional Expenditures – Modified Cash Basis, provides detail of the functional costs by their natural classification. Following are the services associated with the functional categories presented in the accompanying financial statements and the methods utilized to allocate joint cost:

A. Program Functions

Child Care and Education Affordability - Used to account for service activities associated with child care transportation.

Child Care and Education Quality - Used to account for service activities including quality enhancement grants for upgrades, child care resource and referral, professional development, salary supplements, or special needs – support for child care professionals.

Family Support - Used to account for service activities including ongoing parenting education, literacy projects, or family literacy projects.

Health and Safety - Used to account for service activities including speech and hearing screenings, prenatal/newborn services, child care health consultants, comprehensive health support, child abuse and neglect intervention, or special needs – early intervention services/special education.

More at Four - Used to account for development and implementation of More at Four prekindergarten program for at-risk four-year-olds who are at risk of failure in kindergarten. The goal is to provide quality prekindergarten services in order to enhance kindergarten readiness.

B. Support Functions

Management and General - Expenditures that are not identifiable with a single program or fund-raising activity but are indispensable to the conduct of those activities and to an organization's existence, including expenditures for the overall direction of the organization, its general board activities, business management, general recordkeeping, budgeting, and related purposes.

Program Coordination - Expenditures that are incurred to coordinate the policies, procedures, and daily practices of service delivery. Also, costs associated with monitoring in-house and direct service provider activities.

Program Evaluation - Expenditures that are incurred to monitor the performance of service providers as to the delivery of services and adherence to the specific terms and conditions of the contracts.

C. Allocation of Joint Costs

Expenditures benefiting more than one purpose were allocated as follows:

Salaries and Benefits - Direct allocation based on employee time reports.

Other Costs - Other costs including occupancy cost (rent, utilities and maintenance), supplies and materials, and communication costs (telephone and printing) were indirectly allocated based on utilization data.

NOTE 6 - OPERATING LEASE OBLIGATIONS

Future minimum lease payments under noncancelable operating leases consist of the following at June 30, 2004:

	C	Operating
Fiscal Year		Leases
2005	\$	5,852
2006		5,553
2007		5,252
2008		5,253
2009		1,313
Total Minimum Lease Payments	\$	23,223

Rental expense for all operating leases during the year was \$3,850.

NOTE 7 - PENSION PLAN

Retirement Plans - The Robeson Partnership has a SIMPLE - IRA Plan covering all full-time employees. Each full-time employee of the Robeson Partnership has an option to participate in the Plan. An Individual Retirement Account is provided to the employee through an outside financial institution. The Robeson Partnership contributed 3% of gross wages for the year ended June 30, 2004. The Robeson Partnership does not own the accounts nor is liable for any other cost other than the required contribution. The Robeson Partnership contributed \$1,368 for pension benefits during the year.

NOTE 8 - RISK MANAGEMENT

The Robeson Partnership is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employees' health and life; and natural disasters. The Robeson Partnership manages these various risks of loss as follows:

Dials of Logo

Type of Loss	Method Managed	Risk of Loss Retained
Torts, errors and omissions, health and life	Purchased commercial insurance	None
Workers Compensation – Employee injuries	Purchased commercial insurance	None
Physical property loss and natural disasters	Purchased commercial insurance	None

Management believes such coverage is sufficient to preclude any significant losses to the Robeson Partnership. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

NOTE 9 - COMMITMENTS AND CONTINGENCIES

Compensated Absences - As a result of the Robeson Partnership's use of the modified cash basis of accounting, accrued liabilities related to compensated absences (vacation only; sick leave does not vest) and any employer-related costs earned and unpaid, are not reflected in the financial statements. The compensated absences commitment for vacation leave at June 30, 2004, is \$7,148. No funds or reservation of net assets has been made for this commitment.

NOTE 10 - RESTRICTIONS ON NET ASSETS

A. Temporarily Restricted Net Assets - Temporarily restricted net assets at June 30, 2004, are available for the following purposes:

Purpose	 Amount
One Stop Center BB&T Foundation Grant	\$ 8,347 8,259
	\$ 16,606

B. Net Assets Released From Donor Restrictions - Net assets were released from donor restrictions during the fiscal year ended June 30, 2004, by incurring expenditures satisfying the restricted purposes as follows:

Purpose	 Amount
One Stop Center BB&T Foundation Grant	\$ 6,000 8,259
	\$ 14,259

NOTE 11 - DEFICIT NET ASSETS – UNRESTRICTED OTHER FUNDS

The deficit net assets balance for the Unrestricted Other Funds column is a result of the Robeson Partnership incurring expenditures in excess of available funds. See finding number 2 in the Audit Findings and Recommendations section for further discussion.

Robeson County Partnership for Children Schedule of Contract and Grant Expenditures - Modified Cash Basis For the Year Ended June 30, 2004

Schedule 1

			Smart Start Fund			Other Funds		
		Amount		Refund		Amount	F	Refund
Organization Name		Advanced		Due	A	dvanced		Due
Center for Community Action, Inc.	* \$	61,752	\$	0	\$	0	\$	0
Child Care Directions	*	363,390		(32,527)				
Lumber River Council of Governments		195,105		(18,880)				
Lumberton Children's Clinic	*	120,622						
Public Schools of Robeson County	*	405,170						
Robeson Community College	*	362,072						
Robeson County Church and Community Center		78,834						
Robeson County Health Department	*	577,950		(17,874)				
Southeastern Regional Mental Health, Developmental Disabilities, and Substance Abuse Service		67,391						
Speech, Pathology and Audiology Services of Robeson County		48,267						
The Children's Place of Robeson County, Inc.		37,716				77,187		
	\$	2,318,269	\$	(69,281)	\$	77,187	\$	0

* These organizations are represented on the Partnership's Board as described in Note 4 - Service Provider Contracts with Board Member Organizations.

Schedule 2

Robeson County Department of Social Services	\$ 1,075,138

* These organizations are represented on the Partnership's Board as described in Note 4 - Service Provider Contracts with Board Member Organizations.

The information on this schedule provides a listing of service provider contracts entered into by the North Carolina Department of Health and Human Services (DHHS) as described in Note 3 - Funding from Grant Awards.

Schedule 3

Federal/State Grantor/Pass-through Grantor/Program		Contract #		Receipts		xpenditures
State Awards:						
North Carolina Department of Health and Human Services Division of Child Development						
Pass-through from the North Carolina Partnership for						
Children, Inc.						
Early Childhood Initiatives Program (Previous Years)		Various	\$	(23,647)	\$	(856)
Early Childhood Initiatives Program (Prior Year)		N/A		(91,655)		(1,235)
Early Childhood Initiatives Program (Current Year)	¥	N/A		2,709,854		2,636,145
Multi-County Accounting and Contracting Grant		N/A		12,000		12,000
Total State Awards			\$	2,606,552	\$	2,646,054

* Programs with compliance requirements that have a direct and material effect on the financial statements.

Furniture and Noncomputer Equipment	\$ 55,501
Computer Equipment/Printers	46,833
Buildings	1,237,247
Total Property and Equipment	\$ 1,339,581

Note: The information on this schedule provides a summary of property and equipment with acquisition or donated cost of \$500 or more which were held by the Partnership at year end. The valuations represent historical cost. On the modified basis of accounting, these items are expensed in the year of purchase.

Match Provided at the Partnership Level:

Cash In-Kind Goods and Services	\$ 2,773 11,834 <u>\$ 14,607</u>
Match Provided at the Contractor Level:	
Cash In-Kind Goods and Services	\$ 312,410 104,844
	<u>\$ 417,254</u>

Note: This schedule is presented in accordance with the program match requirement as provided for by North Carolina Session Law 2003-284, Section 10.38(c). The North Carolina Partnership for Children, Inc., and all local partnerships are required to match the total amount budgeted for the Smart Start Program in each fiscal year. The match is comprised of both cash and in-kind amounts. Only in-kind contributions that are verifiable, quantifiable, and related to the Smart Start Program can be applied to the in-kind match requirement, including volunteer services. The law allows for volunteer services to be valued for match purposes, a concept that deviates from generally accepted accounting principles. This schedule identifies those amounts allowable for this partnership in meeting the statewide match requirement.

Office of the State Auditor



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Robeson County Partnership for Children Lumberton, North Carolina

We have audited the financial statements of the Robeson County Partnership for Children (Robeson Partnership) as of and for the year ended June 30, 2004, and have issued our report thereon dated April 14, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Robeson Partnership's internal control over financial reporting in order to determine our auditing procedures for the purposes of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial report financial data consistent with the assertions of management in the financial statements. The reportable conditions are reported, with responses, in the Audit Findings and Recommendations section of this report:

Findings

- 1. Contract Management and Monitoring Weaknesses
- 2. Improper Reporting and Accounting for Transactions

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONCLUDED)

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness. We also noted other matters involving the internal control over financial reporting, which we reported to the management of the Robeson Partnership in a separate letter dated June 24, 2005.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Robeson Partnership's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management of the Robeson Partnership, The North Carolina Partnership for Children, Inc., the Governor, and the General Assembly and is not intended to be and should not be used by anyone other than these specified parties.

Leslie W. Merritt, pr.

Leslie W. Merritt, Jr., CPA, CFP State Auditor

April 14, 2005

Matters Related to Financial Reporting

The following findings and recommendations were identified during the current audit and discuss conditions that represent significant deficiencies in internal control and/or noncompliance with laws, regulations, contracts, or grants.

1. CONTRACT MANAGEMENT AND MONITORING WEAKNESSES

During our review of the contract management and monitoring processes for the Robeson Partnership, we identified the following weaknesses:

- There was no contract document executed to support disbursements of the BB&T Foundation funds. In addition, the Partnership failed to properly file final reports, fiscal and/or programmatic, for two of its outside grant activities.
- We identified overpayments on two service provider contracts in the amount of \$33,681. Also, we noted minor instances where subcontractors requested and received reimbursement for expenditures that were outside the contract period.
- There was no documentation to support required monitoring activities for the BB&T Foundation funds.

Contract management is essential to establishing terms and expectations for grant recipients to ensure that goals and objectives are properly communicated, adequately documented, and measurable by all parties to the contract. Effective contract monitoring provides a reporting of actual performance in relation to expected outcomes and a measurement focus on compliance with program requirements.

Recommendation: We recommend that the Robeson Partnership take appropriate steps to enhance its contract management and monitoring system. Contract documents should be executed in accordance with the requirements specified by the funding source. Payments should be within the established contract period and approved contract amounts. Monitoring procedures should be performed and documented to ensure compliance with program requirements.

Partnership's Response: The Robeson County Partnership for Children (RCPC) has experienced high staff turnover in Contracts/Fiscal Management the past two years. In July 2004, the Board of Directors approved restructuring of that department. Three versus two experienced and trained staff are hired, training and technical assistance from The North Carolina Partnership for Children, Inc. staff is occurring and a Plan of Action was developed which includes simplified Contracts and Accounting Policies and Procedures, guidelines for monitoring and reporting according to program requirements, all contracts will be managed by the Contracts Manager and a checklist to track compliance of contracts and grants will be developed.

2. IMPROPER REPORTING AND ACCOUNTING FOR TRANSACTIONS

We identified deficiencies in the reporting and accounting for financial transactions during the audit. Our review of the Robeson Partnership's supporting accounting records noted:

- The Partnership overspent both its Smart Start Administrative and Services contract budgets established by The North Carolina Partnership for Children, Inc. (NCPC). The Partnership attempted to correct the resulting negative cash balances by shifting expenditures to other funds with cash balances. However, several of these funds were for restricted purposes and not available to be used in this manner. Audit adjustments were necessary to correct the improper reporting within these restricted funds. There were insufficient unrestricted funds to account for all of the improper classifications; therefore, expenditures totaling \$8,986 were determined to be unallowable.
- The Partnership failed to properly account for the restricted nature of several of its funds. Donor restricted funds may only be used for donor restricted purposes. Audit adjustments were necessary to correct the classification in the accounting records of several restricted funds in addition to the corrective procedures identified above.
- Revenues and expenditures were understated by \$27,000 because a grant receipt was incorrectly recorded as a refund of expenditures. The result was that the revenue and subsequent disbursement negated each other for financial presentation purposes.

The financial records of the Partnership should correctly reflect transactions and events on a timely basis including the classification of net assets, revenues, and expenditures.

Recommendation: We recommend that the Robeson Partnership seek assistance from NCPC, its oversight-funding agency, to ensure that financial activities for the Partnership are properly accounted for and in accordance with applicable accounting standards. In addition, the Partnership will need to collect additional unrestricted funds to offset the identified unallowable costs.

Partnership's Response: The Robeson County Partnership for Children (RCPC) has had a rich history (1998-2001) of donor and community financial support. Unfortunately, with staff turnover document retention was not available. Therefore, fund balances were still on the books from five to six years ago. During our time of crisis, the funds were used. The Robeson County Partnership for Children Board of Directors reviewed, discussed and amended the by-laws to specifically address restricted and unrestricted donations.

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In accordance with General Statutes 147-64.5 and 147-64.6(c)(14), copies of this report have been distributed to the public officials listed below. Additional copies are provided to other legislators, state officials, the press, and the general public upon request.

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